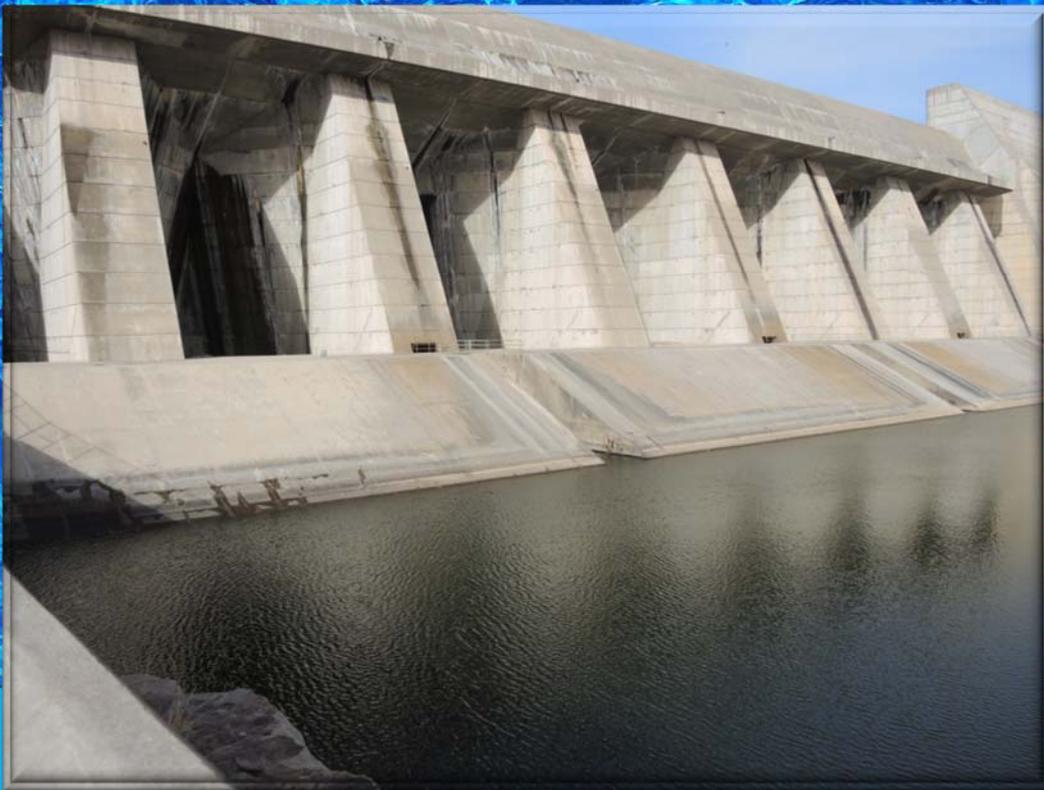
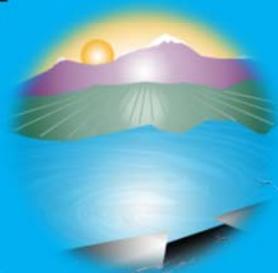


# Annual Financial Report 2017



**Southeastern Colorado  
Water Conservancy District**

[www.SECWCD.com](http://www.SECWCD.com)



**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**ANNUAL FINANCIAL REPORT**  
**DECEMBER 31, 2017**

## CONTENTS

	<u>Page</u>
INDEPENDENT AUDITORS' REPORT	1
MANAGEMENT'S DISCUSSION AND ANALYSIS	i
BASIC FINANCIAL STATEMENTS	
<u>Government-Wide Financial Statements</u>	
Statement of Net Position	3
Statement of Activities	4
<u>Fund Financial Statements</u>	
Governmental Fund –	
Balance Sheet	5
Reconciliation of the Governmental Fund Balance Sheet to the Statement of Net Position	6
Statement of Revenues, Expenditures and Changes in Fund Balance	7
Reconciliation of the Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balance to the Statement of Activities	8
Proprietary Funds –	
Statement of Net Position	9
Statement of Revenues, Expenses and Changes in Fund Net Position	10
Statement of Cash Flows	11
Fiduciary Fund –	
Fiduciary Statement of Net Position	13
<u>Notes to Financial Statements</u>	14
REQUIRED SUPPLEMENTARY INFORMATION	
Budgetary Comparison Schedule – General Fund	31
Reconciliation of the Budgetary Basis of Accounting to GAAP Basis of Accounting – General Fund	32
Notes to Required Supplementary Information	33
ADDITIONAL INFORMATION	
Schedule of Revenues and Expenditures – Water Activity Enterprise Fund - Budget and Actual	34
Schedule of Revenues and Expenditures – Hydro Project Enterprise Fund - Budget and Actual	35
Schedule of Revenues and Expenditures – General Fund	36
Statement of Changes in Fiduciary Assets and Liabilities – Agency Fund	41

**OSBORNE, PARSONS & ROSACKER, LLP**  
CERTIFIED PUBLIC ACCOUNTANTS

601 NORTH NEVADA AVENUE  
COLORADO SPRINGS, COLORADO 80903

JEFFREY S. ROSACKER, CPA – PARTNER  
MITCHELL K. DOWNS, CPA, ABV – PARTNER  
—  
GREGORY P. PARSONS, CPA

TELEPHONE (719) 636-2321  
FAX (719) 636-2517  
WEB WWW.SPRINGSCPA.COM

**INDEPENDENT AUDITORS' REPORT**

Board of Directors  
Southeastern Colorado Water Conservancy District  
Pueblo, Colorado

We have audited the accompanying financial statements of the governmental activities, the business-type activities and each major fund of the Southeastern Colorado Water Conservancy District (District) as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditors' Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatements of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to an entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of an entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# INDEPENDENT AUDITORS' REPORT - CONTINUED

Page 2

## *Opinions*

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business type activities and each major fund of the District as of December 31, 2017, and the respective change in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

## *Other Matters*

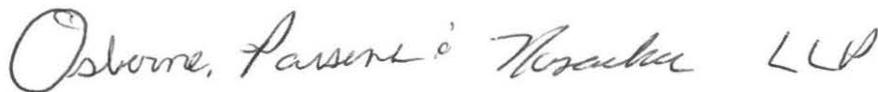
### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Schedule of Revenues and Expenditures – Water Activity Enterprise Fund – Budget and Actual, the Schedule of Revenues and Expenditures – Hydro Project Enterprise Fund – Budget and Actual, the Schedule of Revenues and Expenditures – General Fund, and the Statement of Changes in Fiduciary Net Assets and Liabilities – Agency Fund (additional information) are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The additional information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, additional information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.



Colorado Springs, Colorado  
April 5, 2018

## MANAGEMENT'S DISCUSSION AND ANALYSIS

### INTRODUCTION

This discussion and analysis is to provide an overview of the Southeastern Colorado Water Conservancy District's financial condition and operating results of the past year and to inform our constituents about the District's financial issues and activities. We encourage readers to consider all of the information presented here including the independent auditors' report, the basic financial statements, notes, and supplementary information.

Government wide activities and assets include both the Governmental (District) and the Proprietary (Enterprise) Funds. The District functions as a Governmental Fund with one set of standard accounting policies and the Enterprise funds function as Business-type Proprietary Funds with a different set of standard accounting policies both in accordance with generally accepted accounting principles. These policies are discussed in the summary of significant accounting policies in Note one to the financial statements. Reconciliations for the Governmental Fund and activities are necessary in order to make a consolidated presentation.

### FINANCIAL HIGHLIGHTS

1. Government wide assets exceed its liabilities and deferred inflows of resources \$133,452,744 at December 31, 2017. The District's ongoing obligations may use the unrestricted net position of the governmental activities totaling \$8,863,239 at December 31, 2017. Unrestricted net position of the business-type activity totals \$8,955,570 at December 31, 2017 and may all be used to meet ongoing obligations. The combined total of unrestricted net position available to meet ongoing obligations is \$17,818,809.
2. The District's net position (government wide) increased from \$127,790,348 at December 31, 2016 to \$133,452,744 at December 31, 2017. This is an increase of \$5,662,396 or 4.43 percent during the year ended December 31, 2017.
3. The most significant asset of the District is its perpetual water rights that are reported at \$132,237,478. Note five presents more detail relating to the District's capital assets. To calculate the government wide Net Position of \$133,452,744, the carrying value of the perpetual water rights and land is combined with other assets and long-term liabilities, along with deferred inflows of resources. The Statement of Net Position clearly illustrates these details.
4. The District's debt consists primarily of the amounts due the U.S. Bureau of Reclamation (Reclamation) totaling \$18,215,984 at December 31, 2017. This includes both the obligation related to the Governmental activities Fryingpan-Arkansas Project (Project) construction contract and the Business-type activities Safety of Dams obligation. This represents a decrease for both of \$5,641,061 during the year ended December 31, 2017.

In 2017, the Business-type activities commenced loan withdrawals from the Colorado Water Conservation Board for construction of the Hydroelectric Power Project on Pueblo Dam. This is an increase in long-term liabilities of the business activities in the amount of \$6,054,144 at year end December 31, 2017.

Note six presents the detail of these obligations.

## **OVERVIEW**

This annual report includes a series of financial statements. In addition to this Management's Discussion and Analysis (MD&A), the report consists of (1) government wide statements, (2) fund financial statements, (3) the notes to the financial statements, (4) required supplementary information, and (5) additional information.

The first two basic statements present a government wide view of the District's finances. All District operations are categorized and reported as either governmental or business-type activities. Governmental activities include basic governmental and administrative services, the repayment of primary debt, and the protection of the District's water rights. The District's business-type activities carried out by the Proprietary Funds include the sale and administration of water from the Fryingpan-Arkansas Project, related surcharges, and Return flows. The Safety of Dams repayment obligation is a long-term debt of the business type activity. Projects include: (1) The Arkansas Valley Conduit Project, (2) the Excess Capacity Master Contract, (3) Enlargement of the Pueblo Reservoir and Turquoise Lake, (4) the Lease of Power Privilege for Hydroelectric Power at the Pueblo Dam, as well as the construction of the Hydroelectric Powerhouse facility, and (5) other water issues and projects as identified by the Board of Directors. These government wide statements are designed to present both the governmental and business-type activities as a consolidated total for the District.

## **BASIC FINANCIAL STATEMENTS**

- The Statement of Net Position focuses on resources available for future operations. In simple terms, this statement presents a snapshot view of the assets of the District, the liabilities it owes and its deferred inflows and the net difference at December 31, 2017. The net difference is further separated into amounts for net investment in capital assets, restricted for specific purposes, and unrestricted amounts. Governmental and business type activities are reported on the accrual basis of accounting. The Statement of Net Position demonstrates that the District is in a solid position for future operations with net position that has steadily increased in recent years.
- The Statement of Activities focuses on the gross and net costs of the District's programs and the extent to which such programs rely upon general revenues. This statement summarizes and simplifies the user's ability to determine the extent to which the programs are self-supporting and/or subsidized by general revenues.
- Fund financial statements focus separately on the governmental fund and the proprietary funds. Governmental fund statements follow the more traditional

presentation of financial statements and include a reconciliation of the governmental Fund Balance Sheet to the Statement of Net Position and a reconciliation of the governmental fund Statement of Revenues, Expenditures, and Changes in Funds Balance to the Statement of Activities. Statements for the District's proprietary fund follow the governmental fund and include a Statement of Net Position, Statement of Revenues, Expenses, and Changes in Fund Net Position, and Statement of Cash Flows.

- The notes to the financial statements provide additional disclosures required by generally accepted accounting principles and provide information to assist the reader in understanding the District's financial condition.

The MD&A is intended to explain the significant changes in the financial position and differences in operations between current and prior years. The MD&A includes currently known information that management is aware of at the date of the auditor's report. Please read it in conjunction with the District's financial statements that follow this section.

## GOVERNMENT WIDE

The District had a successful year in 2017. We continued to make timely repayments on our long-term debt while maintaining our capital assets and our financial investment reserves. The total Net Position is the best indicator in this presentation of a successful year as it displays the increased net position at December 31, 2017.

<b>Government Wide</b>			
<b>Condensed Statement of Net Position</b>			
<b>December 31</b>			
	<u>2017</u>	<u>2016</u>	<u>Dollar Change</u>
Current and other assets	\$ 32,141,785	\$32,521,446	(\$379,661)
Capital Assets, net	140,469,882	132,894,059	7,575,823
Total Assets	<u>172,611,667</u>	<u>165,415,505</u>	<u>7,196,162</u>
Current and other liabilities	8,282,070	12,213,282	(3,931,212)
Long-term liabilities	23,029,144	17,969,637	5,059,507
Total Liabilities	<u>31,311,214</u>	<u>30,182,919</u>	<u>1,128,295</u>
Deferred inflows of resources	7,847,709	7,442,238	405,471
Net investment in capital assets	115,483,935	109,467,834	6,016,101
Restricted for TABOR	150,000	150,000	0
Unrestricted	17,818,809	18,172,514	(353,705)
<b>Total Net Position</b>	<b><u>\$133,452,744</u></b>	<b><u>\$127,790,348</u></b>	<b><u>\$5,662,396</u></b>

## GOVERNMENTAL ACTIVITIES

The following table compares revenues and expenses for the governmental activities for 2017 and 2016.

<b>Condensed Comparative Statement of Activities</b>			
<b>Governmental Activities</b>			
<b>Year Ending December 31</b>			
	<b>2017</b>	<b>2016</b>	<b>Dollar Change</b>
<b>Revenues</b>			
Program revenues			
Charges for services	\$7,878,091	\$7,082,649	\$795,442
Grants	-	-	-
General Revenues			
Property taxes	7,388,181	7,348,612	39,569
Specific ownership taxes	985,026	820,957	164,069
Investment earnings	72,035	59,005	13,030
Insurance Recovery	-	-	-
Other	5,354	8,072	(2,718)
<b>Total Revenues</b>	<u>16,328,687</u>	<u>15,319,295</u>	<u>1,009,392</u>
<b>Expenses</b>			
General government	<u>10,433,962</u>	<u>9,282,329</u>	<u>1,151,633</u>
<b>Total Expenses</b>	<u>10,433,962</u>	<u>9,282,329</u>	<u>1,151,633</u>
<b>Change in net position</b>	5,894,725	6,036,966	(142,241)
<b>Net position, beginning of year</b>	<u>118,142,533</u>	<u>112,105,567</u>	<u>6,036,966</u>
<b>Net position, end of year</b>	<u><u>\$124,037,258</u></u>	<u><u>\$118,142,533</u></u>	<u><u>\$5,894,725</u></u>

The contract between the District and Reclamation stipulates that the District is responsible for repayment of a portion of the costs of the Fryingpan-Arkansas Project. The total estimated repayment obligation for the District was \$132,237,478. This represented \$74,348,993 allocated to agriculture and \$57,888,485 allocated to municipal and industrial. Each year the District also incurs operating and maintenance costs.

Strategically the District analyzes the primary debt of the Fryingpan-Arkansas Project and the rate that the debt is retired. Reclamation estimates that the primary debt will be paid by 2025. Due to the acceleration of payments, negotiations with Reclamation and other related parties ensued to maximize the financial soundness of the entire Project including all related elements.

In July of 2014 the District and Reclamation signed the tenth amendment to the Fryingpan-Arkansas Project for the Safety of Dams construction at Twin Lakes Dam. The Safety of Dams at Twin Lakes was funded by ad valorem tax revenue and did not affect the future operating

revenue of the District. In 2016, the District recognized the final changes for the tenth amendment activities.

Reclamation applies miscellaneous revenues collected by Reclamation to the District's repayment contract for the Fryingpan-Arkansas Project. It was determined that other features might also be paid off with the revenue. These features include the South Outlet construction on the Pueblo Dam, Ruedi Reservoir and the Fountain Valley Authority primary debt. A smaller portion of collected miscellaneous revenue continues to be used towards the primary debt of the Fryingpan-Arkansas Project. The future use of these funds will be applied towards the Arkansas Valley Conduit, a feature that has not yet been completed, but part of the original Fryingpan - Arkansas Project authorization. It is estimated the repayment of this project will begin when final construction of the project is completed.

We experienced a slight increase of \$39,570 in property tax revenues. Assessments of property taxes are done in the year prior to receipt of ad valorem tax. The Specific Ownership taxes revenues experienced a 17 percent increase in 2017 totaling \$164,069. Specific Ownership taxes are assessed on personal vehicles, boats, etc., and represents growing economic conditions.

The general government expense increased 11 percent from 2016 to 2017, mainly due to an increase in outside consulting, full year of two additional employees hired in the fourth quarter of 2016, and the first year of the Excess Capacity Master Contract.

The first year of the Excess Capacity Master Contract for storage in Pueblo Reservoir was 2017. The fees were collected from participants and paid to Reclamation in 2016 and represents a pre-payment and deferred revenue in 2017. The 2017 total amount of the Excess Capacity Master Contract storage was \$261,261.

In 2017, the District purchased a new fleet vehicle, additional Geographic Information Systems (GIS) software to track District boundaries and water deliveries and started the first of three phases of construction for the District headquarters parking lot re-pavement. This capital outlay ensures regular maintenance regarding the District headquarters and grounds as well as ensuring dependable technology. The total capital expenditures totaled \$54,167 in 2017.

## **BUSINESS TYPE ACTIVITIES**

The Business Activity Enterprise (Enterprise) functions from a solid financial base; however, the success of the proprietary funds is more accurately measured by the impact that it has facilitating projects within the District that benefit our constituents. The Enterprise funds have also seen the start of construction on the Hydroelectric Power Project on Pueblo Dam. The development of hydroelectric power as an additional revenue source will significantly increase the future financial activity within the Proprietary Funds. The 2017 Annual Financial report is the first year in which the Enterprise Activities will report two separate funds being the Water Activity fund and the Hydroelectric Power Project fund.

In 2017, construction began on the Hydroelectric Power Project with expected completion in 2018. A total of \$6,054,144 was drawn from the CWCB loan and annual interest during construction accrued through December 31, 2017 was paid in the amount of \$23,040.

Progress continues to be made in serving as a leader for community water development projects. Arkansas Valley Conduit continues to move forward with the U.S. Bureau of Reclamation and the District staff working toward the final design of the project.

In 2017, Project water and Return flow water sales produced \$404,861. Water sales have a direct effect on related surcharges collected, which include the Safety of Dams for Pueblo Dam, Environmental and the Water Activity Enterprise.

In 2017, the Safety of Dams for Pueblo Dam surcharge was \$199,230, the Environmental Stewardship surcharge was \$208,873 and the Water Activity Enterprise surcharge was \$245,799. Total 2016 surcharge revenue was \$653,902.

The following table compares revenues and expenses for the business type activities separated by the Water Activities and the Hydro Project for 2017 compared to 2016.

<b>Comparative Statement of Activities</b>				
<b>Business-Type Activities</b>				
<b>Water Activity &amp; Hydro Project</b>				
<b>Year Ending December 31</b>				
	2017	2017		Dollar
	Water	Hydro Project	2016	Change 2017
	Activity			to 2016
<b>Revenues</b>				
Program Revenues				
Charges for services & sales	1,471,892	-	\$1,547,952	(76,060)
Intergovernmental revenue	56,687	-	36,941	19,746
General Revenues				
Investment earnings	80,103	-	118,052	(37,949)
Total Revenues	<u>1,608,682</u>	<u>-</u>	<u>1,702,945</u>	<u>(94,263)</u>
<b>Expenses</b>				
Water Activity Enterprise	1,452,169	388,842	1,800,225	(736,898)
Total Expenses	<u>1,452,169</u>	<u>(388,842)</u>	<u>1,800,225</u>	<u>40,786</u>
Change in net position	156,513	(388,842)	(97,280)	642,635
Net position, January 1	<u>11,237,825</u>	<u>(1,590,010)</u>	<u>9,745,095</u>	<u>3,082,740</u>
Net position, December 31	<u><b>\$11,394,338</b></u>	<u><b>(1,978,852)</b></u>	<u><b>\$9,647,815</b></u>	<u><b>3,725,375</b></u>

## **BUDGET ANALYSIS**

In December 2016, the District's Board of Directors adopted a budget for the Governmental Fund for the calendar year 2017 following a public hearing as required by state law. The original budgeted appropriation for the year ended December 31, 2017 totaled \$15,648,973. The District chose not to modify the expenditures by amendment in 2017. Actual expenditures for 2017 totaled \$14,929,437. The variance of \$719,536 in the budget analysis is mainly due to a delay in projects, programs, or capital outlay spending. The required supplementary information schedule details the general fund budgetary comparison.

Located in the Additional Information portion is a budgetary comparison of the Business Activities of the Enterprise. In December 2016, the Enterprise's Board of Directors adopted a budget for the Business Activities fund for the calendar year 2017 following a public hearing as required by state law. The original budgeted appropriations for the year ended December 31, 2017 totaled \$14,375,773. As a result of the start of construction on the Hydroelectric Power Project in October 2017 the Enterprise chose to modify the expenditures by resolution of the Board of Directors. The total Enterprise adopted budget was separated between Water Activity in the amount of \$2,236,182 and Hydroelectric Project in the amount of \$12,139,591.

Actual expenditures for 2017 totaled \$1,512,169 for the Water Activity, the variance of \$724,013 is due to delay in project and programs regarding outside services and personnel services. Actual expenditures for 2017 totaled \$7,966,501 for the Hydroelectric Project, the variance of \$4,173,090 is due to a delay in the project. The Hydroelectric Project began in the fourth quarter 2017.

### **CAPITAL ASSETS AND DEBT ADMINISTRATION**

At December 31, 2017, the District had \$132,257,570 invested in perpetual water rights and land classified as a non-depreciable capital asset. Office furniture and equipment was inventoried and obsolete items removed from the asset list. Note five details the capital assets activity.

<b>Capital Assets</b>		
<b>as of December 31</b>		
	2017	2016
<b>Nondepreciable Assets</b>		
Perpetual water rights	\$132,237,478	\$132,237,478
Land	20,092	20,092
Construction in Progress	20,600	
	132,278,170	132,257,570
<b>Depreciable Assets</b>		
Buildings and Improvements	1,290,458	1,290,458
Furniture & Equipment	386,699	381,017
	1,677,157	1,671,475
Accumulated Depreciation	(1,086,144)	(1,034,986)
<b>Capital Assets, Net</b>	<b>\$132,869,183</b>	<b>\$132,894,059</b>

The District utilizes the collection of ad valorem property tax and Winter water storage charges to retire the debt. Reclamation credits miscellaneous revenue to the repayment of the Project

debt based on contracts for use of Fryingpan-Arkansas facilities for storage and delivery of non-Project water. Ad valorem property tax also pays operating and maintenance costs.

The repayment contract period is for 40 years with an extension of ten years. The District is well within this time period with an estimated principal balance owed at December 31, 2017 of \$17,845,164. Future payments will continue to be applied to operating and maintenance costs first, and then to the agriculture portion of the original construction which is free of interest.

In addition to the obligation for the original reimbursable construction costs, another contract was entered into on July 15, 1998 with Reclamation for the repayment of funds expended for a federally performed Safety of Dams modification program. The Water Activity fund pays \$60,000 per year from surcharge fees collected on water activities within the District boundaries for the agricultural portion of the debt. The municipal portion was paid off in 2010. The balance of this contract obligation at December 31, 2017 totals \$370,820.

## **FINANCIAL CONTACT**

The District's financial statements are designed to present users with a general overview of the District's finances and to demonstrate the District's accountability. Any questions should be directed to the Finance Manager, Leann Noga at the Southeastern Colorado Water Conservancy District office at 31717 United Avenue, Pueblo, Colorado, 81001.

## **BASIC FINANCIAL STATEMENTS**

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**STATEMENT OF NET POSITION**  
**DECEMBER 31, 2017**

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
<b>ASSETS</b>			
Cash and cash equivalents	\$ 582,180	\$ 9,969	\$ 592,149
Investments	7,315,843	10,501,407	17,817,250
Receivables	7,949,553	121,065	8,070,618
Internal balances	1,289,438	(1,289,438)	-
Prepaid contract obligation and other assets	5,661,768	-	5,661,768
Capital assets -			
Land and nondepreciable capital assets	132,278,170	7,600,699	139,878,869
Other capital assets, net of accumulated depreciation	591,013	-	591,013
Total Capital Assets	132,869,183	7,600,699	140,469,882
 TOTAL ASSETS	 155,667,965	 16,943,702	 172,611,667
 <b>LIABILITIES</b>			
Accounts payable	45,075	1,068,793	1,113,868
Accrued expenses	-	23,040	23,040
Advance on contract obligation	5,362,911	-	5,362,911
Other advance deposits	265,959	11,419	277,378
Long-term liabilities -			
Due within one year -			
Contracts	1,355,242	60,000	1,415,242
Compensated absences	89,631	-	89,631
Due in more than one year -			
Loan contract	-	6,054,144	6,054,144
Contracts	16,489,922	310,820	16,800,742
Compensated absences	174,258	-	174,258
TOTAL LIABILITIES	23,782,998	7,528,216	31,311,214
 DEFERRED INFLOWS OF RESOURCES			
Property taxes	7,847,709	-	7,847,709
 <b>NET POSITION</b>			
Net investment in capital assets	115,024,019	459,916	115,483,935
Restricted for labor	150,000	-	150,000
Unrestricted	8,863,239	8,955,570	17,818,809
 TOTAL NET POSITION	 \$ 124,037,258	 \$ 9,415,486	 \$ 133,452,744

The accompanying notes are an integral part of this statement.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
STATEMENT OF ACTIVITIES  
YEAR ENDED DECEMBER 31, 2017**

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>	
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>
Governmental activities -			
General government	\$ 10,433,962	\$ 7,878,091	\$ -
Total governmental activities	<u>10,433,962</u>	<u>7,878,091</u>	<u>-</u>
Business-type activities -			
Water activity	1,452,169	1,471,892	56,687
Hydro project	388,842	-	-
Total business-type activities	<u>1,841,011</u>	<u>1,471,892</u>	<u>56,687</u>
 TOTAL	 <u>\$ 12,274,973</u>	 <u>\$ 9,349,983</u>	 <u>\$ 56,687</u>
General revenues -			
Property taxes levied for general government purposes			
Property taxes levied for specific purposes			
Specific ownership taxes			
Unrestricted investment earnings			
Other			
Total general revenues			
Change in net position			
Net position, January 1			
Net position, December 31			

The accompanying notes are an integral part of this statement.

Net (Expense) Revenue  
and Change in Net Assets

<u>Governmental</u> <u>Activities</u>	<u>Business-Type</u> <u>Activities</u>	<u>Total</u>
\$ (2,555,871)	\$ -	\$ (2,555,871)
<u>(2,555,871)</u>	<u>-</u>	<u>(2,555,871)</u>
-	76,410	76,410
-	<u>(388,842)</u>	<u>(388,842)</u>
-	<u>(312,432)</u>	<u>(312,432)</u>
<u>(2,555,871)</u>	<u>(312,432)</u>	<u>(2,868,303)</u>
276,419	-	276,419
7,111,762	-	7,111,762
985,026	-	985,026
72,035	80,103	152,138
5,354	-	5,354
<u>8,450,596</u>	<u>80,103</u>	<u>8,530,699</u>
5,894,725	(232,329)	5,662,396
<u>118,142,533</u>	<u>9,647,815</u>	<u>127,790,348</u>
<u>\$124,037,258</u>	<u>\$ 9,415,486</u>	<u>\$133,452,744</u>

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
BALANCE SHEET  
GOVERNMENTAL FUND  
DECEMBER 31, 2017**

	<u>General Fund</u>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 582,180
Investments	7,315,843
Receivables	7,949,553
Advance to other fund	1,978,737
Prepaid contract obligation and other prepaid items	<u>5,661,768</u>
 TOTAL ASSETS	 <u>\$ 23,488,081</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	
Liabilities -	
Accounts payable	\$ 45,075
Advance on contract obligation	5,362,911
Other advance deposits	265,959
Due to other fund	<u>689,299</u>
Total Liabilities	<u>6,363,244</u>
Deferred inflows of resources -	
Property taxes	<u>7,847,709</u>
Total deferred inflows of resources	
 Total liabilities and deferred inflows of resources	 <u>14,210,953</u>
Fund balances -	
Nonspendable	1,588,295
Restricted	150,000
Committed	7,000,000
Assigned	185,030
Unassigned	<u>353,803</u>
Total fund balances	<u>9,277,128</u>
 TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	 <u>\$ 23,488,081</u>

The accompanying notes are an integral part of this statement.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
RECONCILIATION OF THE GOVERNMENTAL FUND BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
DECEMBER 31, 2017**

Total fund balance - governmental fund		\$ 9,277,128
Amounts reported for governmental activities in the statement of net position are different because:		
<p>Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental fund. The cost of these assets is capitalized and expensed over their estimated useful lives in the statement of net position and the statement of activities</p>		
Cost of capital assets	\$ 133,955,327	
Accumulated depreciation	<u>(1,086,144)</u>	132,869,183
<p>Liabilities that are not due and payable in the current period are not reported in the governmental fund but are reported in the statement of net position as follows:</p>		
Contract payable	(17,845,164)	
Compensated absences	<u>(263,889)</u>	<u>(18,109,053)</u>
Total net position - governmental activities		<u>\$ 124,037,258</u>

The accompanying notes are an integral part of this statement.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
GOVERNMENTAL FUND  
YEAR ENDED DECEMBER 31, 2017**

	<u>General Fund</u>
<b>REVENUES</b>	
Property taxes	\$ 7,388,181
Specific ownership taxes	985,026
Fountain Valley Authority contract revenue	5,355,898
Winter water storage	122,411
Excess capacity contract	261,261
Charges for services	1,241,099
Investment revenue	72,035
Other	5,354
<b>TOTAL REVENUES</b>	<b>15,431,265</b>
<b>EXPENDITURES</b>	
Current -	
Outside services	503,742
Personnel expense	1,376,310
Travel and related expenses	51,577
Office and administrative expenses	206,665
Collection fees	122,062
Winter water storage	122,411
Excess capacity contract	261,261
Fountain Valley Authority contract payments	5,355,898
Bureau operations, maintenance and repairs	2,313,768
Capital outlay	54,167
Debt service -	
Principal	4,683,638
<b>TOTAL EXPENDITURES</b>	<b>15,051,499</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>379,766</b>
<b>FUND BALANCE, January 1</b>	<b>8,897,362</b>
<b>FUND BALANCE, December 31</b>	<b>\$ 9,277,128</b>

The accompanying notes are an integral part of this statement.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
RECONCILIATION OF THE GOVERNMENTAL FUND STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCE  
TO THE STATEMENT OF ACTIVITIES  
YEAR ENDED DECEMBER 31, 2017**

Net change in fund balance - governmental fund \$ 379,766

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported in the governmental fund as expenditures; however, these costs are reported in the statement of net position and allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeds capital outlay

Depreciation expense	\$ (79,044)	
Capital outlay	<u>54,167</u>	(24,877)

In the statement of activities, revenues received by the Bureau of Reclamation from other entities are reported as program revenues since these revenues reduce the District's contract obligation. However, these amounts do not represent current financial resources and thus are not reported in the fund. Also, other credits provided by the Bureau of Reclamation that reduce the contract obligation are not recognized in the fund

897,422

The governmental fund reports the principal repayment of the contract obligation as an expenditure

4,683,638

In the statement of activities, compensated absences are measured by the amounts earned during the year. In the governmental fund, however, expenditures for these items are measured by the amounts actually paid. This year the amount earned \$(130,855) was more than the amount paid \$(89,631)

(41,224)

Change in net position - governmental activities \$ 5,894,725

The accompanying notes are an integral part of this statement.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**DECEMBER 31, 2017**

	Business-Type Activities		
	Water Activity	Hydro Project	Total
<b>ASSETS</b>			
<b>CURRENT ASSETS</b>			
Cash and cash equivalents	\$ -	\$ 9,969	\$ 9,969
Investments	3,822,459	-	3,822,459
Accounts receivable	81,857	-	81,857
Accrued interest receivable	39,208	-	39,208
Due from other funds	689,299	-	689,299
TOTAL CURRENT ASSETS	<u>4,632,823</u>	<u>9,969</u>	<u>4,642,792</u>
<b>NONCURRENT ASSETS</b>			
Investments	6,678,948	-	6,678,948
Advance to other funds	470,000	-	470,000
Capital assets -			
Construction in progress	-	7,600,699	7,600,699
Total capital assets	<u>7,148,948</u>	<u>7,600,699</u>	<u>14,749,647</u>
TOTAL NONCURRENT ASSETS	<u>7,148,948</u>	<u>7,600,699</u>	<u>14,749,647</u>
TOTAL ASSETS	<u>11,781,771</u>	<u>7,610,668</u>	<u>19,392,439</u>
<b>LIABILITIES AND NET POSITION</b>			
<b>CURRENT LIABILITIES</b>			
Accounts payable	5,194	1,063,599	1,068,793
Accrued interest payable	-	23,040	23,040
Contract with Bureau of Reclamation	60,000	-	60,000
Other advance deposits	11,419	-	11,419
TOTAL CURRENT LIABILITIES	<u>76,613</u>	<u>1,086,639</u>	<u>1,163,252</u>
<b>NONCURRENT LIABILITIES</b>			
Contract with Bureau of Reclamation	310,820	-	310,820
Advance from other fund	-	2,448,737	2,448,737
Loan contract	-	6,054,144	6,054,144
TOTAL NONCURRENT LIABILITIES	<u>310,820</u>	<u>8,502,881</u>	<u>8,813,701</u>
TOTAL LIABILITIES	<u>387,433</u>	<u>9,589,520</u>	<u>9,976,953</u>
<b>NET POSITION</b>			
Net investment in capital assets	-	459,916	459,916
Unrestricted	11,394,338	(2,438,768)	8,955,570
TOTAL NET POSITION	<u>\$ 11,394,338</u>	<u>\$ (1,978,852)</u>	<u>\$ 9,415,486</u>

The accompanying notes are an integral part of this statement.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION**  
**PROPRIETARY FUNDS**  
**YEAR ENDED DECEMBER 31, 2017**

	Business-Type Activities		
	Water Activity	Hydro Project	Total
<b>OPERATING REVENUES</b>			
Charges for services	\$ 1,471,892	\$ -	\$ 1,471,892
<b>TOTAL OPERATING REVENUES</b>	<u>1,471,892</u>	<u>-</u>	<u>1,471,892</u>
<b>OPERATING EXPENSES</b>			
Outside services	325,496	184,027	509,523
Office and administrative expenses	1,071,584	203,856	1,275,440
Travel and related expenses	1,512	959	2,471
Legislative and water education	53,577	-	53,577
<b>TOTAL OPERATING EXPENSES</b>	<u>1,452,169</u>	<u>388,842</u>	<u>1,841,011</u>
<b>OPERATING INCOME (LOSS)</b>	<u>19,723</u>	<u>(388,842)</u>	<u>(369,119)</u>
<b>NONOPERATING REVENUES (EXPENSE)</b>			
Intergovernmental revenue	56,687	-	56,687
Interest revenue	80,103	-	80,103
<b>TOTAL NONOPERATING REVENUES (EXPENSES)</b>	<u>136,790</u>	<u>-</u>	<u>136,790</u>
<b>CHANGE IN NET POSITION</b>	<u>156,513</u>	<u>(388,842)</u>	<u>(232,329)</u>
<b>NET POSITION, January 1</b>	<u>11,237,825</u>	<u>(1,590,010)</u>	<u>9,647,815</u>
<b>NET POSITION, December 31</b>	<u>\$ 11,394,338</u>	<u>\$ (1,978,852)</u>	<u>\$ 9,415,486</u>

The accompanying notes are an integral part of this statement.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**YEAR ENDED DECEMBER 31, 2017**

	Business-Type Activities		
	Enterprise Funds		
	Water Activity	Hydro Project	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Cash received from customers	\$ 1,486,654	\$ -	\$ 1,486,654
Cash paid for goods and supplies	(1,476,275)	(388,842)	(1,865,117)
Receipts for interfund services	-	388,842	388,842
Payments for interfund services	(1,598,292)	-	(1,598,292)
<b>NET CASH (USED) BY OPERATING ACTIVITIES</b>	<u>(1,587,913)</u>	<u>-</u>	<u>(1,587,913)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Intergovernmental revenue received	56,687	-	56,687
Receipt from fund advance	1,120,010	469,885	1,589,895
<b>NET CASH PROVIDED BY NONCAPITAL FINANCING ACTIVITIES</b>	<u>1,176,697</u>	<u>469,885</u>	<u>1,646,582</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Payment on contract obligation	(60,000)	-	(60,000)
Proceeds from issuance of debt	-	6,054,144	6,054,144
Capital expenditures	-	(6,514,060)	(6,514,060)
<b>NET CASH (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES</b>	<u>(60,000)</u>	<u>(459,916)</u>	<u>(519,916)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Interest received	121,779	-	121,779
Maturity and sales of investments	4,200,000	-	4,200,000
Purchase of investments	(3,850,563)	-	(3,850,563)
<b>NET CASH PROVIDED BY INVESTING ACTIVITIES</b>	<u>471,216</u>	<u>-</u>	<u>471,216</u>
<b>NET INCREASE IN CASH AND CASH EQUIVALENTS</b>	<u>-</u>	<u>9,969</u>	<u>9,969</u>
<b>CASH AND CASH EQUIVALENTS, January 1</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>CASH AND CASH EQUIVALENTS, December 31</b>	<u>\$ -</u>	<u>\$ 9,969</u>	<u>\$ 9,969</u>

The accompanying notes are an integral part of this statement.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**STATEMENT OF CASH FLOWS (Cont'd.)**  
**PROPRIETARY FUNDS**  
**YEAR ENDED DECEMBER 31, 2017**

	Business-Type Activities		
	Enterprise Funds		
	Water Activity	Hydro Project	Total
<b>RECONCILIATION OF OPERATING INCOME (LOSS)</b>			
<b>TO NET CASH (USED) BY OPERATING ACTIVITIES</b>			
Operating income (loss)	\$ 19,723	\$ (388,842)	\$ (369,119)
Adjustments to reconcile operating income (loss) to net cash (used) by operating activities -			
Change in assets and liabilities -			
Accounts receivable	14,761	-	14,761
Prepaid expenses	15,252	-	15,252
Due from other funds	(689,299)	-	(689,299)
Accounts payable	(39,358)	-	(39,358)
Other advance deposits	1	-	1
Due to other funds	(908,993)	388,842	(520,151)
<b>NET CASH (USED) BY OPERATING ACTIVITIES</b>	<b>\$ (1,587,913)</b>	<b>\$ -</b>	<b>\$ (1,587,913)</b>
 <b>SCHEDULE OF NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES</b>			
Change in fair value of investments	\$ 60,969	\$ -	\$ 60,969
Capital expenditures from accounts payable	\$ -	\$ 1,063,599	\$ 1,063,599
Interest expense accrued and capitalized	\$ -	\$ 23,040	\$ 23,040

The accompanying notes are an integral part of this statement.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
FIDUCIARY STATEMENT OF NET POSITION  
AGENCY FUND  
DECEMBER 31, 2017**

	<u>Agency Fund</u>
<b>ASSETS</b>	
Investments	\$ 393,544
<b>TOTAL ASSETS</b>	<u>\$ 393,544</u>
<b>LIABILITIES</b>	
Deposits	\$ 393,544
<b>TOTAL LIABILITIES</b>	<u>\$ 393,544</u>

The accompanying notes are an integral part of this statement.

**NOTES TO FINANCIAL STATEMENTS**

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2017**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Southeastern Colorado Water Conservancy District (the District) was created in 1958 under Colorado statutes to manage water resources of the Arkansas River Basin and to function as the legal taxing agency for the administration of the Fryingpan-Arkansas project and contracting agent with the federal government for reimbursable costs of the project.

The financial statements of the District have been prepared in accordance with accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant accounting and reporting practices used by the District are described below.

**A. REPORTING ENTITY**

As required by generally accepted accounting principles, the District (the primary government) includes, if applicable, component units in its financial statements based upon financial accountability. Inasmuch as no component unit meets the criteria for inclusion, no component unit financial statements have been included.

**B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

The basic financial statements include both government-wide (based on the District as a whole) and fund financial statements. The government-wide financial statements, which include the statement of net position and the statement of activities, report information on all the non-fiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The government-wide statement of activities demonstrates the degree to which the direct expenses of a functional category or activity are offset by program revenues. Direct expenses are those that are clearly identifiable with a function or activity. Program revenues include, if applicable, (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or activity; (2) grants and contributions that are restricted to meeting the operational requirements of a particular function or activity; and (3) grants and contributions that are restricted to meeting the capital requirements of a particular function or activity. Taxes and other internally dedicated resources are reported as general revenues rather than program revenues. The net cost by function or business-type activity is normally covered by general revenues such as property taxes, specific ownership taxes or other unrestricted revenues.

Separate fund financial statements are provided for the major governmental fund, the major proprietary funds and the fiduciary fund, even though the latter is excluded from the government-wide financial statements.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2017**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)**

The District's fiduciary fund is presented in the fund financial statements by type since by definition these assets are held for the benefit of third parties and cannot be used to assist the activities or obligations of the government. These funds are not incorporated into the government-wide statements.

The government-wide focus is more on the sustainability of the District as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. The focus of the fund financial statements is on the major individual funds of the governmental and business-type categories. Each presentation provides valuable information that can be analyzed and compared to enhance the usefulness of the information.

**C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fund financial statements for the proprietary funds. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenue in the year for which they are levied, while grants and similar items are recognized as revenue when all eligibility requirements are met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenue to be available if collected within 60 days of the end of the fiscal year. Expenditures generally are recorded when a liability is incurred as is the case with accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when the liability has matured and payment is due. General capital asset acquisitions are reported as expenditures in the governmental fund, while proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, specific ownership taxes, interest and charges for services are considered revenues susceptible to accrual. Contributions and miscellaneous revenue are recorded as revenues when received in cash because they are not generally measurable until received in cash.

Business-type activities and the proprietary funds are accounted for using the flow of economic resources measurement focus. With this measurement focus, all assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the activity or fund are included on the statement of net position. The proprietary fund-type operating statements present increases (revenues) and decreases (expenses) in net position. The proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds' principal ongoing operation. The principal

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2017**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)**

operating revenues of the District's water activity enterprise funds and the hydro project enterprise fund are charges to customers for sales and services. Operating expenses for the enterprise funds include the cost of sales and services, along with administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**GOVERNMENTAL FUND**

The District reports the following major governmental fund:

- The general fund is the primary operating fund of the District and is always classified as a major fund. The general fund is used to account for all financial resources of the District except those required to be accounted for in a separate fund. Major revenue sources include property taxes, specific ownership taxes, and contractual revenue. Primary expenditures include general government and debt service.

**PROPRIETARY FUNDS**

The following is a description of the major proprietary funds of the District:

- The water activity fund includes the sale and administration of water for the Fryingpan-Arkansas project, related surcharges and return flows. In addition, this fund is responsible for the safety of dams repayment obligation. Other projects accounted for in this fund include (1) the Arkansas Valley Conduit; (2) an excess capacity water contract; and (3) possible enlargement of the Pueblo Reservoir and Turquoise Lake. This fund also may include other water related programs and projects as identified by the board of directors.
- The hydro project fund, which began construction during the latter part of 2017, was created to develop hydro power on the Pueblo Dam. Activities of the fund include construction, administration, operation and maintenance of the hydro project, along with accumulation of resources for the payment of principal and interest on long-term debt. The revenues generated by the hydro project are pledged as collateral for the repayment of the contract loan. All costs are financed through charges to customers with rates established based on contractual agreement.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. An exception to this rule is the administrative charge imposed on the water activity enterprise fund by the general fund. Elimination of this charge would distort the direct costs and program revenues reported for the functions affected.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2017**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)**

**D. BUDGETARY PRINCIPLES**

The District adheres to the following procedures in establishing its budgets:

On or before October 15 of each year, the budget officer submits to the board of directors a proposed budget for the fiscal year commencing the following January 1. The budget includes proposed expenditures and the means of financing them. Public hearings are conducted by the board of directors to obtain taxpayer comments and the District adopts budgets for all funds. All funds, including the enterprise funds, use the current financial resources measurement focus and the modified accrual basis of accounting in preparing the budgets.

Expenditure estimates in the annual budget are enacted into law through the passage of appropriation resolutions. Budgetary control exists at the total fund level and the budget amounts reported reflect all amendments, if any, enacted by the District.

**E. CASH, CASH EQUIVALENTS AND INVESTMENTS**

Cash and cash equivalents consist of interest and non-interest-bearing demand deposits. Investments include money market mutual funds and U.S. Treasury and agency securities that are reported at fair value. Any related unrealized gain or loss is included as part of investment revenue.

For purposes of the statement of cash flows, the District considers demand deposits to be cash and cash equivalents.

**F. PROPERTY TAXES**

Property taxes are levied by December 15 of each year based on the assessed value of property as certified by the County Assessor in each county within the District's boundaries by the previous December 10<sup>th</sup>. Assessed values are a percentage of actual values and a reevaluation of all property must be made every two years. The last reevaluation date was January 1, 2018 for the 2016 base year specified by state law.

The taxes levied by December 15, 2017 reflect 2017 property taxes that will be collected in 2018 by the County Treasurer in each county within the District's boundaries. Taxes collected by each Treasurer are remitted to the District on a monthly basis. These taxes are due January 2, 2018 and may be paid in two installments (February 28 and June 15) or they may be paid in full April 30. Taxes not paid in accordance with this schedule accrue interest and penalty charges and are subject to liens if not paid by November.

**G. INTERFUND RECEIVABLES/PAYABLES**

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified, if applicable, as "due from other funds" and "due to other funds" in the fund financial statements.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2017**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)**

**H. PREPAID ITEMS**

Prepaid items represent payments made for expenditures to be charged to a future accounting period and are recognized using the consumption method. The prepaid contract obligation reported in the governmental activities and the general fund are also reported as a liability since the collection of the funds occurs prior to the accounting period for which it is effective and is characterized as an exchange transaction under generally accepted accounting principles.

**I. CAPITAL ASSETS**

Capital assets, which include perpetual water rights, land, construction-in-progress, buildings and improvements, along with furniture and equipment are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The District previously established a capitalization threshold of \$5,000. This level was set so as to maintain a balance between accountability and managing the costs of recording and tracking these assets. Capital assets are defined as assets with an initial individual cost or estimated cost that equals or exceeds the limit identified above and have a useful life greater than one year. Capital assets are recorded at cost or estimated historical cost if purchased or constructed. Contributed capital assets are recorded at acquired value at the time received. Normal maintenance and repairs that do not add to the value of the asset or materially extend the useful life of the asset are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets for business-type activities is included as part of the capitalized value of assets constructed when material. Interest totaling \$23,040 was capitalized during the year ended December 31, 2017 in the hydro project fund.

Capital assets of the District, except for land, perpetual water rights and construction-in-progress, are depreciated using the straight-line method over the following estimated useful lives:

	<u>Governmental Activities</u>
Buildings and improvements	5-30
Furniture and equipment	3-10

Perpetual water rights represent the District's share of the original costs of construction and are not depreciated or amortized. The original contract between the United States Bureau of Reclamation and the District grants the District perpetual rights to use water made available by the project. Project property and all related facilities remain in the exclusive control, possession and ownership of the United States.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2017**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)**

**J. COMPENSATED ABSENCES**

It is the District's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. Employees are allowed to accumulate vacation and sick pay benefits up to predetermined maximums and are compensated for these accumulated vacation and sick pay benefits either through paid time off or at termination or retirement.

Accumulated vacation and sick leave is accrued when earned in the government-wide financial statements. A liability for these amounts is reported in the governmental fund only if they have matured; for example, as a result of employee resignations and retirements.

**K. LONG-TERM LIABILITIES**

In the government-wide financial statements and the fund financial statements for the enterprise funds, long-term debt and other similar long-term obligations are reported as liabilities in the applicable statement of net position. Bond premiums and discounts, as well as bond insurance costs, if any, are deferred and amortized over the life of the obligation using the interest method. No imputed interest is considered in relation to the safety of dams obligation to the Bureau of Reclamation.

**L. FUND EQUITY**

The governmental fund reports fund balance classifications based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. Fund balance for the District's governmental fund consists of the following:

- Nonspendable – includes amounts that are (a) not in spendable form or (b) legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash such as inventories, prepaid items and long-term fund advances.
- Restricted – includes amounts that are restricted for specific purposes stipulated by external resource providers constitutionally or through enabling legislation.
- Committed – includes amounts that can only be used for the specific purposes determined by the passage of a resolution of the District's board of directors. Commitments may be modified or changed only by the District's board of directors approving a new resolution. Commitments also include contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2017**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)**

- Assigned – includes amounts intended to be used by the District for specific purposes that are neither restricted nor committed. Intent is expressed by the District’s board of directors to which the assigned amounts are to be used for specific purposes. Assigned amounts include appropriations of existing fund balance to eliminate a projected budgetary deficit in the subsequent year’s budget.
- Unassigned – this is the residual classification for the general fund.

In circumstances where an expenditure is incurred for a purpose for which amounts are available in multiple fund balance classifications, fund balance is reduced in the order of restricted, committed, assigned and unassigned.

In the governmental fund financial statements, bond premium and discounts, as well as bond issue costs, if any, are recognized during the current period. The face amount of the debt issue, along with the related discount on premium, if any, is reported as other financing sources while debt issue costs are reported as debt service expenditures.

In the government-wide financial statements, net position is classified in the following categories:

- Net investment in capital assets – this classification consists of capital assets net of accumulated depreciation and reduced by outstanding related debt that is attributed to the acquisition, construction or improvement of capital assets.
- Restricted net position – this classification consists of restrictions created by external creditors, grantors, contributors, laws or regulations of other governments, enabling legislation and constitutional provisions.
- Unrestricted net position – this classification represents the remainder of net position that does not meet the definition of “net investment in capital assets” or “restricted net position”.

When both restricted and unrestricted resources are available for net position use, it is the District’s policy to use restricted resources first and then use unrestricted resources as they are needed.

**M. INTERFUND TRANSACTIONS**

Interfund transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as a reduction of expenditures/expenses in the fund that is reimbursed. All other interfund transactions are reported as interfund transfers.

**N. ESTIMATES**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2017**

**NOTE 2 – CASH, CASH EQUIVALENTS AND INVESTMENTS**

Cash, cash equivalents and investments are summarized as follows:

Cash and cash equivalents	
Demand deposits	<u>\$ 592,149</u>
Investments	
U.S. Treasury security	\$ 99,559
U.S. agency securities	17,367,283
Money market funds held at brokerages	<u>743,952</u>
	<u>\$ 18,210,794</u>

	<u>Cash and Cash Equivalents</u>	<u>Investments</u>
Reported in the financial statements as follows:		
Government-wide statement of net position	\$ 592,149	\$ 17,817,250
Statement of fiduciary assets and liabilities	<u>-</u>	<u>393,544</u>
	<u>\$ 592,149</u>	<u>\$ 18,210,794</u>

**DEPOSITS**

At December 31, 2017, the carrying amount of the District’s deposits was \$592,149 and the bank balance was \$645,274. Of the bank balance, \$255,334 was covered by federal depository insurance and \$389,940 was collateralized in single financial institution collateral pools maintained by the individual financial institutions that hold these deposits. Colorado law requires that depository institutions must apply for and be designated as an eligible public depository before the institution can accept public fund monies. The depository institution must pledge eligible collateral as security for all public deposits held by that institution that are not insured by depository insurance. The fair value of the collateral that each institution pledges as security must equal at least 102% of the total uninsured deposits held by that institution. Generally, the eligible collateral in the collateral pools is held by the depository institution or its agent in the name of the depository institution.

Custodial credit risk is the risk that, in the event of a bank failure, the District’s deposits may not be returned to it. The District’s policy for custodial credit risk parallels Colorado statutes as described above. At December 31, 2017, deposits with a bank balance of \$389,940 are not insured but are not exposed to custodial credit risk because they are collateralized with securities held by the pledging financial institution’s agent in the District’s name.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2017**

**NOTE 2 – CASH, CASH EQUIVALENTS AND INVESTMENTS**

**INVESTMENTS**

The District is subject to the provisions of Colorado Revised Statutes 24-75-601 which is entitled “Concerning Investment in Securities by Public Entities”. This law, among other things, outlines the types of securities that public entities in Colorado may acquire and hold as investments. These include U.S. government and agency securities, certain bonds of political subdivisions, bankers acceptances, commercial paper, local government investment pools, repurchase agreements, money market funds, guaranteed investment contracts, and U.S. dollar-denominated corporate or bank debt. The statute also includes a provision limiting any investment to a five year maturity unless the governing body authorizes a longer period.

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; level 2 inputs are significant other observable inputs; level 3 inputs are significant unobservable inputs. The District uses a pricing matrix to estimate fair value of its level 2 investments.

At December 31, 2017, the District had the following investments and maturities:

<u>Investment Type</u>	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>	<u>Total</u>	<u>Concentration</u>	<u>Investment Maturities</u> <u>(in years)</u>	
						<u>Less than 1</u>	<u>1-5</u>
U.S. Treasuries	\$ -	\$ 99,559	\$ -	\$ 99,559	.6%	\$ 99,559	\$ -
U.S. agencies	-	17,367,283	-	17,367,283	95.4%	6,645,698	10,721,585
Money market mutual funds	<u>743,952</u>	<u>-</u>	<u>-</u>	<u>743,952</u>	4.0%	<u>743,952</u>	<u>-</u>
	<u>\$ 743,952</u>	<u>\$ 17,466,842</u>	<u>\$ -</u>	<u>\$ 18,210,794</u>		<u>\$ 7,489,209</u>	<u>\$ 10,721,585</u>

The investment maturity tabulation presented above for the U.S. Treasury and agency securities is based on each security’s stated maturity date.

**Custodial credit risk** – Custodial credit risk for investments is the risk of that, in the event of the failure of the counterparties, the District will be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District’s investment policy does not limit the holding of securities by counterparties.

**Interest rate risk** – The District does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2017**

**NOTE 2 – CASH, CASH EQUIVALENTS AND INVESTMENTS**

Credit risk – State law limits investments in money market funds to funds that are registered as an investment company; the fund investment policies must seek to maintain a constant price and no sales or bond fee can be added to the purchase or redemption price. The District has no investment policy that would further limit its investment choices. As of December 31, 2017, the District’s investment in money market funds is rated Aaa-mf by Moody’s, while the U.S. agency securities are rated AAA by Moody’s.

**NOTE 3 – RECEIVABLES**

Receivables at December 31, 2017 consist of the following:

	<u>General Fund</u>
Property taxes	\$ 7,847,709
Accounts	77,908
Interest	<u>23,936</u>
	<u>\$ 7,949,553</u>
	<u>Water Activity Enterprise Fund</u>
Accounts	\$ 81,857
Interest	39,208
	<u>\$ 121,065</u>

The amount reported above for property taxes totaling \$7,847,709 is also reported as a deferred inflow of resources as required under generally accepted accounting principles.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2017**

**NOTE 4 – INTERFUND RECEIVABLES/PAYABLES**

The following interfund receivables and payables are included in the fund financial statements at December 31, 2017.

	<u>Due from Other Funds</u>	<u>Due to Other Funds</u>
Governmental Fund –		
General fund	\$ -	\$ 689,299
Total governmental fund	<u>-</u>	<u>689,299</u>
Enterprise Fund -		
Water activity	<u>689,299</u>	<u>-</u>
Total enterprise fund	<u>689,299</u>	<u>-</u>
	<u>\$ 689,299</u>	<u>\$ 689,299</u>

The amounts reported as due from other funds and due to other funds are reflective of the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures/expenses occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. All amounts reported as due from other funds are expected to be collected in the subsequent year. In addition, the due from general fund totaling \$689,299 as reported above in the water activity enterprise fund reflects that fund's claim on the cash and cash equivalents and investments held and reported by the general fund.

The following table summarizes advances to/from other funds at December 31, 2017:

	<u>Advances to Other Funds</u>	<u>Advances from Other Funds</u>
Governmental Fund –		
General fund	\$ 1,978,737	\$ -
Total governmental fund	<u>1,978,737</u>	<u>-</u>
Enterprise Fund –		
Water activity	470,000	-
Hydro project	<u>-</u>	<u>2,448,737</u>
Total enterprise funds	<u>470,000</u>	<u>2,448,737</u>
	<u>\$ 2,448,737</u>	<u>\$ 2,448,737</u>

The fund advances reported above are all related to the construction of the hydro project and are expected to be collected subsequent to December 31, 2018.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2017**

**NOTE 5 – CAPITAL ASSETS**

Capital assets activity for the year ended December 31, 2017 was as follows:

	Balance January 1, <u>2017</u>	<u>Additions</u>	<u>Deletions</u>	Balance December 31, <u>2017</u>
Governmental activities –				
Nondepreciable assets –				
Intangible assets -				
Perpetual water rights	\$ 132,237,478	\$ -	\$ -	\$ 132,237,478
Land	20,092	-	-	20,092
Construction in progress	<u>-</u>	<u>20,600</u>	<u>-</u>	<u>20,600</u>
Total capital assets not being depreciated	<u>132,257,570</u>	<u>20,600</u>	<u>-</u>	<u>132,278,170</u>
Depreciable assets –				
Buildings and improvements	1,290,458	-	-	1,290,458
Furniture and equipment	<u>381,017</u>	<u>33,567</u>	<u>(27,885)</u>	<u>386,699</u>
Total capital assets being depreciated	<u>1,671,475</u>	<u>33,567</u>	<u>(27,885)</u>	<u>1,677,157</u>
Less: accumulated depreciation –				
Buildings and improvements	(698,749)	(54,717)	-	(753,466)
Furniture and equipment	<u>(336,237)</u>	<u>(24,326)</u>	<u>27,885</u>	<u>(332,678)</u>
Total accumulated depreciation	<u>(1,034,986)</u>	<u>(79,043)</u>	<u>27,885</u>	<u>(1,086,144)</u>
Capital assets being depreciated, net	<u>636,489</u>	<u>(45,476)</u>	<u>-</u>	<u>591,013</u>
Total governmental activities capital assets, net	<u>\$ 132,894,059</u>	<u>\$ (24,876)</u>	<u>\$ -</u>	<u>\$ 132,869,183</u>
Business-type activities				
Non-depreciable assets –				
Construction-in-progress	<u>-</u>	<u>7,600,699</u>	<u>-</u>	<u>7,600,699</u>
Total capital assets not being depreciated	<u>-</u>	<u>7,600,699</u>	<u>-</u>	<u>7,600,699</u>
Total business-type activities	<u>\$ -</u>	<u>\$ 7,600,699</u>	<u>\$ -</u>	<u>\$ 7,600,699</u>

Depreciation expense of \$79,043 was charged to the general government function.

The total cost of the hydro project is presently estimated to approximate \$19,840,000.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2017**

**NOTE 6 - LONG-TERM LIABILITIES**

The following is a summary of changes in long-term liabilities in the government-wide financial statements for the year ended December 31, 2017:

	Balance January 1, <u>2017</u>	<u>Increases</u>	<u>Decreases</u>	Balance December 31, <u>2017</u>	<u>Due Within One Year</u>
Governmental activities –					
Contract obligation –					
Bureau of					
Reclamation	\$ 23,426,225	\$ 2,313,768	\$ 7,894,829	\$ 17,845,164	\$ 1,355,242
Compensated absences	<u>222,663</u>	<u>130,857</u>	<u>89,631</u>	<u>263,889</u>	<u>89,631</u>
 Total governmental activities	 <u>\$ 23,648,888</u>	 <u>\$ 2,444,625</u>	 <u>\$ 7,984,460</u>	 <u>\$ 18,109,053</u>	 <u>\$ 1,444,873</u>

Payments on the contract obligation to the Bureau of Reclamation and the compensated absences liability are recorded in the general fund.

	Balance January 1, <u>2017</u>	<u>Increases</u>	<u>Decreases</u>	Balance December 31, <u>2017</u>	<u>Due Within One Year</u>
Business-type activities –					
Hydro loan contract	\$ -	\$ 6,054,144	\$ -	\$ 6,054,144	\$ -
Safety of dams contract obligation	<u>430,820</u>	<u>-</u>	<u>60,000</u>	<u>370,820</u>	<u>60,000</u>
 Total business-type activities	 <u>\$ 430,820</u>	 <u>\$ 6,054,144</u>	 <u>\$ 60,000</u>	 <u>\$ 6,424,964</u>	 <u>\$ 60,000</u>

The loan contract will ultimately be serviced by the hydro project enterprise fund, while the safety of dams contract obligation is serviced by the water activity enterprise fund.

The following is a description of each individual issue for the governmental activities:

The original contract obligation to the Bureau of Reclamation totaled \$132,237,478 and represents the District's share of the original costs of construction. The agreement with the Bureau of Reclamation included an agricultural component totaling \$74,348,993 with no interest provision and a municipal and industrial component totaling \$57,888,485 that carried an interest rate of 3.0460% and was completely paid effective September 30, 2009. Principal payments are due in annual installments ranging from \$150,693 to \$6,909,398. The agreement allows the Bureau of Reclamation to charge operations, maintenance and repairs incurred by the Bureau of Reclamation to the obligation and also provides for reductions in the obligation for contract revenues collected by the Bureau of Reclamation on behalf of the project.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2017**

**NOTE 6 - LONG-TERM LIABILITIES (Cont'd.)**

Due to fiscal year and timing differences between the Bureau of Reclamation and the District, the District estimates the changes in the obligation based on reports provided by the Bureau. The estimated principal balance of the obligation at December 31, 2017 was \$17,845,164.

The estimated debt service requirements for the governmental activities contract obligation with the Bureau of Reclamation is as follows:

<u>Year Ended December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2018	\$ 1,355,242	\$ -	\$ 1,355,242
2019	1,191,204	-	1,191,204
2020	1,774,311	-	1,774,311
2021	150,693	-	150,693
2022	6,909,398	-	6,909,398
2023-2025	<u>6,464,316</u>	<u>-</u>	<u>6,464,316</u>
	<u>\$ 17,845,164</u>	<u>\$ -</u>	<u>\$ 17,845,164</u>

The following is a description of each individual issue for the business-type activities:

\$17,392,200 loan contract with the Colorado Water Conservation Board;  
Interest rate of 2.0%; debt will be serviced by the hydro project fund;  
Annual debt service requirements including principal and interest of  
\$776,560 estimated to begin December 1, 2021 through December 1,  
2050; revenue from hydro project serves as collateral for loan contract

\$ 6,054,144

The above loan contract represents the approved loan request of the District for the Arkansas Valley phase 1, Pueblo dam hydroelectric project to help the communities of the lower Arkansas river basin provide a safe and reliable water supply to replace their dependence on contaminated ground water.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2017**

**NOTE 6 - LONG-TERM LIABILITIES (Cont'd.)**

The estimated debt service requirements for the loan contract follows below. It is presently estimated that the debt service requirements for the loan contract will commence December 1, 2021 which is approximately one year after the completion of the project and the actual loan closing date.

Year Ended December 31,	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 428,716	\$ 347,844	\$ 776,560
2022	437,290	339,270	776,560
2023	446,036	330,524	776,560
2024	454,957	321,603	776,560
2025	464,056	312,504	776,560
2026-2030	2,463,266	1,419,534	3,882,800
2031-2035	2,719,644	1,163,156	3,882,800
3036-2040	3,002,707	880,093	3,882,800
2041-2045	3,315,232	567,568	3,882,800
2046-2050	<u>3,660,296</u>	<u>222,504</u>	<u>3,882,800</u>
	<u>\$ 17,392,200</u>	<u>\$ 5,904,600</u>	<u>\$ 23,296,800</u>

It is presently anticipated that the 2018 interest expense associated with this loan contract will be approximately \$260,000.

The safety of dams contract obligation to the Bureau of Reclamation represents the District's share of the agricultural portion of repair costs incurred for the dam. The obligation is due in annual installments of \$60,000 through 2023 with a final payment of \$10,820 due in 2024. There is no provision for interest on this contract.

**NOTE 7 – NET POSITION**

Restricted net position represents the District's net position whose uses are subject to constraints that are either (1) legally imposed by creditors (such as debt covenants), grantors, or laws or regulations of other governments, or (2) imposed by law through constitutional provisions or enabling legislation. Restricted net position for governmental activities is as follows:

Tabor	<u>\$ 150,000</u>
-------	-------------------

*Restricted for tabor* – This represents an amount that exceeds the 3% minimum requirement as outlined in the Colorado constitution. Under provisions of the Colorado constitution, a portion of the District's net position can be used for declared emergencies only and the District must maintain 3% or more of its fiscal year spending in this restricted account.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2017**

**NOTE 8 – FUND BALANCES**

As of December 31, 2017, fund balances are composed of the following:

	<u>General Fund</u>
Nonspendable –	
Prepaid items	\$ 298,857
Long-term fund advances	1,289,438
Restricted –	
Tabor	150,000
Committed –	
Repayment obligation	5,000,000
Development of enlargement space	2,000,000
Assigned –	
Subsequent year’s budget	185,030
Unassigned	<u>353,803</u>
Total fund balances	<u>\$ 9,277,128</u>

**NOTE 9 - RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts, property and casualty, errors and omissions, injuries to employees and health claims. Risks of loss from property and liability coverage are covered by the District’s participation in the Colorado Special District’s property and liability pool which is a separate and independent governmental public entity risk pool formed through intergovernmental agreement by member special districts to provide defined liability and property coverage. The aggregate limit of losses paid by the pool for property claims is limited to \$1,000,000 with commercial company reinsurance covering any losses in excess of that amount up to \$2,000,000. All other risks of loss are handled by the purchase of commercial insurance. Settled claims from the liability pool and commercial policy have not exceeded the insurance coverage in any of the past three years.

**NOTE 10 - EMPLOYEE BENEFITS**

The District contributes to the Southeastern Colorado Water Conservancy District 401(a) Plan (the Plan), a defined contribution pension plan for its full-time employees. The Plan is administered by AXA Equitable Life Assurance.

Benefit terms for the Plan, including participation criteria and contribution requirements, are established and may be amended by the Board of Directors. For each employee the Plan provides for employer contributions of up to 16% of compensation. For the year ended December 31, 2017, the District recognized pension expense of \$116,827.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2017**

**NOTE 10 - EMPLOYEE BENEFITS (Cont'd.)**

Employees are immediately vested in District contributions and earnings on those contributions upon becoming a participant which occurs when an employee completes one year of service.

The District also contributes to the Southeastern Colorado Water Conservancy District 457 Plan (the 457 Plan), a defined contribution pension plan for its full-time employees. The Plan is administered by AXA Equi-Vest.

Benefit terms for the 457 Plan, including contribution requirements, are established and may be amended by the Board of Directors. For each employee, the 457 Plan provides for employee voluntary contributions and the District matches those employee contributions up to 5% of compensation. For the year ended December 31, 2017, employee contributions totaled \$81,663 and the District recognized pension expense of \$45,638.

Employees are immediately vested in both the District's contributions and their own contributions, along with the earnings on those contributions.

**NOTE 11 – COMMITMENTS AND CONTINGENCIES**

Colorado voters passed an amendment to the state constitution which contains several limitations, including revenue raising, spending abilities and other specific requirements affecting state and local governments. The amendment, commonly known as the Tabor amendment, is complex and subject to judicial interpretation; however, the District believes it is in compliance with the requirements of the amendment. The District has made certain interpretations of the amendment's language in order to determine its compliance.

The District has contracted with the U.S. government to repay approximately \$63 million of costs incurred by the U.S. government in the construction of the Fountain Valley conduit which is operated by the Fountain Valley Authority (the Authority). A related contract with the Authority provides that the Authority will pay an annual conveyance service charge to the District in an amount equal to the payment due the U.S. government. Terms of the contract provide that the District is not responsible for repayment in the event of default by the Authority. The 2017 charge and related revenue totaled \$5,355,898. The present value of the future minimum lease payments at December 31, 2017 is \$26,336,341.

In July, 2014, the Bureau of Reclamation and the District approved an amendment to the existing repayment contract whereby the District will be responsible for a portion of the costs for the safety of dams modification on Twin Lakes Dam. The District's share of the safety of dams modification costs totaled \$72,327 which were incurred prior to 2017.

**REQUIRED SUPPLEMENTARY INFORMATION**

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND  
YEAR ENDED DECEMBER 31, 2017**

	<u>Budgeted Amounts</u>		<u>Actual Budget Basis</u>	<u>Variance With Final Budget Favorable (Unfavorable)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Property taxes	\$ 7,437,419	\$ 7,437,419	\$ 7,388,181	\$ (49,238)
Collection fees	(117,060)	(117,060)	(122,062)	(5,002)
Specific ownership taxes	652,198	652,198	985,026	332,828
Winter water storage	140,000	140,000	122,411	(17,589)
Excess capacity contract	261,261	261,261	261,261	-
Charges for services	1,336,268	1,336,268	1,241,099	(95,169)
Intergovernmental	200,000	200,000	-	(200,000)
Fountain Valley Authority contract revenue	5,452,760	5,452,760	5,355,898	(96,862)
Interest revenue	90,632	90,632	72,035	(18,597)
Other	-	-	5,354	5,354
<b>TOTAL REVENUES</b>	<u>15,453,478</u>	<u>15,453,478</u>	<u>15,309,203</u>	<u>(144,275)</u>
<b>EXPENDITURES</b>				
Current -				
Outside services	453,100	453,100	503,742	(50,642)
Personnel	1,481,830	1,481,830	1,376,310	105,520
Travel and related expenditures	77,255	77,255	51,577	25,678
Office and administrative	281,864	281,864	206,665	75,199
Legislative and water education	12,000	12,000	-	12,000
Winter water storage	140,000	140,000	122,411	17,589
Excess capacity contract	261,261	261,261	261,261	-
Fountain Valley Authority contract payments	5,452,760	5,452,760	5,355,898	96,862
Contingency and other	250,000	250,000	-	250,000
Capital outlay	197,600	197,600	54,167	143,433
Debt service	7,041,303	7,041,303	6,997,406	43,897
<b>TOTAL EXPENDITURES</b>	<u>15,648,973</u>	<u>15,648,973</u>	<u>14,929,437</u>	<u>719,536</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>(195,495)</b>	<b>(195,495)</b>	<b>379,766</b>	<b>575,261</b>
<b>FUND BALANCE, January 1</b>	<u>195,495</u>	<u>195,495</u>	<u>8,897,362</u>	<u>8,701,867</u>
<b>FUND BALANCE, December 31</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 9,277,128</u>	<u>\$ 9,277,128</u>

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
RECONCILIATION OF THE BUDGETARY BASIS OF ACCOUNTING  
TO GAAP BASIS OF ACCOUNTING  
GENERAL FUND  
YEAR ENDED DECEMBER 31, 2017**

**BUDGETARY BASIS**

Explanation of differences between budgetary revenues and  
GAAP revenues and budgetary expenditures and GAAP expenditures

**REVENUES**

Actual amounts (budgetary basis) of revenues from budgetary comparison schedule	\$ 15,309,203
Differences - budget to GAAP - Classification of collection fees	<u>122,062</u>

<b>GAAP BASIS REVENUE</b>	<b>\$ <u>15,431,265</u></b>
---------------------------	-----------------------------

**EXPENDITURES**

Actual amounts (budgetary basis) of expenditures from budgetary comparison schedule	\$ 14,929,437
Differences - budget to GAAP - Classification of collection fees	<u>122,062</u>

<b>GAAP BASIS EXPENDITURES</b>	<b>\$ <u>15,051,499</u></b>
--------------------------------	-----------------------------

**ADDITIONAL INFORMATION**

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
DECEMBER 31, 2017**

**BUDGETARY INFORMATION**

Southeastern Colorado Water Conservancy District (the District) adheres to the following procedures in establishing the budgetary data reflected in the budgetary comparison schedule.

On or before October 15, the executive director and the budget officer submits to the board of directors a proposed budget for the fiscal year commencing the following January 1. The budget includes proposed expenditures and the means of financing them. Public hearings are conducted by the board of directors to obtain taxpayer comments. The District adopts budgets for all funds. The general fund uses the current financial resources measurement focus and the modified accrual basis of accounting in preparing the budgets.

Expenditure estimates in the annual budget are enacted into law by the passage of appropriation resolutions. Budgetary control exists at the total fund level and encumbrance accounting is not employed as a part of the budgetary process.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
SCHEDULE OF REVENUES AND EXPENDITURES  
WATER ACTIVITY ENTERPRISE FUND  
BUDGET AND ACTUAL  
YEAR ENDED DECEMBER 31, 2017**

	<u>Final Budget</u>	<u>Actual (Non-GAAP Basis)</u>	<u>Variance With Final Budget Positive (Negative)</u>
<b>REVENUES</b>			
Charges for services	\$ 1,506,778	\$ 1,471,892	\$ (34,886)
Intergovernmental	373,444	56,687	(316,757)
Revenue collected on behalf of others	110,000	-	(110,000)
Interest	59,753	80,103	20,350
TOTAL REVENUES	<u>2,049,975</u>	<u>1,608,682</u>	<u>(441,293)</u>
<b>EXPENDITURES</b>			
Current -			
Outside services	566,046	325,496	240,550
Personnel services	823,216	590,986	232,230
Office and administrative expenses	410,611	480,598	(69,987)
Travel and related expenses	41,800	1,512	40,288
Legislative and water education	114,000	53,577	60,423
Contingency	166,759	-	166,759
Capital outlay	53,750	-	53,750
Debt service	60,000	60,000	-
TOTAL EXPENDITURES	<u>2,236,182</u>	<u>1,512,169</u>	<u>724,013</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<u>\$ (186,207)</u>	<u>96,513</u>	<u>\$ 282,720</u>
<b>GAAP ADJUSTMENTS</b>			
Principal payment on contract obligation		<u>60,000</u>	
<b>CHANGE IN NET POSITION</b>		<u>\$ 156,513</u>	

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
SCHEDULE OF REVENUES AND EXPENDITURES  
HYDRO PROJECT FUND  
BUDGET AND ACTUAL  
YEAR ENDED DECEMBER 31, 2017**

	Final Budget	Actual (Non-GAAP Basis)	Variance with Final Budget Positive (Negative)
<b>REVENUES AND OTHER FINANCING SOURCES</b>			
Proceeds from borrowings	\$ 12,000,000	\$ 6,054,144	\$ (5,945,856)
<b>TOTAL REVENUES AND OTHER     FINANCING SOURCES</b>	<b>12,000,000</b>	<b>6,054,144</b>	<b>(5,945,856)</b>
<b>EXPENDITURES</b>			
Current -			
Outside services	27,000	184,027	(157,027)
Personnel services	69,656	96,777	(27,121)
Office and administrative expenditures	42,935	108,038	(65,103)
Capital outlay	12,000,000	7,577,659	4,422,341
<b>TOTAL EXPENDITURES</b>	<b>12,139,591</b>	<b>7,966,501</b>	<b>4,173,090</b>
<b>EXCESS (DEFICIENCY) OF REVENUES AND OTHER FINANCIAL SOURCES OVER EXPENDITURES</b>	<b>\$ (139,591)</b>	<b>(1,912,357)</b>	<b>\$ (1,772,766)</b>
<b>GAAP ADJUSTMENTS</b>			
Proceeds from borrowings		(6,054,144)	
Capital outlay		7,577,659	
<b>CHANGE IN NET POSITION - GAAP BASIS</b>		<b>\$ (388,842)</b>	

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
SCHEDULE OF REVENUES AND EXPENDITURES  
GENERAL FUND  
YEAR ENDED DECEMBER 31, 2017**

**REVENUES**

Property taxes -		
Contract mill levy collection		\$ 7,089,728
Operating tax revenue		276,419
Abatement and refund of tax collections		39,391
Prior year tax		<u>(17,357)</u>
Total property taxes		<u>7,388,181</u>
Specific ownership taxes		985,026
Fountain Valley Authority contract revenue		5,355,898
Winter water storage		122,411
Excess capacity contract		261,261
Charges for services -		
Xeriscape tour and material sales and other rentals		(1,431)
Enterprise administration reimbursement		<u>1,242,530</u>
Total charges for services		<u>1,241,099</u>
Investment revenue -		
Interest income		7,658
Income to fair value adjustment		(37,236)
Interest on bonds		<u>101,613</u>
Total investment revenue		<u>72,035</u>
Other -		
Sundry		<u>5,354</u>
TOTAL REVENUES		<u>15,431,265</u>

**EXPENDITURES**

Outside services -		
Annual audit		35,285
Legal representation		361,585
Consulting/lobbying services		102,569
Sponsorships and exhibits		<u>4,303</u>
Total outside services		<u>503,742</u>

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
SCHEDULE OF REVENUES AND EXPENDITURES (Cont'd.)  
GENERAL FUND  
YEAR ENDED DECEMBER 31, 2017**

EXPENDITURES (Cont'd.)

Personnel expenditures -

Staff payroll	\$ 919,842
Incentive/performance capacity	20,732
Directors' payroll	33,500
Payroll taxes	66,649
HSA contributions	34,600
401 retirement contribution	107,236
457 retirement contribution	45,638
Health insurance	113,845
Life insurance - staff and directors	7,778
Medical reimbursement	2,098
Long-term disability insurance	6,173
Employee assistance program	699
Dental insurance	7,947
Vision insurance	1,550
Worker's compensation insurance	3,795
Administration fees for human resources	4,228
Total personnel expenditures	1,376,310

Travel and related expenditures -

Directors - other travel (tip, fax, parking, telephone, etc.)	349
Directors - other transportation (taxi, shuttle, rental)	83
Directors airfare	3,586
Directors hotels	5,948
Directors meals	506
Directors mileage reimbursement	11,075
Executive - airfare	2,755
Executive - district vehicle gas	722
Executive - hotels	3,949
Executive - meals	744
Executive - other travel expense	503
Staff business - airfare	4,130
Staff business - district vehicle gas	1,802
Staff business - hotels	8,786
Staff business - meals	1,916
Staff business - other travel	1,504
Staff education - hotels	-
Staff education - meals	-
Staff education - other travel	30

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
SCHEDULE OF REVENUES AND EXPENDITURES (Cont'd.)  
GENERAL FUND  
YEAR ENDED DECEMBER 31, 2017**

EXPENDITURES (Cont'd.)

Travel and related expenditures (cont'd.) -

Staff certification - airfare	-
Staff certification - hotels	1,335
Staff certification - meals	132
Staff certification - other expense	60
Vehicle repair and maintenance - Prius and RAV4	1,662
Total travel and related expenditures	51,577

Office and administrative expenditures -

Bank fees	2,200
Board awards/gifts	665
Board coffee snacks	336
Board memberships/subscriptions	7,880
Board printing	245
Board room accessories	630
Board/committee meals	4,786
Building other/misc. maintenance	231
Building plumbing & electrical	986
Building heating/cooling	1,587
Computer - hardware	13,627
Computer - general contracts	19,282
Computer - supplies	807
Computer - software and licenses	10,254
Conservation	700
Directors meeting registrations	6,370
Executive meeting registrations	3,234
Landscape maintenance - garden tools	272
Landscape - mower maintenance & fuel	266
Insurance - automobile	1,687
Insurance - excess liability	2,703
Insurance - general liability	12,591
Insurance - property & liability	6,215
Insurance - public official liability	1,391
Legal notices	690
Reclamation reform act	-

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
SCHEDULE OF REVENUES AND EXPENDITURES (Cont'd.)  
GENERAL FUND  
YEAR ENDED DECEMBER 31, 2017**

EXPENDITURES (Cont'd.)

Office and administrative expenditures (cont'd.)

Maintenance - backflow testing	\$ 110
Maintenance - janitorial services	3,553
Maintenance - waste disposal	1,618
Maintenance - security	4,867
Maintenance - snow removal	293
Maintenance - window cleaning	840
Maintenance - blacktop	-
Meeting expenditures and meals	626
Office - coffee/snacks	254
Office - equipment maintenance	3,100
Office - copy machine color	5,760
Office - general/staff memberships	6,246
Awards & gifts - other	187
Office - printing	1,703
Office - publications & subscriptions	550
Phone - cell	4,981
Phone - equipment maintenance	2,419
Phone - land	10,654
Postage & shipping	3,291
Staff awards and gifts	28
Staff business - meeting registrations	11,457
Staff certification - registrations	1,174
Staff education - registrations	11,073
Supplies - janitorial	328
Supplies - office	2,332
Supplies - paper	901
Supplies - toner	910
Utilities	17,958
Utilities - airport fee	900
Web contracts	1,050
Landscape - aeration & weed control	141
Landscape - fertilizer & chemicals	309
Landscape maintenance contracts	4,341
Landscape - mulch, soil amendments	420
Xeriscape - plants and other	723
Landscape - sprinkler system repair & maintenance	1,933
Total office and administrative expenditures	206,665

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
SCHEDULE OF REVENUES AND EXPENDITURES (Cont'd.)  
GENERAL FUND  
YEAR ENDED DECEMBER 31, 2017**

EXPENDITURES (Cont'd.)

Collection fees	\$ 122,062
Winter water storage and excess capacity	122,411
Excess capacity contract	261,261
Fountain Valley Authority contract payments	5,355,898
Bureau operations, maintenance & repairs	2,313,768
Capital outlay - acquisition of capital assets	54,167
Debt service principal	<u>4,683,638</u>
 TOTAL EXPENDITURES	 <u>\$ 15,051,499</u>

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES  
AGENCY FUND  
YEAR ENDED DECEMBER 31, 2017**

	<u>Balance January 1, 2017</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance December 31, 2017</u>
<b>ASSETS</b>				
Investments				
Winter water spill program	\$ 382,712	\$ 2,780	\$ -	\$ 385,492
Regional resource planning group	<u>7,994</u>	<u>110,058</u>	<u>110,000</u>	<u>8,052</u>
<b>TOTAL ASSETS</b>	<u><u>\$ 390,706</u></u>	<u><u>\$ 112,838</u></u>	<u><u>\$ 110,000</u></u>	<u><u>\$ 393,544</u></u>
<b>LIABILITIES</b>				
Deposits				
Winter water spill program	\$ 382,712	\$ 2,780	\$ -	\$ 385,492
Regional resource planning group	<u>7,994</u>	<u>110,058</u>	<u>110,000</u>	<u>8,052</u>
<b>TOTAL LIABILITIES</b>	<u><u>\$ 390,706</u></u>	<u><u>\$ 112,838</u></u>	<u><u>\$ 110,000</u></u>	<u><u>\$ 393,544</u></u>