



# 2021 Business Plan

(2021-2023)



Southeastern Colorado Water Conservancy District

[www.secwcd.com](http://www.secwcd.com)



# Introduction

## 1958

The Southeastern Colorado Water Conservancy District was formed for the primary purpose of forming and operating the Fryingpan-Arkansas Project.

## 1962

The Fry-Ark Project was approved by Congress.

## 1981

Repayment Contract for Project signed with the Bureau of Reclamation.

## 1995

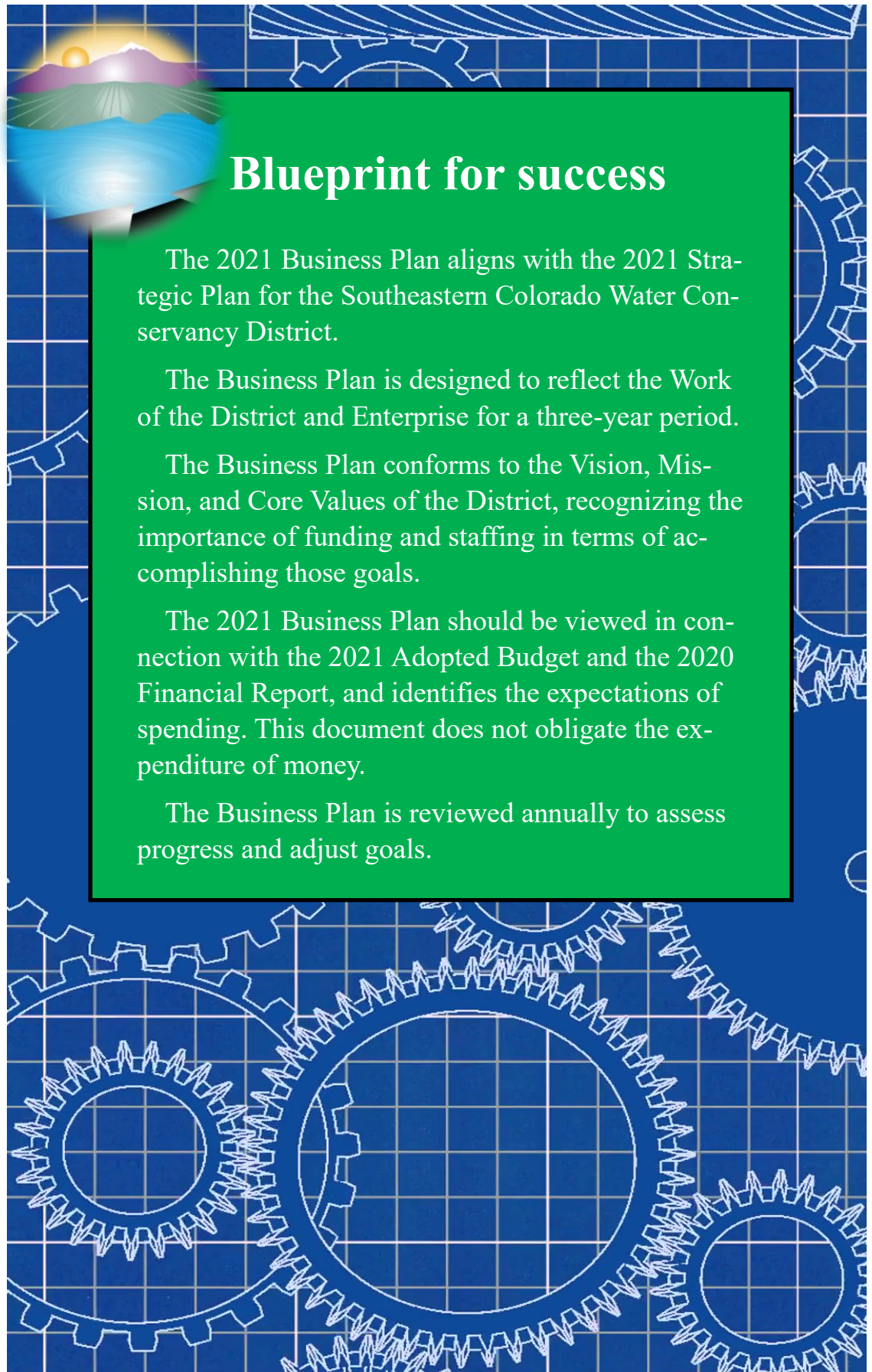
The District formed an Enterprise Activity. The Enterprise is the business arm of the District.

## 2020

Hydroelectric Power subfund created in the Enterprise Budget.

## 2021

Arkansas Valley Conduit subfund created.



## Blueprint for success

The 2021 Business Plan aligns with the 2021 Strategic Plan for the Southeastern Colorado Water Conservancy District.

The Business Plan is designed to reflect the Work of the District and Enterprise for a three-year period.

The Business Plan conforms to the Vision, Mission, and Core Values of the District, recognizing the importance of funding and staffing in terms of accomplishing those goals.

The 2021 Business Plan should be viewed in connection with the 2021 Adopted Budget and the 2020 Financial Report, and identifies the expectations of spending. This document does not obligate the expenditure of money.

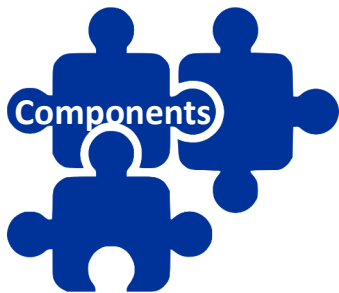
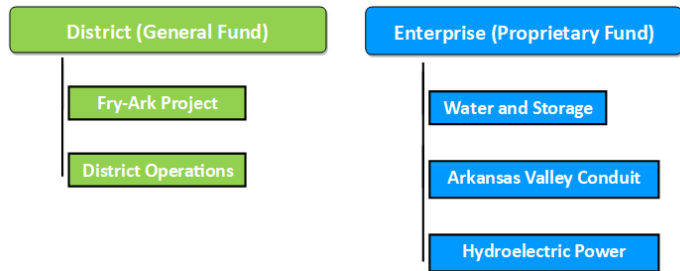
The Business Plan is reviewed annually to assess progress and adjust goals.





## FUNDS

- ◆ The District (General) Fund is the governmental arm of the District.
- ◆ The Enterprise (Proprietary) Fund is the business arm of the District.



## COMPONENT CLASSES

District and Enterprise programs and projects are broken into components with a brief description, progress report, Strategic Plan alignment, funding impact, and a reference to more complete writeups within the report.

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## STRATEGIC PLAN

The 2021 Business Plan is a 3-year outlook of District and Enterprise priorities. While it is organized along topical lines, the chart in the upper left corner of each page indicates how the topic aligns with the Strategic Plan. The Strategic Plan was adopted by the Board in and identifies long-term District goals, objectives and strategies.





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*Note: Some topics appear in multiple component classes.*

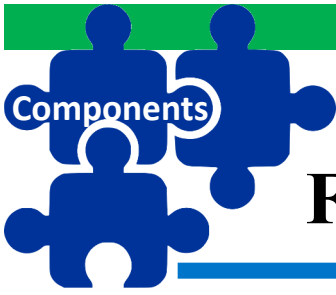


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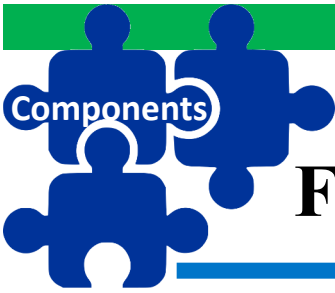


# Fry-Ark Operations



The District works in partnership with the Bureau of Reclamation to operate the Fryingpan-Arkansas Project, sharing costs for construction, OM&R and betterments. District investigations will help identify future funding needs.

Program	Description	Progress	Strategic Plan Interface	2021 Budget	Reference
Fry-Ark Project Debt Repayment	Amendment 11 to the Repayment Contract structured annual payments for remaining Project debt.	Reclamation, District developing basis of negotiation for Contract conversion.	Water supply, storage & power	\$1,467,572	Page 14
Fry-Ark Project Reserves	Amendment 11 allowed the District to build Project Reserves to meet extraordinary or unforeseen needs.	Operational	Water supply, storage & power	Subject to Reclamation reconciliation	Page 15
Fry-Ark Project OM&R	The District pays a percentage of operation, maintenance and replacement for the Fry-Ark Project.	Operational	Water supply, storage & power	\$3,300,928	Page 16
Asset Valuation	The District is undertaking studies to determine the value of Fry-Ark Project features for future estimation of costs. District and Enterprise assets are included.	Phase I complete in 2020, Phase 2 in 2021	Water supply, storage & power	See below	Page 17
Condition Assessment	The Condition Assessment will look at the timing of needed work for the Fry-Ark Project features, and assets of the District and Enterprise.	2021-2022	Water supply, storage & power	\$300,000 combined with Asset Valuation	Page 17
Streamflow Forecasts	The District will look at new approaches to use snow surveys and other data to get more reliable forecasts of upcoming water supplies.	2021-2023	Water supply protection & water efficiency	\$10,000	Page 18
Pueblo Dam Interconnect	The Interconnection at Pueblo Dam would provide redundancy for municipal water delivery and more efficient operation of the North and South Outlets.	EIS completed in 2013	Future water supplies & storage	—	Page 19



# Fry-Ark Administration



The District has numerous programs which support and enhance the Fryingpan-Arkansas Project. It is crucial to protect the legal rights to water and to provide staff the tools to properly administer the District.

Program	Description	Progress	Strategic Plan interface	2021 Budget	Reference
Reclamation Reform Act	The 1982 Reclamation Reform Act limits delivery of Project water to irrigators based on acreage.	Operational	Water supply protection & water efficiency	\$20,000	Page 20
Transit Loss Modeling	Fountain Creek Transit Loss model tracks municipal Return Flows.	Operational	Water supply protection & water efficiency	\$3,200	Page 21
Boundaries & Inclusion	Inclusion manual completed in 2018; boundary mapping initiated in 2019.	Operational	Water supply protection & water efficiency	\$15,000	Page 22
Water Rights Protection	Legal and engineering costs associated with conditional water rights and defense of water rights in Divisions 2 & 5.	Operational	Water supply protection & water efficiency	\$235,000	Page 23
Colorado River Programs	Support programs for endangered species, drought contingency planning, and cooperative environmental needs.	Operational	Water supply protection & water efficiency	\$77,234	Page 24
Water Conservation Plan	Conservation plan required under Fry-Ark Contract every five years. Next plan due in 2022.	Operational	Water supply protection & water efficiency	—	Page 25
Water Quality Monitoring	Cooperative programs with the U.S. Geological Survey to support Arkansas River Basin water rights.	Operational	Water supply protection & water efficiency	\$197,049	Page 26


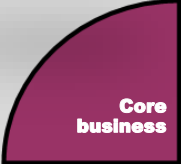
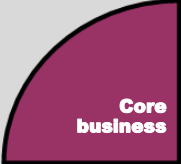
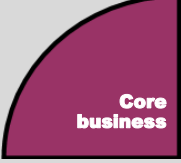

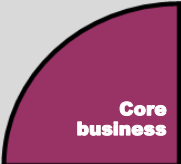



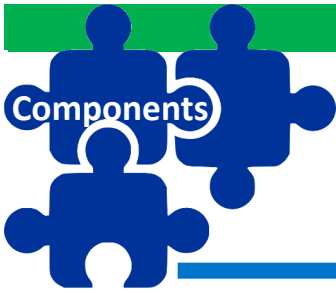


# District Operations



District operations support the Fryingpan-Arkansas Project, District activities and Enterprise activities. People, buildings, vehicles, and technology are included in this category

Program	Description	Progress	Strategic Plan interface	2021 Budget	Reference
<b>Financial Studies</b>	Financial Strategy and Sustainability Study developed a financial plan, capital improvement plan, cost of service and rate design.	Surcharge study in 2021. New Finance study in 2022.		—	Page 27
<b>Headquarters</b>	The Building and Grounds at 31717 United Avenue in Pueblo, Colorado.	Operational		\$380,173	Page 28
<b>Fleet Management</b>	The District maintains 3 vehicles, which are purchased on a 6-year rotation.	Operational		\$45,000	Page 29
<b>Information Technology</b>	Computers, printers, and communication equipment are upgraded in order to keep pace with technology.	Operational		\$8,000	Page 30
<b>Records Management</b>	The District is in the process of converting its record to electronic form to improve accessibility .	In study phase		\$50,000	Page 31
<b>Human Resources</b>	Workforce succession planning, surveys for salaries and benefits, and employee skill sets are all considered.	Operational		\$1,751,367	Page 32
<b>Communication &amp; Outreach</b>	Strategies are developed for conveying information about the District within and outside the organization.	Ongoing		\$25,230	Page 33

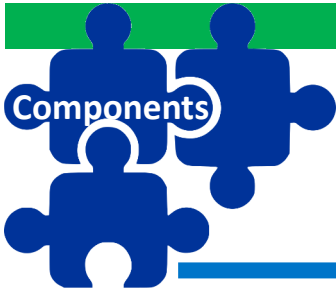


# Enterprise Programs



The Water Activity Enterprise is the business arm of the District. The completion of the James W. Broderick Hydropower Plant in 2019, the administration of the Excess Capacity Master Contract, the Arkansas Valley Conduit, and Recovery of Storage are major programs.

Program	Description	Progress	Strategic Plan interface	2021 Budget	Reference
Excess Capacity Master Contract	The contract allows 37 entities within the District to store non-Project water in Pueblo Reservoir for 40 years. It was completed in 2016.	Operational		\$282,659	Page 34
Arkansas Valley Conduit	The AVC will provide filtered drinking water to 40 communities serving 50,000 people east of Pueblo.	Annual Operations, pre-design and Contract with Pueblo Water, Reclamation, Southeastern in 2021. Construction begins 2022.		\$2,959,483	Page 36
Hydroelectric Power	The James W. Broderick Hydropower Plant was completed in May 2019 at Pueblo Dam under a Lease of Power Privilege with Reclamation.	Operational		\$1,257,590	Page 38
New Water Sources	The Enterprise has the ability to purchase new water rights, as has been suggested by past boards.	Proposed, no board action so far		—	Page 39
Storage Programs	A portfolio of several types of storage that will benefit the District in the future.	In study stage		—	Page 10 (34-35) (40-46)
Water Sales and Storage Charges	Various charges assessed for the sale of water and storage.	Operational		\$1,425,714	Page 11 (47-50)



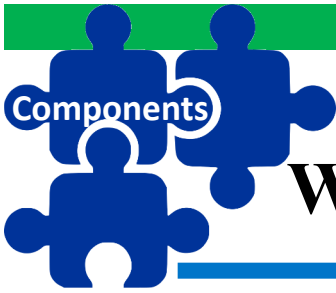
# Storage programs



Storage is essential to the operation of the Fryingpan-Arkansas Project, and beneficial to all stakeholders of the Southeastern District. Reservoirs created by storage provide recreation opportunities, while creating aquatic habitat.

Program	Description	Progress	Strategic Plan Interface	2021 Budget	Reference
Recovery of Storage	Pueblo Reservoir has lost 20,000 af of storage. Goal is to recover Fry-Ark Project space.	Phase 1 study complete. Committee review in 2021.	Water supply, storage & power	\$300,000	Page 40
Excess Capacity Storage	SECWCD Excess Capacity Master Contract	16 of 37 subcontracts executed	Future water supplies & storage	\$282,659	Page 34
	Other long-term contracts	Pueblo Water, SDS and Aurora contracts in place		—	Page 35
Expansion of Storage	Need for additional Project and non-Project storage was identified in 1998 Water Needs Assessment Study.	Larger cities have moved ahead with some plans to increase storage.	Future water supplies & storage	—	Page 41
Lower Basin	Restoration of Yield	Purchase of reservoir site in 2021	Future water supplies & storage	\$142,500	Page 42
	John Martin Reservoir	Future planning		—	Page 43
Upper Basin	Upper Arkansas Water Conservancy District developing Multiuse Project with potential for partnerships.	Future planning	Future water supplies & storage	\$25,000	Page 44
Winter Water	This is a Project feature that allows annual storage of non-Project water in Project and non-Project facilities.	Operational	Water supply, storage & power	\$117,600	Page 45
Safety of Dams	This Reclamation program protects Project assets with District cost-share.	Operational	Water supply, storage & power	\$60,000	Page 46



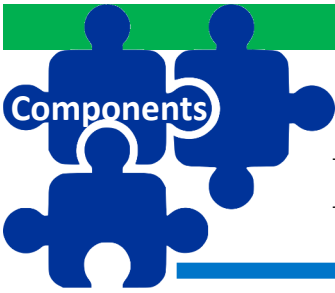


# Water Sales and Storage



Water and storage sales provide revenue for the Enterprise, which is the business arm of the District. The 2019 Financial Strategy and Sustainability Study offered a new way of looking at the Enterprise water rate structure.

Program	Description	Progress	Strategic Plan interface	2021 Budget	Reference
<b>Project Water Municipal &amp; Industrial Sales</b>	Fry-Ark imports: 54.59% are available for municipal allocation and sales.	Rates determined annually by Board.		\$319,315	Page 47
<b>Project Water Irrigation Sales</b>	Fry-Ark imports: 45.41% are available for irrigation. Irrigation may purchase unused M&I water at M&I rate.	Rates determined annually by Board.		\$265,599	Page 47
<b>Project Water Carryover Storage</b>	Storage of water in municipal accounts after the first year of storage. Board is discussing appropriate charges.	Rates determined annually by Board.		—	Page 48
<b>Return Flows</b>	Sale of agricultural and municipal Return Flows, primarily for augmentation purposes.	Rates determined annually by Board.		\$94,164	Page 49
<b>First Right of Refusal (Purchase of Irrigation Return Flows)</b>	Fort Lyon Canal Pilot Program completed in 2018. Application to other ditch systems began in 2019.	Pilot program in progress		—	Page 49
<b>Winter Water</b>	Non-Project water stored from November 15-March 15 annually. District collects contract and storage fees.	Rates determined annually by Board.		\$117,600	Page 45
<b>Surcharges</b>	The Board voted in October 2019 to review impact of removing surcharges in 2021 and beyond.	Rates determined annually by Board.		\$632,965	Page 50

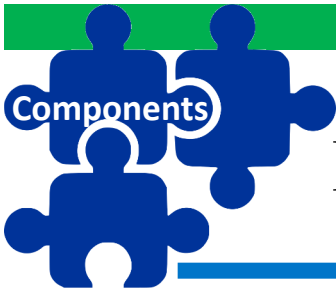


# Partnerships



The District partners with other agencies to provide needed water services for its stakeholders. Partnerships are a valuable to collaboratively work with others in the Arkansas River basin to achieve common goals.

Program	Description	Progress	Strategic Plan interface	2021 Budget	Reference
Fountain Creek Transit Loss Model	The District works with 16 other participants to track Return Flows on Fountain Creek, accounting for losses.	Operational	Water supply protection & water efficiency	\$3,200	Page 21
Water Quality Monitoring	The District sponsors two USGS monitoring programs on the Arkansas River and its tributaries, benefit all water users.	Operational	Water supply protection & water efficiency	\$197,049	Page 26
Regional Resource Planning Group	The RRPg was formed in 2003 to collaboratively address basin-wide water quality issues.	The group meets annually to determine scope of work	Water supply protection & water efficiency	\$135,000	Page 50
Arkansas River Basin Water Forum	The District participates in this annual event that brings diverse water interests together.	Ongoing planning at the staff level.	Water supply protection & water efficiency	\$2,500	Page 52
Arkansas Basin Roundtable	District is involved with activities of the Roundtable, which coordinates water planning at the state level.	Ongoing participation.	Water supply protection & water efficiency	—	Page 52
Voluntary Flow Management Program	The District helps coordinate releases to benefit boating and protect flows for fish on the Arkansas River.	New agreement in 2021.	Water supply protection & water efficiency	—	Page 53
Watershed Health & Healthy Forests	Concern is growing that catastrophic events such as wildfires threaten water supplies by increasing erosion risk.	District contributes through Reclamation OM&R.	Water supply protection & water efficiency	\$30,000	Page 54

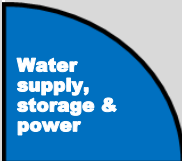
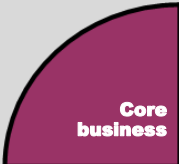
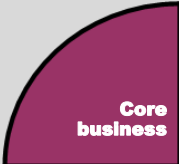






# Reserves



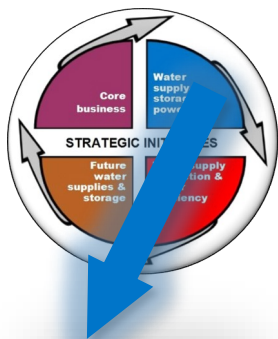
The Board created strategic fund reserve categories in October 2019 as a result of recommendations from the Financial Strategy and Sustainability Study. In addition, Amendment 11 to the Fry-Ark Contract in 2018 created reserves for Project OM&R.



Program	Description	Progress	Strategic Plan interface	2021 Budget	Reference
Fry-Ark Reserves	Established under Amendment 11 to the Fry-Ark Contract. Reclamation approval required for expenditures.	Operational		Subject to Reclamation reconciliation	Page 15
Cash Reserve	Working cash sufficient to fund cash-flow variations in a typical operating cycle.	Operational		Target pending Board action.	Page 55
Operating Reserve	Covers potential interruption of District or Enterprise revenue streams.	Operational		Target pending Board action.	Page 55
Capital Reserve	Funds capital repair, replacement or betterment of District properties or other capital projects.	Operational		Target pending Board action.	Page 55
Exposure Reserve	Covers extraordinary, unforeseen events not otherwise covered by reserves or insurance.	Operational		Target pending Board action.	Page 55
District Fund Balances	Fund Balances that are non-spendable, restricted, committed, assigned, unassigned or unrestricted.	Operational			Page 56
Enterprise Fund Balances	Fund Balances that are unrestricted.	Operational			Page 56



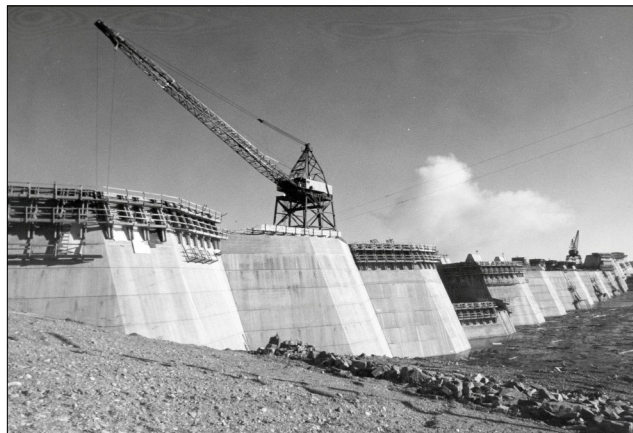
# FRYINGPAN-ARKANSAS PROJECT: DEBT REPAYMENT



## WATER SUPPLY, STORAGE AND POWER

In 2018, the District and Reclamation signed Amendment 11 to the Fryingpan-Arkansas Project Contract. The debt for the Project will be paid off in 2031, the full 50 years accounted for in the 1982 Contract.

The Contract is expected to be converted to a true repayment contract by the end of 2021. The District intends to continue paying off the debt in the schedule agreed to under Amendment 11.



## Spreading out Payments Allows for Fry-Ark Reserve

Work began on the Fryingpan-Arkansas Project in 1964, and was substantially complete in 1981, and the Bureau of Reclamation (Reclamation) prepared a final cost allocation. The District's share was \$134.7 million of the total \$585 million cost (23 percent). Payments began under the 1982 Fryingpan-Arkansas Project Contract (Contract). Payments came from ad valorem taxes, water sales, and winter water charges.

The District began taking Project water in 1972, and used a portion of the taxes and water sales to make about \$2 million in payments prior to 1981. In 2010 the Amendment 9 to the contract allowed project water sales revenue to remain in-house to support operations. The Board assigned water sales revenues to Enterprise activities by resolution.

The municipal and industrial share of interest during construction and repayment was charged 3.046 percent. The irrigation portion was charged

no interest. Consequently, the District chose to repay municipal and industrial costs of the Project first, leaving irrigation costs for future years.

Prior to Amendment 11 to the Contract, the District forwarded all ad valorem taxes to Reclamation each year.

In 2018, Amendment 11 spread the remaining Fry-Ark debt and required annual payments over the remainder of the 50-year contract that began in 1982. Amendment 11 allowed the District to pay an amortized debt payment, prepaid operations, maintenance, and replacement (OM&R) cost and consider a miscellaneous revenue credit. The remaining ad valorem tax revenue is added to a Fry-Ark Project Reserve for future Project needs.

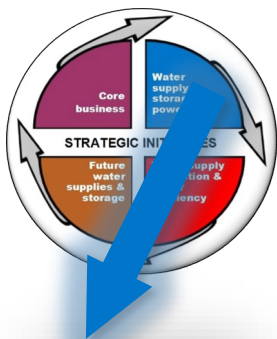
Interest earned on the Fry-Ark Project Reserve can be used for either District or Enterprise operations.

### Fry-Ark Project



Fry-Ark Debt Repayment	2020	2021	2022	2023
Payments continue until 2031	\$1,467,572	\$1,467,572	\$1,467,572	\$1,467,572

# FRYINGPAN-ARKANSAS PROJECT FUND RESERVE



## WATER SUPPLY, STORAGE AND POWER

Amendment 11 to the Fryingpan-Arkansas Project Contract allows the District to establish a reserve fund for extraordinary or catastrophic expenses.

The Amendment requires the District to repay a set amount for construction and annual OM&R charges from property tax collections. The remainder of the revenues collected is to be set aside in a reserve fund that can only be used for Project needs. The interest revenue is available for District or Enterprise operations.

### Fry-Ark Project



Restoration of the expansion joints between the concrete buttresses on Pueblo Dam began in 2019.

## Holding Funds in Reserve for Extraordinary Needs

The focus of the District from its creation in 1958 was repayment of the Fryingpan-Arkansas Project debt to the federal government. During the “Framing the Future” discussions in recent years, the District Board has turned its attention to the ongoing Operations, Maintenance and Replacement (OM&R) of the Project as well.

Amendment 11 to the Repayment Contract established a mechanism to build reserves for extraordinary needs of the Project, such as the recent work on expansion joint seals on the concrete buttresses at Pueblo Dam. The work in 2019-20, along with ongoing drainage systems within the dam, has reduced leakage by 58 percent. More work may be required at a later date. The District’s share of the \$10.7 million so far has been about \$6 million, or 56 percent. Future work could cost an additional \$20 million.

That’s just one project, and there could be others. The Bureau of Reclamation makes periodic estimates of the need for funding based on inspection of Project features. To better understand the need for reserves, the District has undertaken its

### FRY-ARK RESERVES: KEY ELEMENTS

- ⇒ Asset Valuation/Condition Assessment
- ⇒ Recovery of Storage
- ⇒ Pueblo Dam Interconnect
- ⇒ Unforeseen Future Needs

own Asset Valuation, Condition Assessment and Recovery of Storage studies. Phase 1 of the Asset Valuation and Recovery of Storage studies were completed in 2020, and will continue in 2021, with collaboration from the Reclamation.

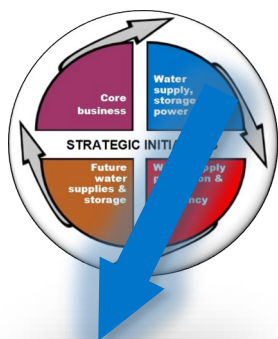
Betterments to the Project are also anticipated. One example is the Interconnection at Pueblo Dam. The Interconnect would link the North and South Outlets for emergencies or routine maintenance at either outlet. Although no date for the Interconnect has been set, it would be a multimillion dollar project that would require more than annual revenues to pay the District’s share.

There is also the possibility of unforeseen future needs that could strain District resources.

Estimated Reserves	2020	2021	2022	2023
Subject to Reclamation reconciliation	\$5,135,160	\$9,643,188	\$14,512,024	\$19,931,669



# FRYINGPAN-ARKANSAS PROJECT OM&R



## WATER SUPPLY, STORAGE AND POWER

The District is responsible for a portion of all costs, betterment and replacements to maintain the Fryingpan-Arkansas Project. The District's share varies by Project feature, Ranging from 47-56 percent.

### Fry-Ark Project



Part of the Fryingpan-Arkansas Project Collection System near the Boustead Tunnel.

## Maintaining the District's Fry-Ark Investment

The District pays for a percentage of the operation, maintenance, and replacement (OM&R) for the Fry-Ark Project. Reclamation operates the Project, but the users of the Project pay their proportional shares according to a cost allocation that was determined as the Project neared completion in 1981.

Municipal and industrial, as well as irrigation users, are covered by the District. Other uses of the Project include power generation, recreation, fish and wildlife, scenic conservation, flood control and others.

Those benefits are further broken down by feature, and the District's share is shown in the table below. Under Amendment 11 to the Repayment Contract, the District makes an advance payment for the project OM&R in the coming calendar year. Reclamation reconciles the actual costs, which are paid twice a year by the District.

Fry-Ark Reserves are in place for years when the OM&R costs may be greater than what can be covered by ad valorem tax revenues.

Extraordinary maintenance items are also included in the payment calculations, and in 2021, Reclamation plans to replace actuator gates and seals in both the North and South Collection System, a roughly \$1.7 million project. Routine maintenance is estimated at \$2 million. There will also be some remaining charges for the joint seal project at Pueblo Dam. Again, those charges will not be known under the reconciliation is complete.

The District pays for the OM&R through its ad valorem tax collections, and the Fry-Ark Project Reserve fund if the annual revenues are not sufficient to cover costs.

SECWCD	Project cost share per feature	Percentage	Project Name	Percentage
	Ruedi East Slope	54.17%	Mount Elbert Conduit	52.00%
	North Side Collection	54.17%	Twin Lakes	47.67%
	South Side Collection	47.67%	Halfmoon Diversion	54.17%
	Boustead Tunnel	51.46%	Pueblo Reservoir	55.79%
	Sugarloaf (Turquoise)	52.54%		

Fryingpan-Arkansas Project OM&R	2020	2021	2022	2023
Total costs	\$8,774,100	\$3,300,928	\$2,855,114	\$2,409,003



# ASSET VALUATION, CONDITION ASSESSMENT



## STRATEGIC INITIATIVES

The District now has the opportunity to create a reserve fund for extraordinary or catastrophic costs. To better estimate and prepare, the District will complete an asset valuation and condition assessment of Fryingpan-Arkansas Project features. Funding is through the Recurring Capital in the District Operations fund.

Fry-Ark Project

District Operations

Hydropower



SECWCD PHASE I FEATURE VALUATION	
Total Cost	\$2.8 BILLION
Total District Fry-Ark Features	\$2,761,000,000
Total District Operational Features	\$3,000,000
Total Enterprise Features	\$21,000,000

This table shows values of the major features of the Fry-Ark Project, and District and Enterprise assets, as determined in Phase I of the study.

WEST SLOPE		EAST SLOPE	
Total Cost	\$1,214,500,000	Total Cost	\$1,570,500,000
Dams	\$261,000,000	Dams	\$1,416,000,000
Tunnels	\$863,000,000	Conduits	\$124,500,000
Conduits	\$65,000,000	Diversion Structures	\$500,000
Diversion Structures	\$16,500,000	Control Facilities	\$5,500,000
Control Facilities	\$9,000,000	District Headquarters Facility	\$3,000,000
		James W. Broderick Hydropower Plant	\$21,000,000

COLLECTION & DELIVERY FEATURES		SOUTH SIDE COLLECTION SYSTEM		NORTH SIDE COLLECTION SYSTEM	
Total Cost	\$449,500,000	Total Cost	\$469,500,000	Total Cost	\$295,500,000
Dams	\$261,000,000	Tunnels	\$437,000,000	Tunnels	\$244,000,000
Tunnels	\$182,000,000	Conduits	\$14,500,000	Conduits	\$46,000,000
Conduits	\$4,500,000	Diversion Structures	\$11,500,000	Diversion Structures	\$5,000,000
Control Facilities	\$2,000,000	Control Facilities	\$6,500,000	Control Facilities	\$500,000

## Checking on the Health of the Fry-Ark Project

Phase I of the Feature and Asset Valuation study was completed in 2020 under a contract with Providence Infrastructure Consultants. Phase 2 is continuing under the contract in 2021. The major tasks will be to prioritize features that are most critical to the delivery of Fry-Ark water, as well as which features will need attention soonest.

District staff is working with Providence and Reclamation in finalizing the Feature Valuation for the Fry-Ark Project. Once this information is collected and analyzed, the Condition Assessment will begin, where critical Fry-Ark features will be studied in-depth.

These activities are important in determining the level of reserves for the Fry-Ark Project, District and Enterprise funds.

Reservoirs	Capacity
Ruedi Reservoir	102,369 AF
Turquoise Lake	129,432 AF
Mount Elbert Forebay	11,530 AF
Twin Lakes	140,339 AF
Pueblo Reservoir	338,374 AF
Conduits, Tunnels	Length
Southside Collection	14.2 miles
Northside Collection	11.3 miles
Boustead Tunnel	5.4 miles
Mount Elbert Conduit	10.5 miles
Fountain Valley Conduit	45.5 miles
Other Features	
Mount Elbert Power Plant, 200 megawatts	
Pueblo Fish Hatchery	
South Outlet Pueblo Dam	
North Outlet Pueblo Dam	

Infrastructure Evaluation	2020	2021	2022	2023
Asset Valuation, Condition Assessment	\$120,000	\$300,000	\$250,000	\$250,000



# HYDROLOGIC VARIABILITY



## FUTURE WATER SUPPLIES AND STORAGE

Water years 2019 and 2020 illustrate the need for better predictive tools. In 2020, a dry year, Fryingpan-Arkansas Project imports came in at 80 percent of predicted amounts. In 2019, a very wet year, imports exceeded the forecast by 11,800 acre-feet. Better tools are needed to make timely adjustments to snowfall models.

Fry-Ark Project

Water & Storage



## A New Direction for Estimating Project water yield

Enterprise revenues are tied to Fryingpan-Arkansas Project annual imports available for sale.

The supplemental water supply is also crucial for decisions by municipal and agricultural water providers.

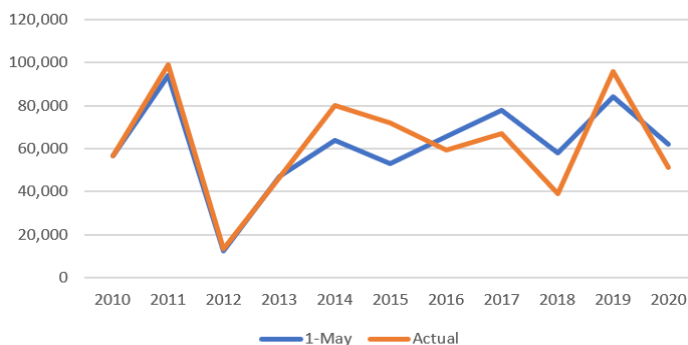
When actual imports are substantially less than forecasts, those plans have to be adjusted. If imports outpace predictions, the water likely will remain in storage until the next water year. More accurate forecasts will improve the certainty for all involved.

The District traditionally has used May 1 forecasts by the Bureau of Reclamation to develop its annual allocations. Estimates are based on limited data from snow measurement sites that are relatively low in elevation compared to most of the Fry-Ark collection system.

The forecasts are reliable when May and June weather patterns remain stable. However, those patterns have fluctuated greatly in the past 10 years.

The District has looked at the possibility of adding more USDA Snotel sites higher in the Collection System for several years, but more cost-

Fry-Ark Imports: Actual vs. May 1 Forecast



This chart shows the variability of actual Fryingpan-Arkansas Project imports compared to May 1 forecasts since 2010.

Snowpack readings alone may no longer be sufficient in forecasting how much water is available on an annual basis.

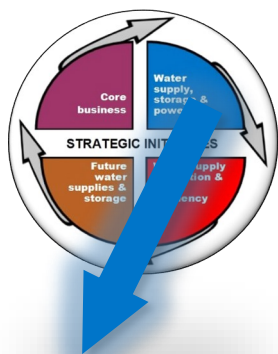
effective methods of predicting streamflow later in the season are emerging.

Funding will shift toward supporting all available technologies to improve the forecast reliability as climate change complicates the traditional methods.

Streamflow Forecasts	2020	2021	2022	2023
Budgeted amounts	\$10,000	\$10,000	\$10,000	\$10,000



# PUEBLO DAM INTERCONNECT



## WATER SUPPLY, STORAGE AND POWER

The interconnection and Pueblo Dam will connect the North and South Outlets to increase the reliability of municipal water supplies in the event of shut-downs for either maintenance or emergencies. Since the 2014 Record of Decision, it has become apparent that the Interconnect could improve water quality by allowing municipal water providers more variety in elevation from which water is drawn. The 2016 cost estimate is \$16.5 million.

**Fry-Ark Project**



North Outlet Works Pueblo Dam/SECWCD

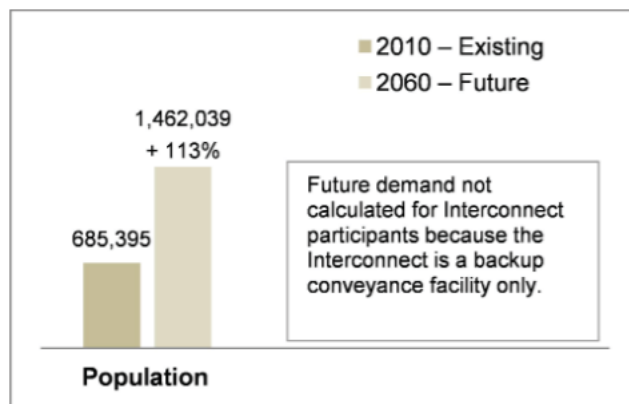
## Integrating Water Deliveries at Pueblo Dam

Interconnection of the North and South Outlets at Pueblo Dam would have benefits for both operations and water quality for municipal water providers who depend on Pueblo Reservoir.

During short-term maintenance and emergency situations, the Interconnect would move water between the North and South Outlets at Pueblo Dam. The Interconnect would be a 2.5-mile section of 84-inch pipeline to be constructed between the two outlet works.

Interconnect operations would require a long-term (40-year) contract between Reclamation and the Interconnect water providers for use during periodic maintenance or emergencies activities.

The Interconnect contract would also support deliveries of water to water connections at Pueblo Reservoir for the Arkansas Valley Conduit, Pueblo Fish Hatchery, Pueblo Water, Pueblo West Metropolitan District, Southern Delivery System, and Fountain Valley Authority. No plans to build the Interconnect are foreseen in the immediate future.

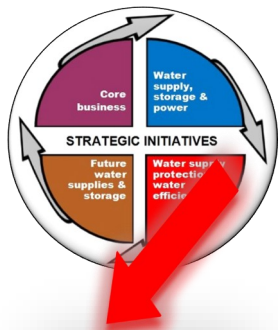


A figure from the 2013 EIS shows the population that would benefit from the Interconnect.

Pueblo Dam Interconnect	2020	2021	2022	2023
Funding not anticipated in near future	—	—	—	--



# RECLAMATION REFORM ACT



## WATER SUPPLY PROTECTION AND WATER EFFICIENCY

Large federal irrigation projects, such as the Fryngpan-Arkansas Project, are meant to help smaller landowners. A provision of the Reclamation Reform Act requires certification of land holdings throughout the West to avoid subsidies to large agricultural ventures.

### Fry-Ark Project



Farming in the Lower Arkansas Valley/Drone Photo by Jack Goble

## Maintaining the Family Farm; Avoiding Speculation

The Reclamation Reform Act (RRA) was signed in 1982 to encourage family farming and limit speculation on irrigated farm land. Irrigation water users are required to certify their landholdings by filing RRA forms prior to receiving Project water. RRA compliance is a condition of the Fryngpan-Arkansas Project Contract.

District staff annually meets with about 340 of the 3,220 ditch shareholders in the Arkansas Valley to certify the amount of acres being farmed. Any landowner with more than 240 acres are required to report. All reports are confidential.

Reclamation makes the determination of eligibility. RRA restricts Project water to under 960 acres for qualified recipients, and under 640 acres for limited recipients.

Each year, \$2,000 is budgeted in the event that payments for administrative fees for noncompliant water providers.

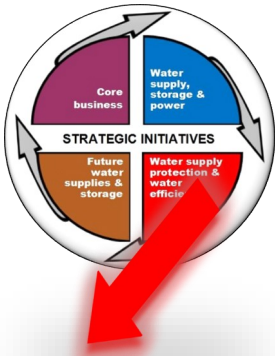
An audit of the RRA Program occurs every five year. The most recent began in 2020, and will continue in 2021, and requires an additional budget amount of \$20,000.



Reclamation Reform Act	2021	2022	2023	2024
Covers District Expenses	\$22,000	\$20,000	\$2,000	\$2,000



# FOUNTAIN CREEK TRANSIT LOSS MODELING



## WATER SUPPLY PROTECTION AND WATER EFFICIENCY

Getting water from Point A to Point B in any river involves a calculation that incorporates factors such as the rate of flow, bank seepage, evapotranspiration rates, contributed flow from tributaries, and diversions. In many cases, models are the most efficient way to measure transit loss.

Models exist for the Upper Arkansas River and Lower Arkansas River. The most active transit loss model is for the largest tributary of the Arkansas River, Fountain Creek.



Fountain Creek/Pueblo Chieftain

## Tracking a Muddy River

The Fountain Creek Transit Loss Model was developed in 2007 by the U.S. Geological Survey to track flows along 78 miles of waterways. The Southeastern District joined in order to better measure municipal Return Flows.

The model breaks 78 miles of river into 33 reaches, and calculates the amount of losses at varying flows. It is necessary to measure the losses in order to assure water rights are not injured by the many diversions along Fountain Creek and Monument Creek.

The District is one of 17 participants in the program, and pays an annual membership, plus an additional fee based on its share of Return Flows that are not claimed during the year.

The additional fee is assessed in the year following the measurement.

### Fountain Creek Transit Loss Participants

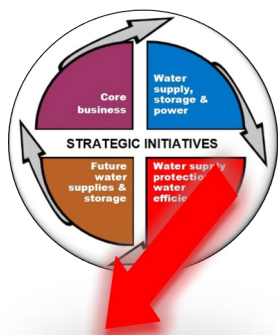
- ◆ Monument
- ◆ Woodmoor
- ◆ Triview
- ◆ Donala
- ◆ Forest Lakes
- ◆ Palmer Lake
- ◆ Fountain Mutual Irrigation Co.
- ◆ Colorado Springs Utilities
- ◆ Fountain
- ◆ Widefield
- ◆ Security
- ◆ Stratmoor Hills
- ◆ Chilcotte Ditch
- ◆ AGUA
- ◆ Cherokee Metro
- ◆ Colorado Centre
- ◆ Southeastern District

District Operations



Water Sales Revenue	2020	2021	2022	2023
Base fee, plus \$20,000 for Project Return Flows	\$3,200	\$3,200	\$23,281	\$23,863

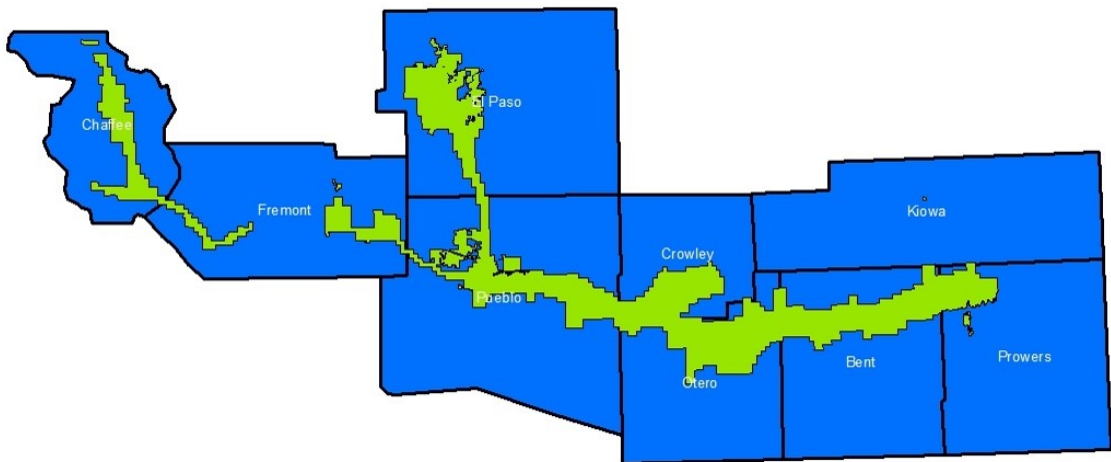
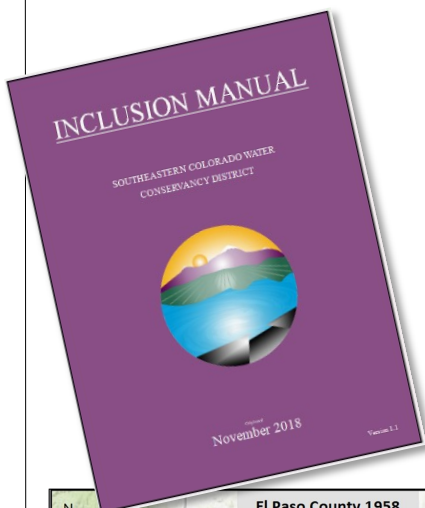
# BOUNDARIES AND INCLUSION



## WATER SUPPLY PROTECTION AND WATER EFFICIENCY

A project as part of the Legal Engineering program began in 2019 to determine District boundaries. This is important in order to maintain revenues that support the Fryngpan-Arkansas Project.

An Inclusion Manual was approved by the District Board in 2018. It includes policies for inclusion into the District by annexation, petition and election.



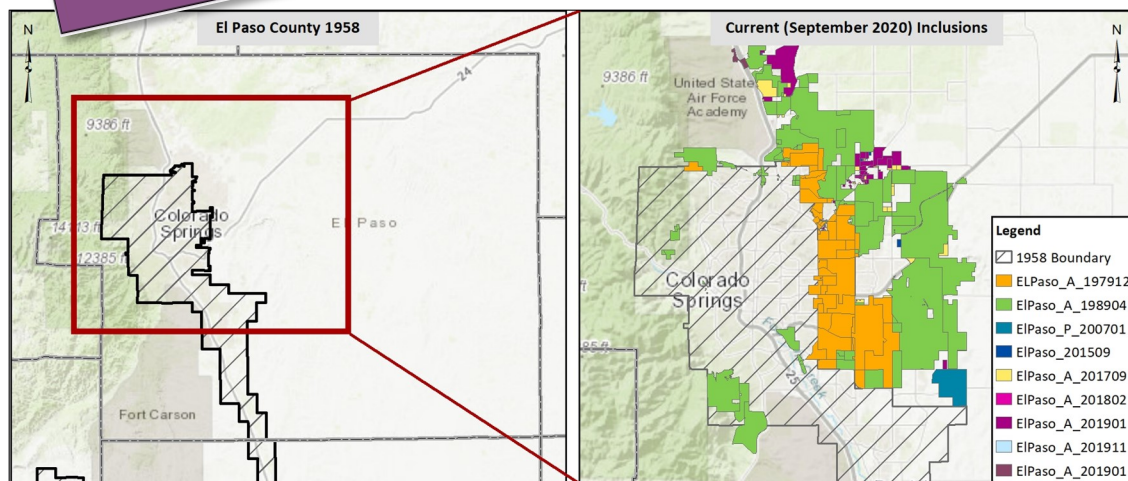
## District Strives to Stay Inside the Lines

An effort to precisely define District lines will continue in 2021 with the assistance of Wilson Water Group. District boundaries, as described in the 1958 degree and subsequent inclusions, occasionally differ from modern GIS files. The boundaries are being “trued up” to avoid discrepancies.

The goal is to develop a comprehensive District boundary that can be readily distributed, displayed on the District website, easily maintained and updated annually, and trace changes in boundaries to corresponding inclusion documents.

The District has spent several years working with Colorado Springs to define boundaries. More work is needed, however, particularly in the remainder of El Paso County, Pueblo County, and Fremont County.

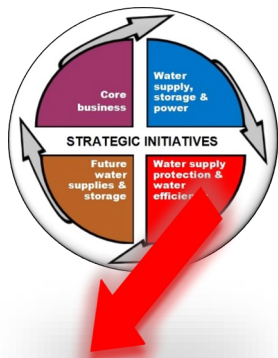
### District Operations



Boundary Study	2020	2021	2022	2023
Included in Legal Engineering budget	\$12,500	\$15,000	\$15,000	\$15,000



# WATER RIGHTS PROTECTION



**WATER SUPPLY PROTECTION AND WATER EFFICIENCY**

Water rights in Colorado are defined in the state Constitution, and administered under what is called the “Colorado Doctrine,” or first in time, first in right. Water put to beneficial use is prioritized according to when the first use was claimed. The District has water rights in Divisions 2 and 5.

District Operations



## Water Rights a Cornerstone of Fry-Ark Project

In Colorado, water rights are claims that protect the priority of water use according to the first historical application of the water to a beneficial use. The water rights to the Fryingpan-Arkansas District in both the Colorado River and Arkansas River watersheds are held by the District.

The District files for diligence of conditional water rights every six years. The next filings will be in 2022 in Division 2 and 2024 in Division 5.

The District also monitors other water rights filings to protect Project water.

In 2017, the District adopted “Standard Language” that streamlines the legal process by openly providing conditions for approval to opposing attorneys on routine legal matters.

The Engineering Department and Legal Department monitor water court cases to determine whether new filings will have an impact on Project water.

### Fryingpan-Arkansas Project Key Water Rights

**Division 2**

**Storage Rights:** Turquoise Lake, Twin Lakes Reservoir, Mount Elbert Forebay, Pueblo Reservoir, 575,036 acre-feet absolute.

**Other Structures:** Mount Elbert Conduit, Halfmoon Diversion, 520 cfs.

**Conditional Diversions:** Six, 350-725 cfs.

**Exchange Rights:** Project water into Pueblo Reservoir, Twin Lakes Reservoir, and Turquoise Reservoir. Arkansas River exchanges.

**Priority Date:** February 10, 1939

**Division 5**

**Fryingpan-Arkansas Divide Tunnel (aka Boustead Tunnel, including all tunnels from North Side and South Side Collection Systems:** 900 cfs unless Ruedi will fill, then 945 cfs.

(Stipulation generally precludes enlargement claims)

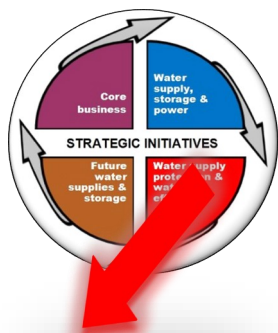
**Priority Date:** July 29, 1957



Water Rights Protection	2020	2021	2022	2023
Included in Legal Engineering budget	\$235,000	\$235,000	\$235,000	\$235,000



# COLORADO RIVER PROGRAMS



**WATER SUPPLY  
PROTECTION AND  
WATER EFFICIENCY**

Programs in the Colorado River basin support Fryingpan-Arkansas Project water rights owned by the District. These programs are operated through partnerships with the Bureau of Reclamation, Colorado Water Conservation Board, Front Range Water Council, Colorado River Water Users Association and Colorado Water Congress. They include fish recovery, drought contingency planning, weather modification, and communication.

District Operations

Water & Storage



Fishing below Ruedi Dam/Ann Stonehouse

## Hooking Up With Our Source of Water Supply

The Colorado River basin provides the supplemental water that is brought into the Arkansas River basin as an annual supplemental supply. In Colorado, about 80 percent of the water is located west of the Continental Divide, while 80 percent of the population is on the eastern side.

In the 1900s, many projects were developed to deliver Colorado River water to cities and farms in the Arkansas River and South Platte River basins. The Fryingpan-Arkansas Project was the last to be developed, and also the largest importer of water to the Arkansas River basin.

The Fryingpan-Arkansas Project Operating Principles were adopted by the Southeastern Colorado Water Conservancy District, Colorado River Water Conservation District, Southwestern Colorado Water Conservation District and the Colorado Water Conservation Board in 1960.

The Operating Principles were deemed necessary to ensure protection of water resources for all purposes on the western slope.

The Operating Principles establish a 34-year limit of 2,352,800 acre-feet of diversions by the Fryingpan-Arkansas Project, based on a model of

hydraulic conditions from 1911-1944, compiled by Reclamation. The annual limit of 120,000 acre-feet also is specified.

The Operating Principles also set minimum stream flows on the Fryingpan River or its tributaries, a 3,000 acre-foot exchange to Twin Lake Reservoir and Canal Company for equivalent releases from the headwaters of the Roaring Fork River, and specific minimum releases of water for the protection of fish and wildlife.

The Operating Principles also required the construction of Ruedi Reservoir as compensatory storage for Colorado River interests.

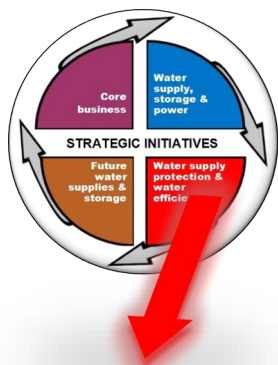
The District’s many ongoing collaborative programs include the 10,825 program to provide water for endangered fish species, weather modification programs, fish habitat recovery programs, as well as operation of the Fry-Ark Project in a socially and environmentally responsible manner.

As a lingering drought continues in the Colorado River basin, the District has been an active participant in statewide discussions on drought contingency planning.

Colorado River Programs	2020	2021	2022	2023
Budgeted expenditures	\$83,380	\$77,234	\$79,165	\$81,154



# WATER CONSERVATION PLAN



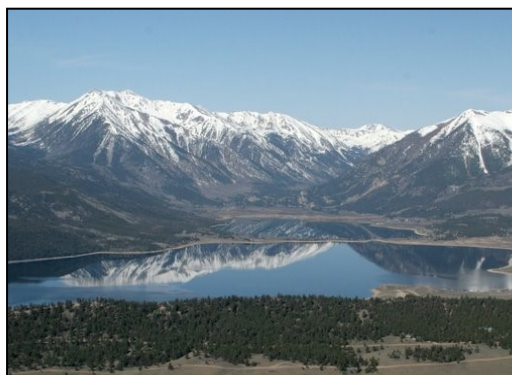
**WATER SUPPLY  
PROTECTION AND  
WATER EFFICIENCY**

The Water Conservation plan is completed every five years, as required under the Repayment Contract with the Bureau of Reclamation. The Colorado Water Conservation Board requires a Conservation plan every seven years as well.

The District completed its last Conservation Plan in 2017.

The plan may be viewed in its entirety at [www.secwcd.com](http://www.secwcd.com).

**District Operations**



## District Remains Steward of a Precious Resource

The Fryingpan-Arkansas Project Principles were adopted in 1961, prior to construction of the Project itself. They spell out the District’s obligations to Colorado and the United States in managing the water rights of the Project.

Since the construction of the Project, state and national environmental laws have changed as well.

The District produced its first Conservation Plan in 2005, detailing the history of the Project and the many activities the District is engaged in to support the Project. The Conservation Plan became a valuable resource key to understanding the role of the District, the operation of the Project, and the partnerships that are important to the Operation of the District. Included in each plan is a summary of municipal and agriculture conservation efforts of individual entities.

The 2017 Conservation Plan was a step forward, in that it not only updated past Conservation Plans,



but took a fresh approach to make the plan more readable and user-friendly.

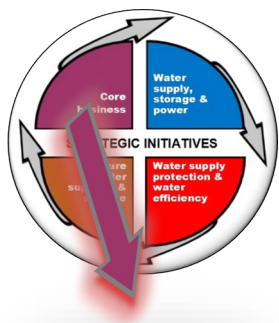
The printed summary of the plan is 32 pages, but hundreds of pages of supporting documents are included in the appendices in DVD format.

Water Conservation Plan	2020	2021	2022	2023
Next due in 2022	—	—	—	—





# FINANCIAL STUDIES



## CORE BUSINESS

In 2019, the District performed its first Financial Plan and Cost of Service Study, providing a better understanding of finances, and a more solid rate structure. A major recommendation was to do a follow-up study after three years, in 2022. The financial study is important for the long-range financial health of the District, as well as assuring fair and equitable treatment of all customers.



Executive Committee Workshop/SECWCD

## Charting a Course for the Future...

The Financial Strategy and Sustainability Study in 2019 helped the District and Enterprise define their fund structures and develop future steps for financial planning, budgeting and strategic development.

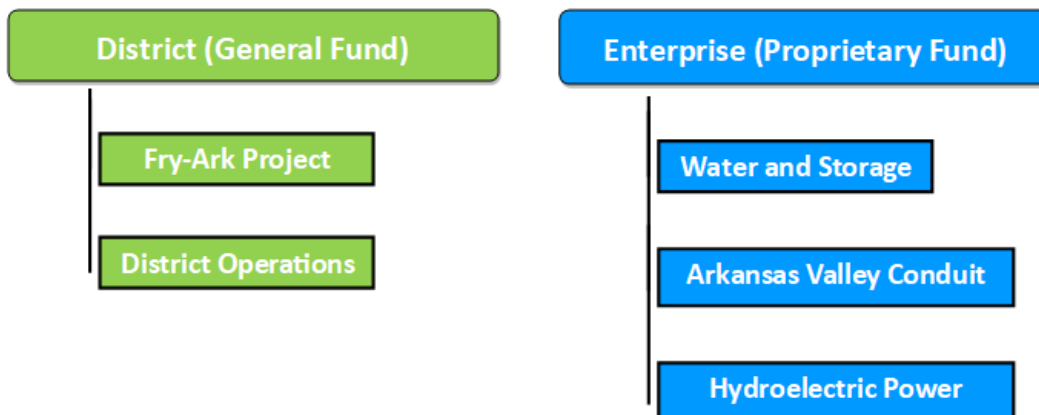
At the conclusion of the study, the Board chose to raise water rates for the 2020 year, and to look at the possibility of revising surcharges in 2020 under the direction of the Finance Committee.

After the first session on surcharges, the District was forced into remote meetings under statewide COVID-19 restrictions, and the surcharge work is still pending.

The Board also has deferred decisions on issues raised by the study, such as the appropriate charge for storage, Winter water charges, reserve targets and funding sources until more information is available.

One of the recommendations from the Financial Study was to do a follow-up study in three years, or 2022.

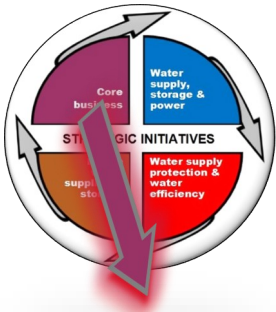
During the 2021 year, it is anticipated that the District's efforts will be directed toward finishing the Surchage Study, and gearing up for the next financial study in 2022. Rates will remain the same as 2020 in 2021.



Water Rate Study	2020	2021	2022	2022
Update every 3 years	\$100,000	—	\$100,000	—

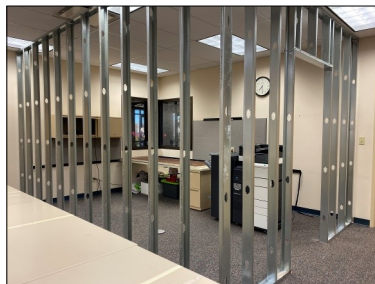


# DISTRICT: HEADQUARTERS



## CORE BUSINESS

The headquarters for the Southeastern Colorado Water Conservancy District was built in 2000 at the Pueblo Airport Industrial Park. A balance of upgrades and upkeep keeps it going.



After being fully closed for more than a month earlier in the year, the District Headquarters saw some needed improvements inside and out in 2020.

## COVID-19 requires change of plans for offices

Nobody anticipated the strange turn of events in 2020 that reshaped how many sectors of society do business. Millions of people were suddenly introduced to a new world where meeting by and large occurred on a computer screen and employees learned how to work from home rather than travel to an office.

During the entire month of April, District Headquarters was shut down, as all employees worked from home, other than to attend to essential errands that required their presence in the office. As businesses slowly opened, staff presence was limited to 10-50 percent.

In-person meetings and gatherings that once seemed routine were turned into logistical puzzles, requiring masks, sanitiz-

er, social distancing and keeping the numbers low.

The District shifted its focus from upgrading presentation systems within the building to obtaining the right technology and electronic platforms to conduct meetings. Within headquarters, offices were remodeled to emphasize employee safety for the day when we are able to return to the building in full strength.

At the same time, the remodeled offices will increase security for record-keeping and general business activities.

In-person meetings will return at some point, and the changes made in 2020, which of necessity will carry into 2021, will provide a safe, reliable environment for the business of the District.

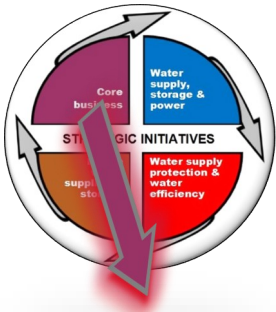
### District Operations



Headquarters Operation	2020	2021	2022	2023
Operations and Recurring Capital	\$294,336	\$380,173	\$391,294	\$400,695



# DISTRICT: FLEET MANAGEMENT



## CORE BUSINESS

The District maintains three vehicles, which are replaced every six years on a rotational basis. Vehicles are needed for staff attendance at meetings, and during working hours while on official District business.



2017 Toyota RAV4/SECWCD

## Driven for Success

The District supplies a car for the use of the Executive Director, as well as two vehicles for staff. The latest purchase was a Toyota Highlander in 2019. Another vehicle will be purchased in 2021 to replace the District vehicle purchased in 2015.

Due to COVID-19 restrictions in 2020, travel was cut back from normal levels. However, as restrictions are eased, it is anticipated that travel will resume.

In normal times, District staff routinely travels to events throughout Colorado. The vehicles are also used for shorter trips closer to headquarters on official District business.

The District makes it a priority to purchase energy-efficient cars that are practical for business travel.

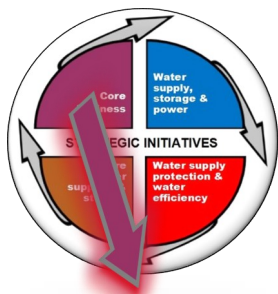
Vehicle purchases are listed as recurring capital in the District Operations fund.

District Operations



District Vehicles	2020	2021	2021	2022
3 vehicles, 6-year rotation	—	\$45,000	—	—

# DISTRICT: INFORMATION TECHNOLOGY



## CORE BUSINESS

The District contracts for its information technology services. It is important to all facets of District and Enterprise operations to have up-to-date, reliable, and compatible information systems.

District Operations



## Technology gains new importance in COVID-19 era

Through the COVID-19 pandemic, the District has reacted and implemented change quickly and effectively.

The District is currently using Zoom as a communication platform. But, as in any new process improvement can only enhance the efficiencies, productivity and effectiveness of any program.

It is hard to argue that in-person meetings are the best way to interact and make decisions as a Board of Directors, but recent worldwide events have proven that in-person meetings are not always going to be an option.

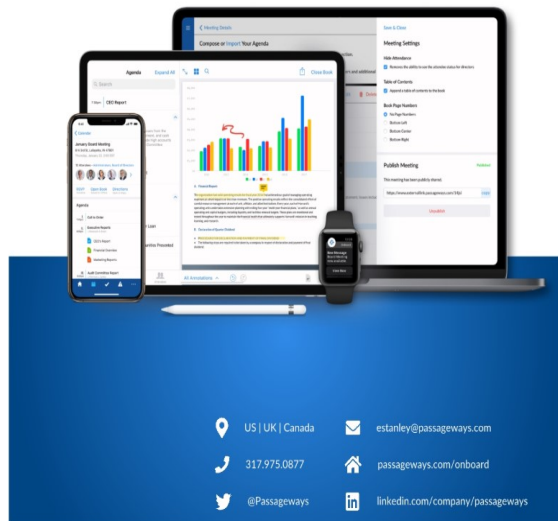
As a society, we are in a transition period, from in-person meetings to virtual meetings and or a combination, where some participants may choose to attend virtually as the safest option.

District staff formed a team to investigate alternatives for onsite and offsite Board of Directors and Committee meetings. District staff investigated different ways to ensure efficacy and a standard communication platform.

The Team viewed demonstrations of a number of software solutions. And possible hardware solutions, with technological equipment that could be issued by the District to each member of the Board of Directors. The staff considered the Board member experience as well as the attendance of the public or stakeholders in accordance with all Colorado open records and meeting standards.

OnBoard is a Board of Directors Management software that offers one standard location to maintain the governance, collaboration, communication, and administration of the Board and each Committee. The software is easy to use with a dashboard platform that can be accessed on any device (PC, smartphone, tablet, etc.) by login through an Internet browser.

Staff have ensured that OnBoard works with the District’s current communication software Zoom and has a connection for any interested stakeholder or member of the public to attend meetings.



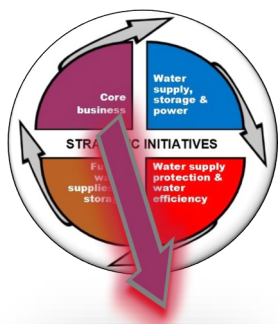
## Technology helps advance other District goals

Although the COVID-19 pandemic illustrated the need for change in the way the District does business, software upgrades tie into ongoing District activities:

- 1) **Communications Upgrade: The OnBoard software would allow for an informational dashboard for at-a-glance monitoring.**
- 2) **Records Management: Unlimited storage of documents would allow the District to begin building a records library.**
- 3) **Technology Upgrade: This would be the first step toward future technology goals.**
- 4) **State Laws: Increasingly, the state is demanding more electronic access to public notifications and record. OnBoard provides the tools needed for this job.**

Information Technology	2020	2021	2022	2023
Annual Budgets & Estimates	—	\$8,000	\$8,000	\$8,000

# DISTRICT: RECORDS MANAGEMENT



## CORE BUSINESS

There is a treasure trove of information about southern Colorado water available at District Headquarters. Moving the information into a digital format will save countless hours of research time when information is needed. The District is investigating the best method to transfer records to a digital format.

District Operations



Files, reports and maps stored at District offices need to be electronically available.

## Moving Mounds of Material into Machines

Hundreds of reports, maps, meeting records and other documents are on file at District Headquarters, and moving them into easily searchable electronic files continues to be a goal for the District.

Investigation into the best way to do this will continue in 2021, but we are moving cautiously so that the best solution can be reached.

While migrating the paper records into the digital realm seems like a simple suggestion, District staff have been careful about leaping into a document imaging system for several reasons.

Scanning the documents is expected to be a labor-intensive process. In checking with similar entities that have tried to implement electronic libraries, it is easier to move forward than to attempt to image past documents.

For example, the District already has electronic records going back 15-20 years for budgets, meeting minutes and presentations to the Board. It is still a tremendous challenge to prioritize records prior to 2000, when computers more often were

used to prepare printed materials rather than recording those materials.

Secondly, a standard format and naming system need to be established in order to make filed records relevant to future staff and Boards. Right now, if one wishes, it is possible to go into the library and read the minutes of every Board meeting since 1958. However, you have to flip through hundreds of pages in bound folders to find that information prior to 2004, when the electronic versions are more accessible.

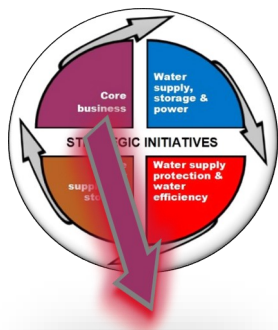
Additionally, the right format needs to be chosen. In the early days of the District, the height of information technology was an IBM Selectric Typewriter. By the 1980s, technology had advanced to bulky computers with enough memory to store the equivalent of one modern Word document. Today, information can be retrieved nearly instantaneously from vast storehouses on the Internet.

Finally, information should be available on the Internet, in a public or protected form, depending on whichever is appropriate.

Records Management	2020	2021	2022	2023
Annual Budgets & Estimates	\$50,000	\$50,000	\$70,000	—



# DISTRICT: HUMAN RESOURCES



### CORE BUSINESS

The District has a small staff that has been carefully assembled by matching the right skill sets with the tasks which are most critical to the District.

Because staff must work well collaboratively, as well as independently, within and outside the organization, it is essential to have a qualified, motivated workforce.

District staff has grown from just 3 people in the 1960s to 11 in 2019. Increasingly, employees work with consultants to accomplish more complex tasks as well.

District Operations



## HUMAN RESOURCES



### Putting the Right Tools in Hands of the Right People

District staff has grown in recent years as tasks have grown more complex, and new skill sets are needed.

The District also relies on consultants to provide vital services.

Salary surveys are performed every three years to compare District salaries with similar agencies throughout the region.

Benefit surveys are done every six years.

While the District has a relatively small staff, it still emphasizes principles which are used in larger organizations.

The District supports continuing education in order for its employees to gain new skills to benefit the District.

In 2019, the Board approved a plan that increased responsibilities and duties of some staff members, along with job classifications that more accurately reflect the nature of their work.



#### STAFF CHANGES

Administrative Manager Toni Gonzales (left) retired after 40 years with the District in 2020. Garden Coordinator Liz Catt (center) also retired in 2020, after 13 years with the District. Lynette Holt (right) joined the staff in 2020 as an accounting specialist.

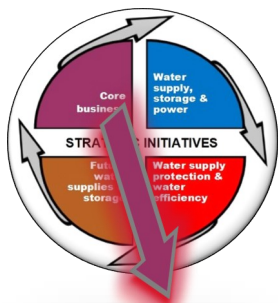
Additional, the Human Resources Committee looked at an Emergency Succession Plan in 2019.

And, in anticipation of key retirements in the next few years, the Committee looked at Workforce Planning.

Human Resources also is responsible for employment law compliance, benefit management, wellness programs, employee relations, and performance evaluation.

Staff Salaries and Benefits	2020	2021	2022	2023
Annual Budgets & Estimates	\$1,710,556	\$1,751,367	\$1,795,150	\$1,840,030

# DISTRICT: COMMUNICATION & OUTREACH PLAN



## CORE BUSINESS

The District participates in many activities that complement its primary mission to provide high-quality supplemental water to the people of the Arkansas River basin. In 2020, many traditional activities were altered to a virtual format or even canceled as a result of the COVID-19 pandemic. Outside presentations, water tours and conventions provide the District with an opportunity to share activities, as well as to learn and grow. Spending will increase in 2022 as the Fry-Project celebrates its 60th Anniversary.

### District Operations



**Southeastern Colorado Water Conservancy District President Bill Long speaks at the Department of Interior’s groundbreaking ceremony on October 3, 2020 at Pueblo Dam.**

## Maintaining Outreach Activities in a Difficult Time

In February 2020, plans were well underway for the annual Arkansas River Basin Water Forum to be held in April in Salida. The District was among the many participants who would play a role in presentations that help inform and educate water users.

Then, in March 2020, Colorado Governor Jared Polis ordered all but essential workers to stay home. At the time, no one knew how long the orders would remain in place. The Forum was canceled for the first time in its 26-year run.

It soon became apparent that all of the typical activities of water groups, ranging from the monthly meetings of the Arkansas Basin Roundtable to the Washington D.C. spring fly-in to Washington D.C. to the summer convention of the Colorado Water Conservation Board could not occur in person.

Those groups switched to an online format.

The District coped with its own outreach difficulties.

As funding and planning for the Arkansas Valley Conduit ramped up, large-scale community meetings to share information could not be held. Communications shifted to smaller scale meetings of no more than 10 participants.

In October, the Department of Interior was able to stage a groundbreaking event for the Arkansas Valley Conduit. Attendance was limited under Colorado health safety guidelines.

It was a successful event that drew attention to importance of finally beginning construction on a project that is so vitally needed.

In 2021, it is likely health safety restrictions will remain in place for at least part of the year. District staff will strive to develop new, creative ideas to share our message even in the toughest of times.

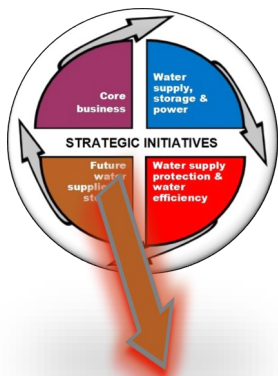


**U.S. Senator Michael Bennet at a briefing on the Arkansas Valley Conduit in Lamar on August 27, 2020.**

Community Outreach & Conservation	2020	2021	2022	2023
Annual Budgets & Estimates	\$22,617	\$25,230	\$47,359	27,918



# ENTERPRISE: EXCESS CAPACITY MASTER CONTRACT



## FUTURE WATER SUPPLIES & STORAGE

The Enterprise manages the Excess Capacity Master Contract with the Bureau of Reclamation. The contract provides the opportunity for stakeholders in the District to store non-Project water in Pueblo Reservoir over a 40-year period that began in 2017. There are 16 participants, with 21 more expected when the Arkansas Valley Conduit is built.

Water & Storage



Pueblo Reservoir/Brent Gardner-Smith, Aspen Journalism

## Making the Most of a Valuable Reservoir

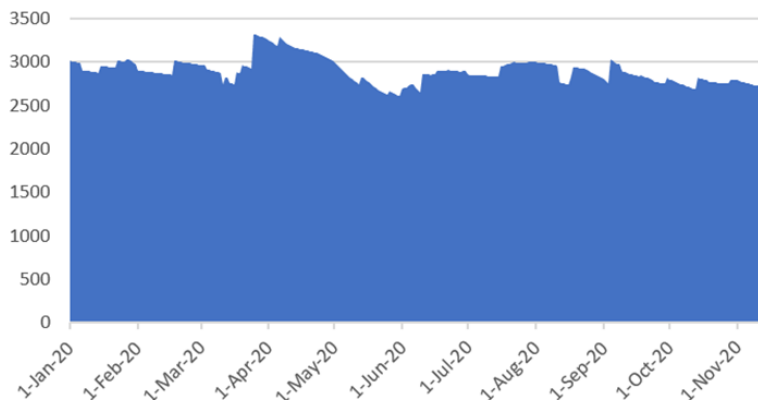
The Excess Capacity Master Storage Contract allows District stakeholders the opportunity to store non-Project water in Pueblo Reservoir.

Under a 40-year contract signed with Reclamation in 2016, the District has reserved excess capacity space in Pueblo Reservoir. This is also known as “if and when” space, meaning the storage space is available if and when it is not needed for Project water, which always has priority.

Under the terms of the contract, storage space can be increased over time, but cannot be decreased. This gives both the participants and Reclamation more certainty about how Pueblo Reservoir is used. It also allows participants to use the program without annual environmental review, since a 2013 Environmental Impact Statement covers the entire amount for 40 years.

Participants also help to fund ongoing USGS water quality monitoring activities under the contract, and the Enterprise provides Reclamation with an environmental report annually.

Excess Capacity Master Contract Storage 2020



This chart shows how the District’s Excess Capacity Master Contract was used in 2020.

Maximum Storage:

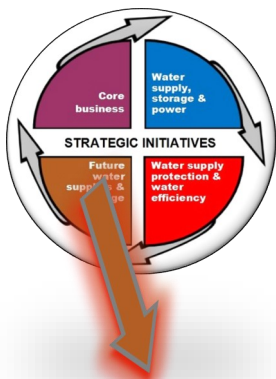
**29,938** af

2021 Storage:

**6,575** af

Excess Capacity Master Contract	2020	2021	2022	2023
Payments to Reclamation	\$277,662	\$282,659	\$287,722	\$292,851

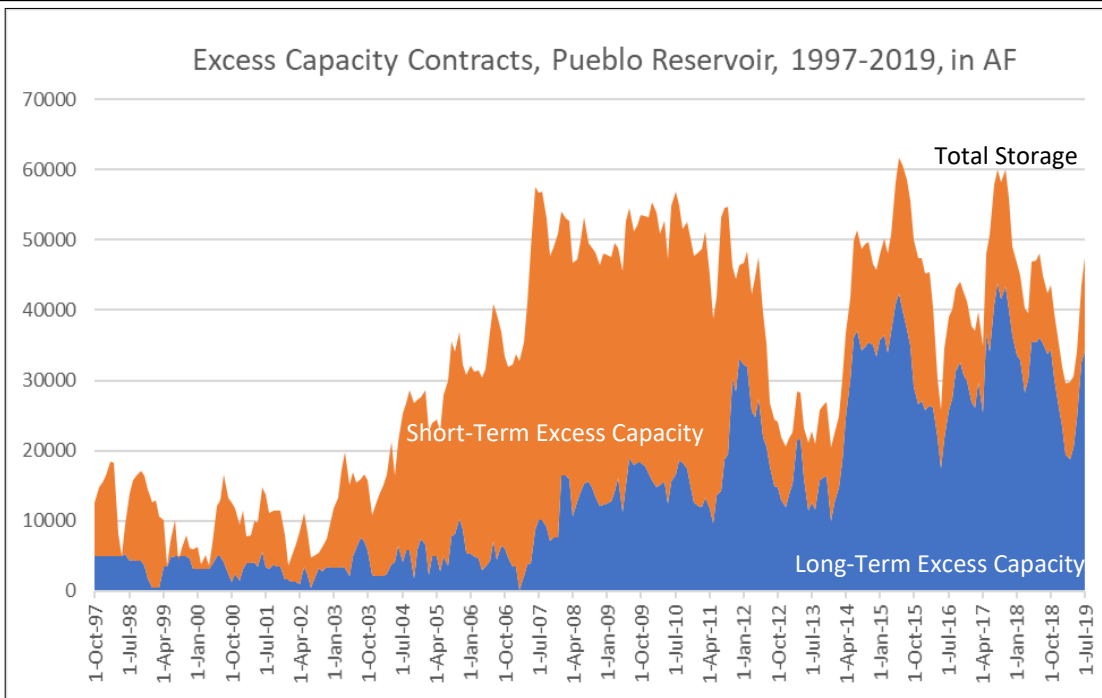
# LONG-TERM EXCESS CAPACITY STORAGE



## FUTURE WATER SUPPLIES AND STORAGE

Pueblo Reservoir rarely fills with Fryngpan-Arkansas Project water. In 1986, the Bureau of Reclamation began “if-and-when” contracts that allow non-Project water to be stored in Pueblo Reservoir. Long-term contracts (25-40 years) began in 2000, and in 2020, there are a potential 100,000 acre-foot under long-term contracts. Contracts total more than \$3 million annually.

### Water & Storage



## Storage Patterns are Changing

The Bureau of Reclamation sells space in Pueblo Reservoir to store non-Project water.

Patterns of storage have changed in recent years as municipalities are keeping more water in storage after droughts in the early 2000s.

Most of the storage is now under long-term contracts, and payments are made directly to Reclamation. The Enterprise currently collects surcharges on top of the payments.

The long-term rate for entities within the District is \$42.99 per acre-foot, except for Pueblo Water, which pays \$17.35 per acre-foot. Out-of-District storage is charged \$55.12 per acre-foot.

Other than Pueblo’s rate, the charges increase by 1.79 percent annually.

All of the contracts have a maximum amount of storage available, and the actual storage ramps up over time.

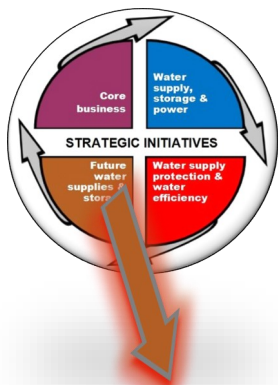
Water is subject to “spill,” or released from the reservoir, according to priorities established by the District’s Repayment Contract with Reclamation. Spills occur when Project water fills available space in the reservoir. Water users have worked collaboratively in recent years to avoid such spills.

Collectively, the long-term contracts total nearly 98,000 acre-feet. Revenues in 2021 are expected to be \$3.4 million, which will be applied to the Fountain Valley Authority (FVA) debt. Once the FVA debt is retired, revenues from contracts can be applied to the Arkansas Valley Conduit. The Enterprise also collects surcharges on this storage.

Long-Term Contracts	Period	Maximum af	Contracted af
Pueblo Water	2000-2025	15,000	15,000
Aurora Water (Out of District)	2007-2047	10,000	10,000
Southern Delivery System	2010-2048	42,000	34,025
SECWCD Excess Capacity Master Contract	2017-2056	29,938	6,575
Donala (Out of District)	2019-2058	499	499
Bureau of Land Management	2019-2058	400	400

Water Storage Revenue	2020	2021	2022	2023
Miscellaneous Contract Revenue (PL 111-11)	\$3.2 million	\$3.3 million	\$3.5 million	\$3.6 million

# ENTERPRISE: ARKANSAS VALLEY CONDUIT



## FUTURE WATER SUPPLIES & STORAGE

The Arkansas Valley Conduit is an original feature of the Fryingpan-Arkansas Project, but was never built because participants could not afford the cost. Changes in federal law in 2009 opened a new path to build the drinking water supply pipeline. The first contract for construction of the AVC pipeline is expected in late 2022.

AVC



## Bring Clean Drinking Water to the Lower Ark Valley

Federal funding for the Arkansas Valley Conduit (AVC) got a big boost in 2020, when Congress allocated \$28 million to the project.

It is the largest single appropriation for the AVC to date, and designed to begin construction on the long-awaited drinking water pipeline.

The Colorado General Assembly, Governor Jared Polis and the Colorado Water Conservation Board also chipped in money for the AVC, in the form of a \$100 million finance package that will be applied over the life of the 15-year, \$600 million project.

An additional \$4.8 million from the 2003 Aurora settlement also was made available by the Enterprise Board to fund costs associated with AVC.

The Bureau of Reclamation and District developed a new plan for AVC that will use Pueblo Water transmission lines to move AVC water from Pueblo Dam to the eastern edge of Pueblo Water’s system, just east of the Airport Industrial Park.

From there, Reclamation will build a 130-mile

trunk line to Lamar, with the District overseeing construction of about 100 miles of spurs and delivery lines to the 40 communities in the project.

The first step in the process is a three-way contract among the District, Reclamation and Pueblo Water. The contract will allow Pueblo Water to provide initial treatment of water that is provided by the District or AVC participants. None of Pueblo Water’s water rights will be affected.

Because Pueblo Water uses chloramine to disinfect water, a Dechloramination plant will be constructed at Boone to remove any residuals. Avondale, which rejoined the AVC in 2020, will have its own smaller scale treatment system.

As the trunk line is built, communities will have the opportunity to hook up to AVC almost immediately, with the District’s assistance. This will especially benefit those communities facing state enforcement action for the presence of radionuclides in their water supply.

When the AVC is complete, it will provide a source of clean drinking water to 50,000 people living in the Lower Arkansas Valley.

Arkansas Valley Conduit	2020	2021	2022	2023
Expenditures	\$355,344	\$2.95 million	\$4.36 million	\$10.5 million



# Arkansas Valley Conduit Groundbreaking: What they said

Interior Secretary David Bernhardt, Senator Michael Bennet and Senator Cory Gardner were among dignitaries who gathered at Pueblo Dam for the groundbreaking of the Arkansas Valley Conduit on Saturday, October 3, 2020. Several state lawmakers, Department of Natural Resources Director Dan Gibbs and Colorado Water Conservation Board Executive Director Becky Mitchell attended. Southeastern Board members and AVC participants came as well.



“The communities of the Lower Arkansas Valley deserve clean drinking water, which the Arkansas Valley Conduit will supply for generations to come. It’s exciting to see dirt moving on this project for the first time since Congress authorized it and President Kennedy

promised completion nearly six decades ago.”

*Senator Cory Gardner*



“For nearly 60 years, Colorado’s leaders of both political parties have been working to move the Arkansas Valley Conduit forward. This project will provide reliable clean water for 50,000 people living in 40 rural communities across southern Colorado.”

*Secretary of Interior David Bernhardt*

“The Arkansas Valley Conduit is a lifeline for folks in the Lower Arkansas Valley. It is extremely satisfying to see the level of support we have witnessed from both political parties in the state and federal government. I cannot tell you how happy I am to finally see this become a reality. I’d like to thank all the members of our Congressional delegation and the Colorado General Assembly for their continued support of the AVC.”

*Bill Long, SECWCD President*



water or agriculture and that’s what this project is all about. And it makes possible that rural America can thrive and not just survive.”

*Senator Michael Bennet*

“We have an important decision to make in this country, and that’s if we’re going to have a rural America or not. And you can’t have a rural America without having rural hospitals, you can’t have a rural America without schools, you can’t have rural America if you don’t have clean

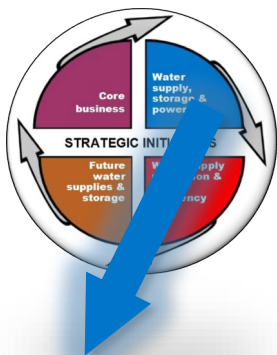
“As chairman of the Arkansas Valley Conduit committee for the Southeastern District, I would like to stress the importance of this project to the participants. So many communities are overwhelmed by the regulatory requirements of running a water system, and also of disposal of by-products from treating that water. The AVC has long been seen as the most cost-effective, sustainable way to meet the drinking water needs of the Lower Arkansas Valley.”

*Kevin Karney, SECWCD AVC Committee Chair*

“We have had a wonderful partnership with the federal government in breathing new life back into a project that some said would never happen. In the past few months, we have begun to roll up our sleeves and begin the real work of completing the Arkansas Valley Conduit. The Bureau of Reclamation has shown a new level of energy toward getting this project done and the District is more than ready to do its part.”

*Jim Broderick, SECWCD Executive Director*

# ENTERPRISE: JAMES W. BRODERICK HYDROPOWER PLANT



## WATER SUPPLY, STORAGE AND POWER

Hydroelectric Power is clean, green energy, and has received more attention as the nation looks for sustainable energy sources. In 2019, the District began operating the James W. Broderick Hydropower Plant at Pueblo Dam. The Enterprise operates the Hydro Plant under a Lease of Power Privilege (LoPP), signed by the District and Reclamation in 2017.

## Hydropower



## Talking About Some Generation...

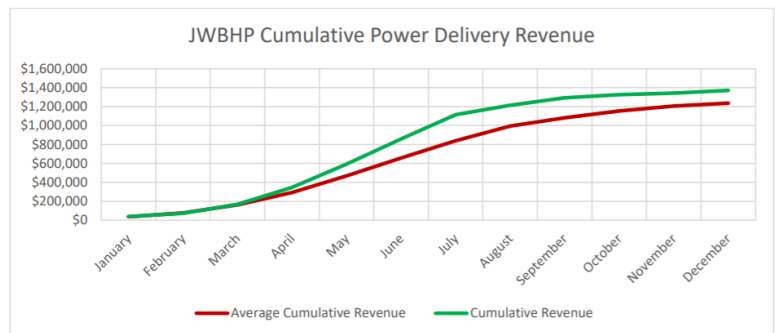
The James W. Broderick Hydropower Plant completed its first full year of electric power generation in 2020.

Despite one of the driest years in Project history, the Hydro Plant generated more revenue than budgeted because of the timing of releases from Pueblo Dam.

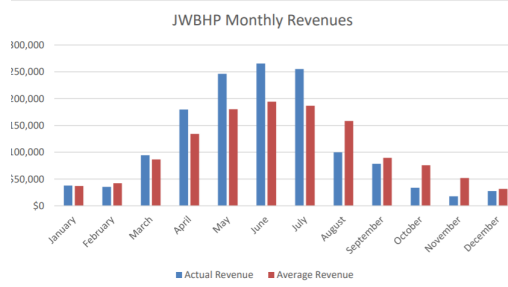
The Hydro Plant relies on water coming out of the North Outlet Works, which operates year-round to match native flows and release water stored in accounts. About 60 percent of the total releases from Pueblo Dam come through this outlet.

The elevation of Pueblo Reservoir and the Arkansas River also affect the head pressure of the plant.

Three turbines and two generators are capable of producing up to 7.5 megawatts at flows ranging from 35 to 810 cubic feet per second.



Hydro Plant revenues are estimated based on historic releases at Pueblo Dam. Revenues tracked well in 2020, despite seasonal variability in the amount of releases.



Hydroelectric Expenses	2020	2021	2022	2023
Annual Budgets & Estimates	\$1,453,867	\$1,257,590	\$1,292,004	\$1,322,336



# ENTERPRISE: NEW WATER SOURCES



## FUTURE WATER SUPPLIES AND STORAGE

One function of the Southeastern Colorado Water Conservancy District, under state statute, is to purchase water rights for the benefit of stakeholders. The District Board has discussed this possibility in the past, but no action has resulted. There may be situations in the future where the District could purchase water rights to fill gaps in its portfolio.

**Water & Storage**



## Does the District need to shore up its portfolio?

The District owns the water rights associated with the Fryingpan-Arkansas Project in both the Colorado River and Arkansas River basins. As a source of supplemental water, there is no “minimum” level of supply.

While the Board has looked at purchasing water in the past, there has not been a true need for an additional supply of water. There have been years when very little water was available for allocation — none at all in 1977.

At times, the water market outside the Fryingpan-Arkansas Project has been very active, but the Board has never chosen to participate, cities, towns, well associations, other conservancy districts, and even irrigation companies have purchased water rights for varying purposes over the years. The Southeastern District has remained focused on its mission to manage

water from the Project, and has not seen the need to expand supplies.

Yet there are scenarios where it would be advantageous for the Enterprise to own water rights beyond those needed for the Project.

For example, the Allocation Principles allot about 54 percent of Project water to municipalities, but in most years not all of that is claimed. About 14 percent will be available to the Arkansas Valley Conduit when it is complete.

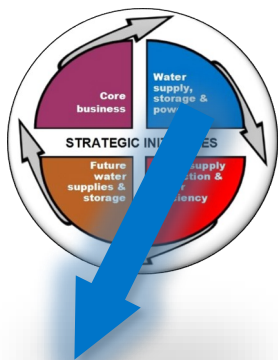
In a dry year, however, the 14 percent may not be enough to meet the needs of the AVC, and more water might have to be acquired. Owning water rights is one way to achieve that,

Purchase of water rights is listed in the Business Plan as a placeholder for decisions by future Boards.

Water Rights Purchase	2019	2020	2021	2022
(Requires Board action)	—	—	—	—



# ENTERPRISE: RECOVERY OF STORAGE



## WATER SUPPLY, STORAGE AND POWER

In October 2019, the Board voted to begin a Recovery of Storage program to regain space lost to sedimentation in Pueblo Reservoir.

Mott MacDonald completed phase 1 of the Recovery of Storage study in September 2020.

Fry-Ark Project

Water & Storage

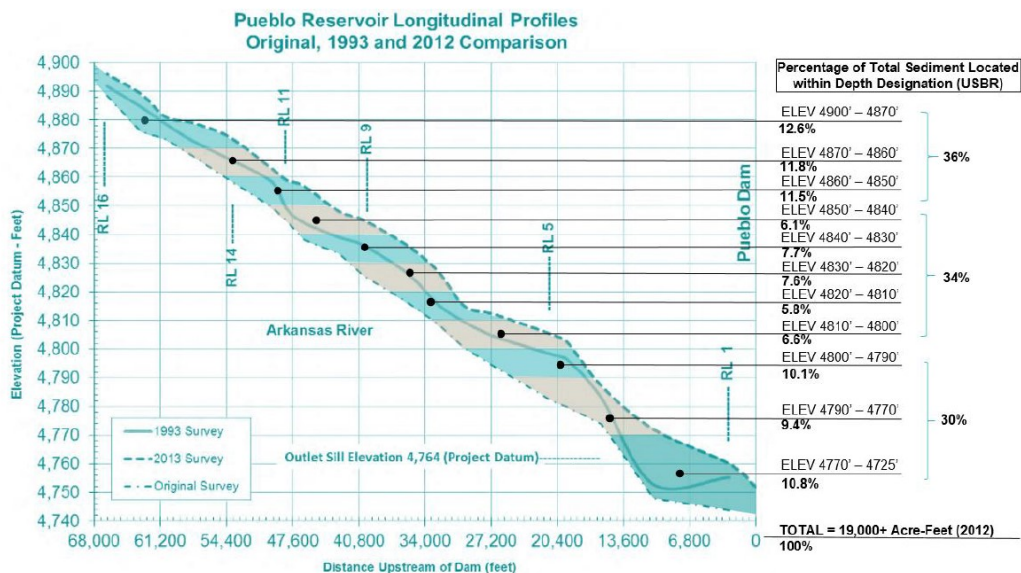


Figure 4.3: Sediment Distribution with the Pueblo Reservoir Study Area Limits (Modified from USBR, 2015)

## Regaining Precious Storage Space in Pueblo Reservoir

Pueblo Reservoir has likely lost more than 20,000 acre-feet of storage space to sedimentation since beginning operations in 1975. What’s more, it appears the rate of loss is accelerating.

The Enterprise hired Mott MacDonald in 2020 to begin looking at ways to recover storage in Pueblo Reservoir, which serves as terminal storage for the Fryingpan-Arkansas Project, and is relied upon by Municipal & Industrial and Irrigation water providers for seasonal deliveries of non-Project water.

The study found that about 940,000 cubic yards of sediment enter Pueblo Reservoir annually.

The relative costs of dredging and enlargement were calculated during the first phase of this study. Some field work analyzed the nature of materials that are washing into Pueblo Reservoir.

The next phase of the study will look at other factors throughout the entire watershed, as well as examine other methods such as new storage and diversion of sediment upstream of Pueblo Reservoir.

Because of the complexity of issues, and expertise among Board members, the study has been moved into committee. Additionally, the Bureau of Reclamation will be an active participant.

Period (Month-Year to Month-Year)	Period (Years)	Pueblo Reservoir Drainage Area (square miles)	Estimated Sediment Yield per Annum (Acre-Feet per square mile)	Approximate Annual Capacity Loss (Acre-Feet)	Approximate Sediment Volume Deposited per Annum (cubic yards)
January-1974 to May 1993	19.3	4,669	0.087	410	660,000
May 1993 to May 2012	19.0	4,669	0.125	583	940,000
January 1974 to May 2012	38.3	4,669	0.106	496	800,000

Recovery of Storage	2020	2021	2022	2023
Based on Phase 1 recommendations	\$200,000	\$300,000	\$300,000	\$300,000

# ENTERPRISE: EXPANSION OF STORAGE



## FUTURE WATER SUPPLIES & STORAGE

Part of the discussion by the Resource Engineering and Planning Committee and Allocation Committee in November 2019 was whether expansion of storage is as critical as outlined in the 1998 Water and Storage Needs Assessment. The conclusion was that the major municipalities are proceeding with other options, excess capacity storage has been developed, and growth has not occurred at the predicted pace. That’s not to say that more storage could be needed in the future.

### Water & Storage



## Storage needs have changed in 20 years

Two factors have lowered the M&I demand projected in the 1998 Water and Storage Needs Assessment:

- ◆ **Population growth:** While El Paso and Chaffee counties have significantly increased population since 1998, growth has been slower than projected in Pueblo and Fremont counties. Counties east of Pueblo generally lost population.
- ◆ **Conservation:** Per capita water use, particularly in El Paso and Pueblo counties, has dropped significantly.

The 1998 study was completed at the end of two decades of the largest population growth and wettest weather on record in the Arkansas River basin.

In addition, growth rates in the region were higher overall (about 47 percent from 1980-2000) and particularly in El Paso County (68 percent from 1980-2000). In the 2000-2017 period, growth overall has slowed to 26 percent, and El Paso County to 34 percent.

During the severe drought of 2002, many communities were on water restrictions. Following the drought, there was an increase in active conservation programs by cities within the District. There was also direction from the Colorado Water Conservation Board to conserve water, and it was included as a statewide goal in the 2015 Colorado’s Water Plan.

PROJECTIONS	Population	Water Use
1998	620,917	148,114 af
2019 (Actual)	893,261	165,682 af
2020 (Low)	973,927	213,572 af
2020 (High)	1,107,661	244,072 af
2040 (Low)	1,192,598	243,470 af
2040 (High)	1,626,678	335,013 af

Strategies for reducing water use included increasing block water rates, reducing outdoor use through education programs and realizing savings through more efficient appliances.

Many residential customers have reduced water use on their own as a response to drought or pricing. For instance, a study by Pueblo Water found water use decreased by about 17 percent from 1996-2007. Fountain water users cut back on use when rates increased as a result of Southern Delivery System.

The outcome has been a reduction in total water use despite an increase in population. The downside of the conservation trend is “demand hardening” that will reduce municipal options in times of shortage. This is a major reason for increasing the amount of water in storage to manage growth.

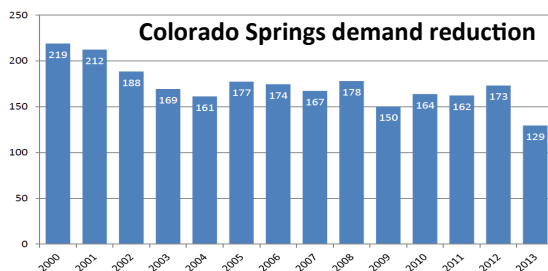
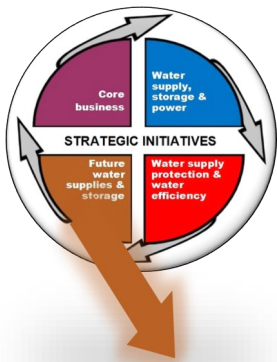


Figure 8: System-wide per capita use has declined significantly since 2000

Expansion of Storage	2019	2020	2021	2022
For future consideration only	—	—	—	—

# RESTORATION OF YIELD



## FUTURE WATER SUPPLIES & STORAGE

In 2004, there was concern that water exchanges into Pueblo Reservoir had the potential to dry up the Arkansas River through Pueblo. To settle the issues, the entities with exchange rights entered into the Pueblo Flow Management Program. One goal of the program is to capture foregone exchanges downstream, through the Restoration of Yield program.

### Water & Storage



Pueblo Whitewater Park/Chad Parsons

## District supports Pueblo Flow Management Program

The District is a participant in the six-party intergovernmental agreement (IGA) signed in 2004. Part of the IGA involves development of storage downstream from Pueblo Reservoir in order to capture releases for future exchange, known as Restoration of Yield (ROY).

A ROY planning subcommittee looked at 25 potential sites beginning in 2014, and narrowed the list to four. One of the other top contenders was sold in 2020 to the Triview Metropolitan District.

In 2020, the larger participants in the group solidified plans to buy land on Haynes Creek near Boone for future construction of a reservoir. The cost of the purchase is expected to be about \$2.8 million, and the Enterprise share would amount to \$142,500. This amount is reflected in the 2021 Capital Improvement Plan.

The construction of the 4,350 acre-foot reservoir would likely occur in about 10 years, and the Enterprise share would be about \$2 million, giving the enterprise time to accumulate the needed funds to fully participate in the ROY program to construct and operate the reservoir at Boone. Besides fulfilling the obligations of the 2004 agreement, the reservoir could be useful in deliveries of Fryingpan-Arkansas Project water or other Enterprise functions.

Enterprise staff revised the capital improvement plan based on this new information.

Additionally, it was determined during investigation into use of some of the 2003 Aurora Intergovernmental Agreement funds for the Arkansas Valley Conduit that as much as \$1 million of those funds could be applied toward ROY or other Enterprise projects.

### ROY Participants

Pueblo Water	28.58%
Colorado Springs	28.57%
Aurora	28.57%
SECWCD	4.76%
Fountain	4.76%
Pueblo West	4.76%

Restoration of Yield	2020	2021	2022	2023
2020 Budget is full share of purchase	\$1,050,000	\$142,500	\$200,000	\$200,000



# JOHN MARTIN RESERVOIR STORAGE



## FUTURE WATER SUPPLIES & STORAGE

The U.S. Supreme Court battle between Kansas and Colorado over the Arkansas River Compact ended in 2009, opening the possibility that the largest reservoir in the Arkansas River basin could be open for excess-capacity storage for certain Colorado entities. The Arkansas River Compact Administration is deliberating, but has made no decision.

Water & Storage



John Martin Reservoir and Dam/Jack Goble

## Window of Opportunity for downstream storage

John Martin Reservoir was completed in 1948 as the regulating reservoir for the Arkansas River Compact between Kansas and Colorado.

The Compact was signed by both states and ratified by Congress shortly after completion. After a 24-year Supreme Court battle ended in 2009, the Arkansas River Compact Administration (ARCA) again began talking about the possibility of opening accounts for Colorado users in John Martin Reservoir.

John Martin Reservoir often has excess capacity space, filling to its conservation and recreation storage capacity of 341,000 acre-feet only during extremely wet years.

In 2015, the Colorado Water Conservation Board asked the Lower Arkansas Valley Water Conservancy District to sponsor a feasibility and scoping study. Deere & Ault Consultants completed Phase I of the study in 2017. Nine groups, including the Southeastern Colo-

rado Water Conservancy District, have expressed an interest in using John Martin for storage.

Others include four augmentation groups, the cities of Lamar and La Junta, the Lower Arkansas District, and Tri-State Generation & Transmission Co. Tri-State owns about half of the Amity Canal shares, and Amity stores some water in John Martin now.

The study identified benefits for Colorado and Kansas. Augmentation flows, fully consumable flows from the Fry-Ark Project, and capturing releases from Pueblo Reservoir to avoid spills or move water would benefit Colorado. Kansas would receive a 5 percent storage charge (in water), reduce evaporation on its water, and receive better quality water.

Phase II of the study will be to provide a draft proposal of the study to Kansas for review, recommend changes in the 1980 Operating Plan and accounting system, and present the plan to ARCA.

John Martin Reservoir Storage	2019	2020	2021	2022
For future consideration only	—	—	—	—

# UPPER BASIN STORAGE



## FUTURE WATER SUPPLIES & STORAGE

Future storage in the Upper Arkansas River basin will allow the District to better time delivery of imported water, provide more efficient delivery to entities west of Pueblo, and to release water for the Upper Arkansas Voluntary Flow Management Program.

### Water & Storage



Trout Creek Project/UAWCD

## Upper Ark District pursues underground storage

Innovative projects by the Upper Arkansas Water Conservancy District propose to add integrated surface and underground storage in the Upper Arkansas River.

Two projects also will explore new concepts for an interruptible water supply for cities in order to avoid “buy and dry” of irrigated farmland; enhance recreational and environmental opportunities; provide low-impact hydroelectric power generation; educate the public; and encourage public-private collaboration.

The two projects share many of the same components, but different in scale. Currently, the Upper Ark District is doing a feasibility study at Lake Ranch. The Trout Creek Multi-Use Project, for which the Upper Ark District is seeking funds in the form of partnerships, is a larger, more complex version of the Lake Ranch Multi-Use Project.

The project is located just west of Trout Creek Pass near Buena Vista, in an area that presently contains wetlands, wildlife habitat, and irrigated agriculture. The goal is to keep all of those values in a sustainable project.

Crucial to that is the need for storage. Surface storage, underground storage, and aquifer recharge ponds will all work in concert to fulfill the goal.

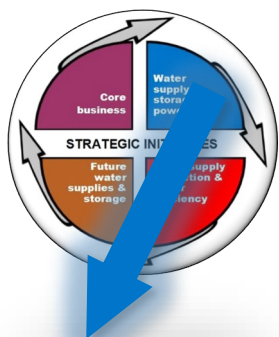
The Upper Arkansas District is actively pursuing the Trout Creek project and South-eastern has some upper basin storage goals that would fit in with the project.



Upper Arkansas Storage	2020	2021	2022	2023
Trout Creek Partnership	\$25,000	\$25,000	\$25,000	\$25,000



# FRYINGPAN-ARKANSAS PROJECT: WINTER WATER



## WATER SUPPLY, STORAGE AND POWER

Revenues from Winter water storage are passed through to the Bureau of Reclamation by Contract. Estimates of revenue are based on a rolling 20-year average of storage in Pueblo Reservoir, now at 42,000 acre-feet.

**Fry-Ark Project**



Colorado Division of Water Resources

## Saving something up for a sunny day

Irrigating in winter months is not only painfully unpleasant for farmers, but does not put water to its most beneficial use. One of the great features of the Fryingpan-Arkansas Project allows native flows owned by Canal Companies to be stored from November 15-March 15 annually.

The Winter Water Storage Program allows farmers to store water from November 15-March 15, during which few crops that require irrigation water are growing. Water can be stored in Pueblo Reservoir, John Martin Reservoir, or downstream reservoirs owned by canal companies.

Winter water fees historically have been applied to Fry-Ark Project Contract costs, and are collected by the District and passed through to the Bureau of Reclamation. Under Amendment 11 to the Fry-Ark Project Contract, these fees may be applied to the Arkansas Valley Conduit.

The District assesses surcharges on Water water stored in Pueblo Reservoir.

The Engineering Department works with the Colorado Division of Water Resources to administer the program. The District coordinates at least one annual meeting.

### WINTER WATER PROGRAM

#### Participants:

- The Southeastern Colorado Water Conservancy District
- Amity Mutual Irrigation Company
- Bessemer Irrigating Ditch Company
- Catlin Canal Company
- The Colorado Canal Company
- The Fort Lyon Canal Company
- The High Line Canal Company
- The Holbrook Mutual Irrigating Company
- Lake Henry Reservoir Company
- Lake Meredith Reservoir Company
- Las Animas Consolidated Canal Company
- Oxford Farmers Ditch Company
- Riverside Dairy Ditch
- West Pueblo Ditch

#### 2019-2020 Report:

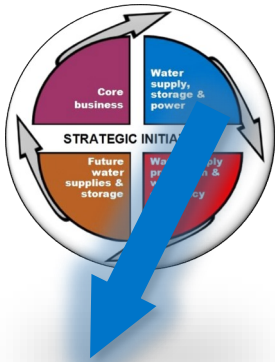
Total Yield: 116,840 acre-feet  
 Pueblo Reservoir: 44,486 acre-feet  
 John Martin Reservoir: 11,995 acre-feet.



Winter Water Revenue	2020	2021	2022	2023
Pass-through to Reclamation	\$117,600	\$117,600	\$117,600	\$117,600



# FRYINGPAN-ARKANSAS PROJECT: SAFETY OF DAMS



## WATER SUPPLY, STORAGE AND POWER

Pueblo Reservoir is terminal storage for the Fryingpan-Arkansas Project, and offers excess-capacity storage space to District stakeholders. The ability of the dam to operate at its Project design capacity is critically important to District operations.

**Fry-Ark Project**



Safety of Dams work in 1998/SECWCD

## Protecting Critical Infrastructure Pays Dividends

The Enterprise assesses a surcharge which pays for a portion of the work to stabilize Pueblo Dam in 1998-99. At the time, rock bolts were installed to anchor the concrete buttresses. In addition, a 22-foot thick concrete cap was installed in the stilling basin below Pueblo Dam.

The District’s share of the cost was 13.63 percent, or \$2.4 million. Irrigation’s share was 8.21 percent, while Municipal and Industrial paid 5.42 percent.

Payment for the Safety of Dams (SOD) surcharge began in 2000. The obligation will be paid off in 2024.

The District Board opted to pay the M&I portion of costs in a lump sum to avoid interest payments, while the Irrigation payments are \$60,000 per year.

Staff research how payments are being made in 2020, and recovered the following information:

In a 1998 Board Resolution, there was a one-

time transfer of reserves from the District to the Enterprise for “activities and obligations of the Activity Enterprise” in the amount of \$2,800,000. The District made the transfer in anticipation of SOD repayments, which was the major activity at the time. However, there is no mention of repayment of the money.

In 1999, the Board transferred \$1,000,000 in District reserves to the Enterprise to pay for the M&I portion of the SOD repairs as they were incurred to avoid the interest portion of repayment. Thus, a total of \$3.8 million was transferred from the District to the Enterprise for SOD.

For the actual work completed, Irrigation payments totaled \$1,450,819, and have no interest component.

Over a 25-year period this totals \$58,032 annually and is covered by annual payments of \$60,000 to Reclamation. The final payment in 2024 will be less than \$60,000.

Safety of Dams	2020	2021	2022	2023
Payments to Reclamation	\$60,000	\$60,000	\$60,000	\$60,000

# PROJECT WATER SALES: MUNICIPAL AND AGRICULTURAL



## WATER SUPPLY,

## STORAGE AND POWER

Along with storage fees, water sales are the primary source of revenue for the Enterprise Activity. The District adopted a new rate structure for 2020, after more than 20 years without a rate increase.

## Water sales prices will remain unchanged in 2021

The sale of Project water, Return Flows and storage are the major source of revenue for the District’s Business Activity Enterprise. The Enterprise was established in 1996 for the purpose of managing revenues from Return Flows alone. Surcharges were added beginning in 2002. Aurora payments under the 2003 Intergovernmental Agreement added more funds to the Enterprise. Water sales funds became available to the Enterprise in 2010.

Each year, the Board adopts a resolution for the next year’s Water and Storage rates. In 2021, storage, water sale and surcharge rates will remain the same as 2020.

The Board continues to study surcharges, and rates will be studied again in the 2022 Financial Study.



## Water & Storage

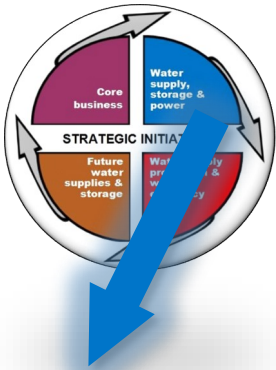


Description	WATER RATES FOR 2021					
	Water Rate (\$)	Safety of Dams (\$)	Water Activity (\$)	Environmental Stewardship (\$)	Augmentation (\$)	Proposed Total Charge (\$)
<b>Project Water Sales</b>						
Irrigation	13.14	0.50	0.75	0.75	--	15.14
Municipal	13.14	0.50	1.50	0.75	--	15.89
<b>Project Water Sales used for Well Augmentation</b>						
Irrigation for Well Augmentation	13.14	0.50	0.75	0.75	2.60	17.74
Municipal for Well Augmentation	13.14	0.50	1.50	0.75	2.60	18.49
<b>Storage Charges</b>						
Winter Water Storage*	2.80	0.25	--	0.75	--	3.80
Carry-Over Project Water	--	1.00	1.25	0.75	--	3.00
<b>If and When Storage</b>						
In District	--	0.50	0.50	0.75	--	1.75
Out of District	--	2.00	4.00	0.75	--	6.75
Aurora	--	--	10.00	--	--	10.00
<b>Project Water Return Flows</b>						
Irrigation	12.00	0.50	--	0.75	--	13.25
Municipal	12.00	0.50	--	0.75	--	13.25

Water Sales, Storage & Surcharge Revenue	2020	2021	2022	2023
Based on 20-year average (2020 actual)	\$1,655,535	\$1,425,714	\$1,426,589	\$1,427,989



# MUNICIPAL CARRYOVER STORAGE



## WATER SUPPLY, STORAGE AND POWER

Allocation principles allow municipal water to be stored in Pueblo Reservoir for multiple years. There has not been a charge for that, but the cost of service study that was part of the Financial Strategy and Stability Study recommended that such charges should be phased in over a five-year period.

### Water & Storage



Pueblo Reservoir/SECWCD

## Storage charges to be considered by Board

Pueblo Reservoir was primarily built to store water brought into the Arkansas River basin until it could be put to beneficial use.

Recognizing the variability of the region’s hydrology, it was always intended to fill, release water, and refill again.

Storage patterns by municipalities began to change following the severe drought of 2002, however, municipal users have kept greater volumes of water in storage.

The result has caused a change in the amount of Return Flows, and reduced demand for municipal Project water.

In the Financial Strategy and Sustainability Study, Jacobs Engineering attempted to assign a cost to storage, based on the

number of acre-feet stored in Pueblo Reservoir and the “opportunity cost” to the District.

This led to a discussion by the Board of whether that was an appropriate method to use in assigning costs to storage, and how much storage should be charged.

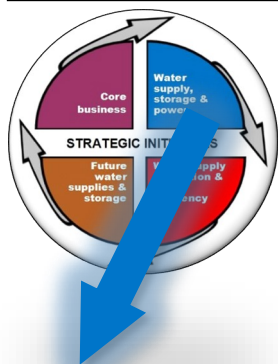
The Board will take up the question of how storage should be paid for in the future. Under Allocation Principles, only municipalities may carry Project water over for more than one year, and they already bear the costs for evaporation.

Ad valorem taxes repay construction costs, as well as OM&R for the Project. However, just as users pay annually for water that is imported, there is an appropriate cost for storage beyond the first year for water that is not used.

Municipal Carryover Storage	2020	2021	2022	2023
Under Board Review	—	—	—	—



# RETURN FLOWS/ FIRST RIGHT OF REFUSAL



## WATER SUPPLY, STORAGE AND POWER

The District has sold Return Flows from Project water since 1972. Return Flows provide revenue to support the Water Activity Enterprise.

The Board voted in to increase the rate for Return Flows to \$12, up from \$6 in prior years.



## Return Flows Complete the Water Cycle

When water is diverted, whether for Irrigation or M&I use, it is not fully consumed. Water returns to the Arkansas River through runoff from fields, percolation through soil, off city streets, and through sanitary sewers.

Project water Return Flows are calculated through models, and in some cases measured, and can be reused “to extinction,” because they are generated from non-native water that has been brought into the Arkansas River basin.

As the owner of the water rights to the Fryingpan-Arkansas Project, it is the District’s obligation to make sure those flows are reused for beneficial purposes.

Irrigation Return Flows are sold as augmentation water, either for wells or for surface water that is stored in head stabilization ponds for large-scale sprinklers.

Augmentation plans are designed to return 100 percent of the non-consumptive use to the Arkansas River.

### Agricultural First Right of Refusal

In 2014, farmers on the Fort Lyon Canal asked to reuse their Return Flows, a provision of the allocation principles which had never been implemented. The Board agreed to a five-year pilot program to determine how this would work. The pilot showed that Return Flows can be allocated for augmentation plans, with proper accounting procedures. In 2019, Return Flows were used by the Rocky Ford High Line Canal and Oxford Farmers Ditch as well, after mechanisms to apply to Return Flows were identified. In 2021, other large canals in the Lower Arkansas Valley will be evaluated to determine whether more ditches can take advantage of first right of refusal.

The revenue from Return Flows is a funding stream that supports the District’s Water Activity Enterprise, and was in fact the reason the Enterprise was formed in 1996.

### Fry-Ark Project



Return Flow Sales/Irrigation, M&I	2020	2021	2022	2023
Based on 20-year average (2020 Actual)	\$185,096	\$94,614	\$94,614	\$94,614

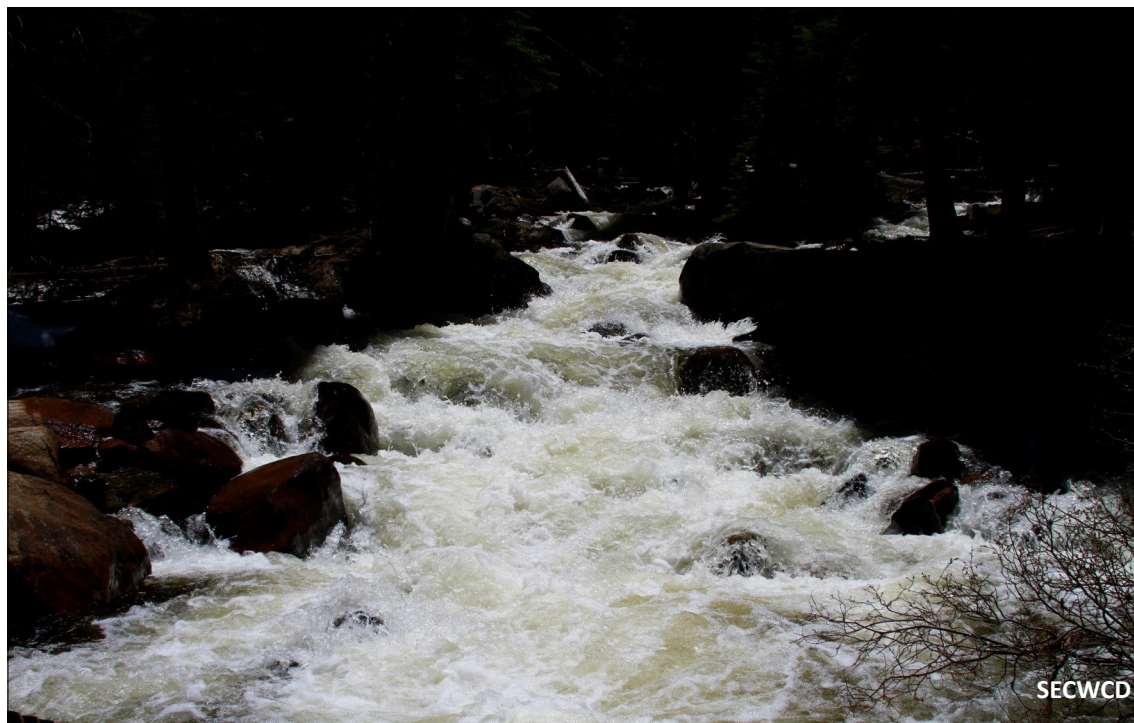
# WATER SALES & STORAGE: SURCHARGES



## WATER SUPPLY, STORAGE AND POWER

The Board voted in October, 2019, to study the impact of removing surcharges and incorporating those revenues into the water sales and storage rate structure.

Surcharges will remain in place for 2021, pending the Surcharges Study.



## Board continues study of surcharges in 2021

Surcharges were added to water charges in 1998, when the Board faced extraordinary expenses in order to repay the Bureau of Reclamation for Safety of Dams work on Pueblo Dam.

Over the course of the next 15 years, the Board found it necessary to add surcharges for other purposes as well.

In some cases, certain classes of water sales or storage pay different rates of surcharges.

Like water sales, the revenue from surcharges varies according to imports.

During the Financial Strategy and Sustainability Study in 2019, the Board voted to study the impact on water rates from removing or altering surcharges in 2021 and beyond. The task will be added to the

Jacobs Engineering contract for the Financial Study, and will be discussed in the future by the Finance Committee and Board.

- Enterprise surcharges include:
- Safety of Dams (1998)
  - Water Activity Enterprise (2002)
  - Aurora IGA (2003)
  - Well Augmentation (2005)
  - Environmental Stewardship (2014)

Jacobs did not include the surcharges in the cost of service analysis that was part of the 2019 Financial Study because the surcharges had been put in place by past Board actions.

Surcharges are sometimes used by municipal water providers or other governmental agencies to meet specific needs.

The Finance Committee is conducting a Surcharges Study to determine if surcharges will remain, or if they can be included in water sales and storage rates.

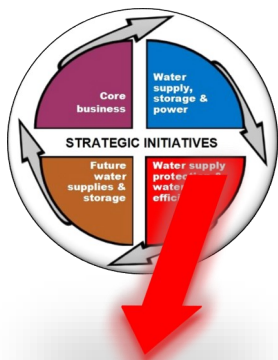
### Water & Storage



Water Sales and Storage Surcharges	2020	2021	2022	2023
Budget based on 20-year averages	\$594,356	\$632,965	\$633,840	\$635,240



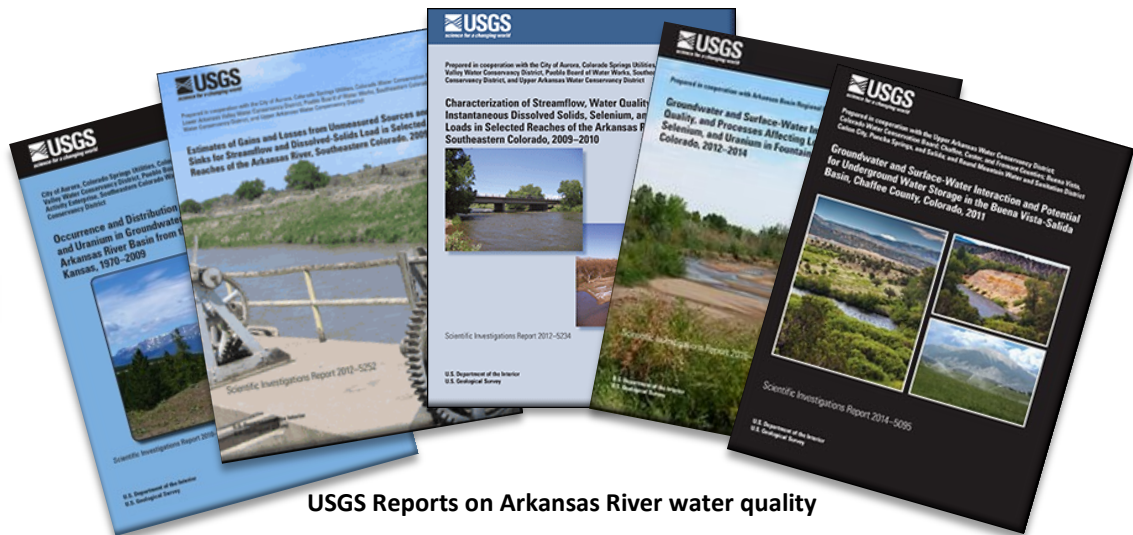
# REGIONAL RESOURCE PLANNING GROUP



## WATER SUPPLY PROTECTION AND WATER EFFICIENCY

More than a decade of studies guided by the Regional Resource Planning Group have produced clearer understanding of water quality issues in the Arkansas River basin. The group is now considering a future course of action that will guide future studies.

### Water & Storage



USGS Reports on Arkansas River water quality

## Collaborative Effort to Understand Water Impacts

The Regional Resource Planning Group (RRPG) was created with the signing of the October 3, 2003 Intergovernmental Agreement (IGA) between the Southeastern Colorado Water Conservancy District and Aurora.

It was a time of contentious water issues in the Arkansas River basin, and Southeastern provided leadership toward identifying collaborative projects that would answer questions about changes in water quality brought on by changes in how water moves throughout the basin.

In the IGA, Aurora agreed to fund the startup of the RRPG with a \$50,000 annual contribution to the Southeastern Colorado Water Activity Enterprise for five years, with the provision that a work program be adopted by May 1, 2008.

The agreement did not specify the members of the RRPG, but instead listed examples of who might participate.

Meetings began on May 21, 2004, with representatives from Aurora, Pueblo Water, Colorado Springs Utilities, the Lower Arkansas Valley Water Conservancy District, the Upper Arkansas Water Conservancy District and the Southeastern Colorado Water Conservancy District. Since that

time, these groups have comprised the RRPG.

During the first five years, \$250,000 in projects were funded, including a U.S. Geological Survey (USGS) water quality study, a fen research project, a water transfers study, and mapping of water rights in the Arkansas River basin.

The RRPG met from 2008-2010 to develop a scope of work for future projects. In 2010, a plan was agreed upon that would require annual contributions from the seven participants totalling \$135,000.

Studies ranged from underground storage in the Upper Arkansas River basin to Fountain Creek water quality to selenium sources in the Lower Arkansas River basin.

Though cooperative funding agreements with the USGS, six additional water quality studies were completed. A total of \$1.9 million was spent on the studies, with RRPG members contributing 58 percent of the costs.

RRPG members were unable to reach consensus for future projects at the last meeting of the group in late 2018, and discussions are continuing about the path forward.

Regional Resource Planning Group	2020	2021	2022	2023
Annual Budget (2020 actual)	—	\$135,000	\$135,000	\$135,000



# ARKANSAS BASIN ROUNDTABLE/WATER FORUM



**WATER SUPPLY  
PROTECTION AND  
WATER EFFICIENCY**

The Arkansas Basin Roundtable formed in 2005 under the *Water for the 21<sup>st</sup> Century Act* as a way to promote open discussion of water issues. The first Arkansas River Basin Water Forum was in 1995, as a way to provide education about water issues to a diverse group. Both of the programs continue to provide information and topical discussion about regional water issues.

District Operations



Greg Felt, a member of both the Southeastern Colorado Water Conservancy District and Upper Arkansas Water Conservancy District Boards, was interviewed by a Pueblo television station in 2019 at the Arkansas River Basin Water Forum.

## Creating an environment for meeting of the minds

The **Arkansas Basin Roundtable** meets monthly, and considers issues that affect multiple water users. Funding for water projects is available through Water Supply Reserve Fund grants administered by the Colorado Water Conservation Board (CWCB).

The Roundtable created a Basin Implementation Plan in April 2015, as part of Colorado’s Water Plan. The plan looks at the consumptive (Municipal & Industrial and Agriculture) and non-consumptive (Environment and Recreation) water needs in the Arkansas River Basin.

The plan is being updated in 2021, and Southeastern has been involved in discussions.

Membership is defined by state statute, and includes one seat for the Southeastern Colorado Water Conservancy District, as well as all other conservancy districts, counties, and municipal entities within each county. There are also 10 at-large seats and a legislative appointee. The basin’s CWCB representative is a member of the Roundtable.

The Roundtable chooses two appointees

to the Interbasin Compact Committee (IBCC), a statewide group also formed under the *Water for the 21<sup>st</sup> Century Act*. The IBCC is studying how to provide water for future needs, sometimes referred to as “the gap.”

The Roundtable has met virtually since March 2020, and will continue to do so in the first part of 2021.

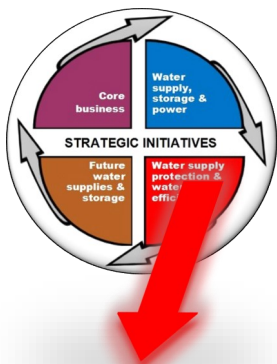
The **Arkansas River Basin Water Forum** meets annually in different cities within the basin, and traditionally has been supported by the Southeastern District.

The Forum originally focused on providing a basic education to attendees about the various federal, state, regional and local water agencies in the Arkansas River basin. In recent years, the Forum was held in April, but was canceled in 2020 and 2021 because of COVID-19 restrictions.

The Forum will change its focus in 2021, to include newsletters about key water issues, and tours of key water features when it is safe to have public gatherings again.

Roundtable/Water Forum	2020	2021	2022	2023
Water Forum Sponsorship	\$2,500	\$2,500	\$2,500	\$2,500

# UPPER ARK VOLUNTARY FLOW MANAGEMENT PROGRAM



**WATER SUPPLY  
PROTECTION AND  
WATER EFFICIENCY**

The Voluntary Flow Management Program on the upper Arkansas River began in 1991 in an effort to time water releases in a way that is beneficial both to the boating industry and fish in the Arkansas River.



## Recreation, Wildlife Benefit from Project Flows

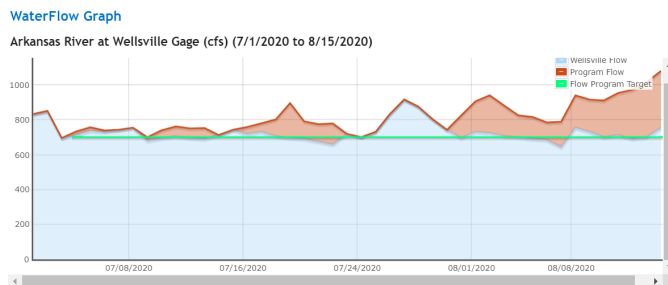
The Voluntary Flow Management Program (VFMP) on the Upper Arkansas River began in 1991 in response to increased recreational use of the Arkansas River.

The 30th anniversary of the program will be celebrated in 2021. This is also the year for renewal of the VFMP five-year agreement among the Southeastern District, Colorado Parks and Wildlife, Chaffee County, Arkansas Rivers Outfitters Association and Trout Unlimited. No major changes are foreseen.

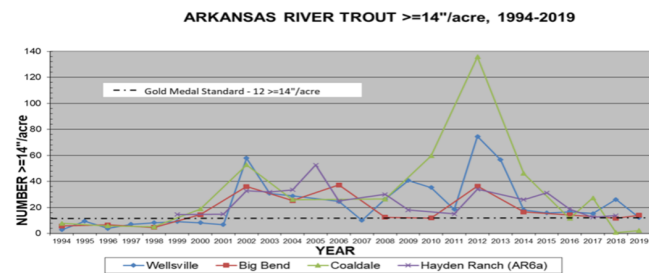
The program originated shortly after the Arkansas Headwaters Recreation was formed in 1989, and formalized in the Chaffee County court case for Recreational In-Channel Diversions. The five-year agreements began in 2006.

The program times the delivery of Project water from Twin Lakes and Turquoise Reservoir in Lake County to Pueblo Reservoir. Up to 10,000 acre-feet of water may be released between July 1 and August 15 to maintain a level of 700 cfs at Wellsville. During the rest of the year, flows are kept at optimum levels for fish.

District staff works with Reclamation as well as the partners in the VFMP throughout the year to assure that the guidelines for the program are being met, while protecting the Fry-Ark Project water rights, which are owned by the District.



The chart above shows 2020 flow augmentation.



Annual gains in the fish population are shown above. The dotted line is the Gold Medal fishery standard.

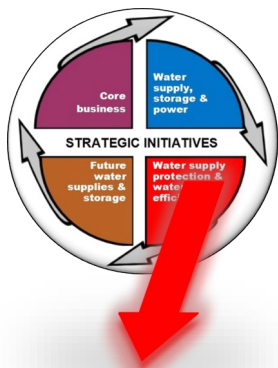
**Fry-Ark Project**



Voluntary Flow Management Program	2020	2021	2022	2023
District legal, administrative involvement	—	—	—	—



# WATERSHED HEALTH



## WATER SUPPLY PROTECTION AND WATER EFFICIENCY

Large wildland fires in Colorado have destroyed thousands of acres in the past 20 years, spurring statewide efforts to better understand the cause, treatment, and recovery from disastrous fires.

### Water & Storage



Beetle-killed trees/Colorado State Forest Service

## Fires pose new challenges for water managers

With the increase in number and severity of wildland fires, water providers across the West face new issues associated with watershed health. A fire in the forested areas that surround the high-mountain reservoirs of the Fryingpan-Arkansas Project could be devastating. Even lower elevation fires near Pueblo Reservoir pose a risk.

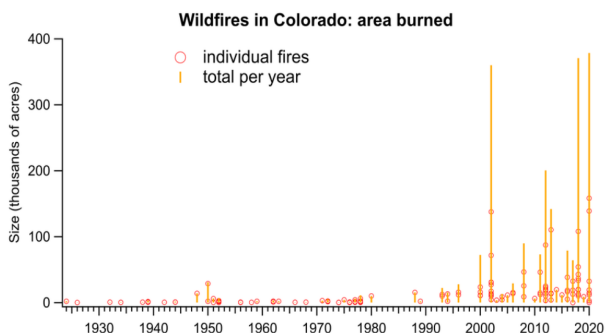
The Southeastern District historically has relied on its partnership in the Fry-Ark Project with the Bureau of Reclamation to pay for costs associated with Watershed Health.

The Arkansas Basin Roundtable formed the Arkansas River Watershed Collaborative (ARWC), a non-profit organization, to look at preventive programs and mitigation for wildland fires in the basin. The 2020 budget for ARWC included \$200,000 in partner contributions from water utilities, municipalities, counties, and water districts. That money was used to leverage \$1.467 million in state and federal grants.

The Southeastern District has not committed any funding to ARWC, but in the future could choose this option. One facet of the Recovery of Storage study may be to look at fire prevention strategies as a way to reduce the likelihood of future sedimentation into Project reservoirs.

The District has chosen to rely on its funding of the Project through Reclamation to protect watersheds, but could consider other partnerships.

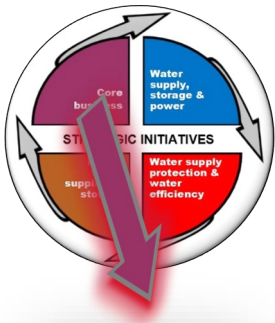
Wildfires in Colorado over time: area burned



The Decker Fire near Salida, 2019 (Gazette photo).

Watershed Health	2020	2021	2022	2023
Budget expenditures	\$10,000	\$30,000	\$30,000	\$60,000

# RESERVES



## CORE BUSINESS

The Board in 2018 set up categories for reserves. In 2019, the Board adopted reserve policies based on recommendations from Jacobs Engineering in the Financial Study.

In 2021, the Board may choose to take up the issue of how to fund the reserves, structure of the reserve funds, and what level of funding will be maintained.

## District Operations



Reserve Category	Purpose	Target Funding Level
<b>Cash Reserve</b>	Working cash sufficient to fund cash-flow variations in a typical operating cycle.	(To be determined)
<b>Operating Reserve</b>	Covers potential interruptions in District Operations and District Enterprise Fund revenue streams; and may be used to smooth and stabilize water rates over the short term.	(To be determined)
<b>Capital Reserve</b>	Funds capital repair, replacement, or betterment of SECWCD properties; funds other capital activities that may be undertaken by SECWCD.	(To be determined)
<b>Exposure Reserve</b>	Covers extraordinary, unforeseen events not otherwise covered by reserves or insurance.	(To be determined)

## District considers new approach to funding reserves

A new approach to fund reserves was recommended in the 2019 Financial Study to create broad categories of reserves that would allow the District and Enterprise to meet extraordinary costs in the future — including costs that are known and those that are unexpected.

While the Board approved the categories, the target levels are yet to be determined.

Further studies are anticipated to better define reserves, but the Board was unable to continue discussion in 2020 because of COVID-19 restrictions.



### The Need for Reserves

The Board identified the following reserve categories in September 2018:

#### District Fund

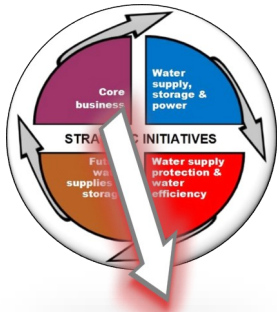
- Fry-Ark repayment
- Fry-Ark improvements
- Fry-Ark asset evaluation
- Fry-Ark condition assessment
- Recovery of storage
- Enlargement
- Pueblo Dam interconnect
- Financial studies
- Water rights protection
- Watershed management/healthy forests
- Conservation
- Environmental recovery
- Water rights purchase
- Safety of Dams
- District operations
- Headquarters improvements

#### Enterprise Fund

- Water sales and storage revenue
- Rocky Ford Ditch settlement (Aurora)
- Excess Capacity Master Contract
- Fountain Creek transit loss
- Safety of Dams
- Restoration of Yield
- Upper Basin Storage
- Arkansas Valley Conduit
- Hydroelectric Power



# FUND BALANCES: DISTRICT AND ENTERPRISE



## STRATEGIC GOALS

As the District looks to the future, it must have the resources to meet its goals in all areas.

Such events as drought, system outages, and economic downturns all have the potential for impacting revenues in the District and Enterprise.

The Board in 2021 will look at future reserve spending, and a full accounting of fund balances is a necessary first step.



## Healthy year for fund balances in District, Enterprise

The year-end 2020 estimates can be found in below. This estimation is based on actual revenues and expenditures as of month end December 31, 2020, prior to year-end entries.

In 2020, the Fry-Ark Project estimated fund balance is expected to increase \$1,481,400.

In 2020 the District was able to make the December 2019, June 2020 and December 2020 payments of the Fry-Ark Project. The year-end 2020 balance in the Fry-Ark reserve is estimated to reach \$5,135,160.

The District is expected to experience an decrease of \$94,005 in general fund balance. This is a direct result of planned recurring capital expenditures. The \$94,005 decrease would create a year-end 2020 balance in the District of \$12,424,984.

The Enterprise estimated fund balance is forecasted to increase \$248,811, due to Project water sales.

The 20-year average for water sales is 42,000 acre-feet and the amount that was sold in 2020 was 42,902 acre-feet. The 2020 year-end estimated

fund balance for the Enterprise totals \$7,449,971. Of course this takes into consideration the \$4.8 million transfer from the Enterprise to the Arkansas Valley Conduit (AVC).

The 2021 budget will be the first year that the AVC will hold an independent budget and fund balances within the activities of the Enterprise.

In September 2020, the Board voted to reserve \$4.8 million for the Aurora settlement funds for the AVC. The AVC used an estimated \$112,659 of this amount in 2020, this would place the estimated fund balance at \$4,687,341.

The Hydroelectric Project estimated fund balance is forecasted to increase by \$642,365. This is due to energy generation for 2020.

Also the table below applies the 2019 audited financial fund balances, applies the 2020 estimated fund balances and then applies the 2021 Adopted Budget.

Please note that this is an estimate and the final year-end fund balance can be found in the 2020 Annual Financial Report (audit).

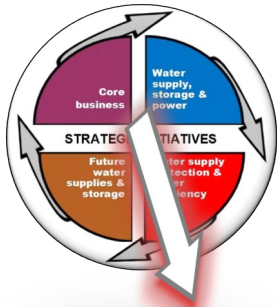
*2020 Estimated Year-End Government Wide Detail*

	Government Activity		Enterprise Activity			Government Wide Total
	Fry-Ark	District	Water and Storage	Arkansas Valley Conduit	Hydroelectric Power	
<b>Operating Revenue</b>						
Fry-Ark Activity	13,827,512	-	-	-	-	13,827,512
Grant Activity	-	-	-	-	-	-
Loan Activity	-	-	-	-	-	-
Operating Revenue		2,839,163	2,039,665	338,097	1,388,777	6,605,702
<b>Total Revenue</b>	<b>\$ 13,827,512</b>	<b>\$ 2,839,163</b>	<b>\$ 2,039,665</b>	<b>\$ 338,097</b>	<b>\$ 1,388,777</b>	<b>\$ 20,433,214</b>
<b>Operating Expenditures</b>						
Fry-Ark Activity	13,438,234	-	-	-	-	13,438,234
Grant Activity	-	-	-	-	-	-
Operating Expenses	-	2,933,168	1,783,714	377,984	739,712	5,834,578
Capital Expenses	-	-	7,140	72,772	6,700	86,612
<b>Total Expenditures</b>	<b>\$ 13,438,234</b>	<b>\$ 2,933,168</b>	<b>\$ 1,790,854</b>	<b>\$ 450,756</b>	<b>\$ 746,412</b>	<b>\$ 19,359,424</b>
<b>Net Total Revenues over (under) Expendi</b>	<b>\$ 389,278</b>	<b>\$ (94,005)</b>	<b>\$ 248,811</b>	<b>\$ (112,659)</b>	<b>\$ 642,365</b>	<b>\$ 1,073,790</b>

*2020 Fund Balance Estimate*

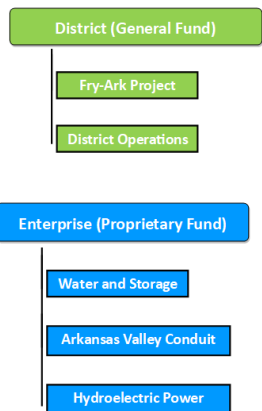
	Fry-Ark	District	Water and Storage	Arkansas Valley Conduit	Hydroelectric Power	Government Wide Total
2019 Audited Fund Balance	4,745,882	12,518,989	12,001,160	-	(2,313,360)	26,952,671
2020 Estimated Year-End Fund Balance	389,278	(94,005)	248,811	(112,659)	642,365	1,073,790
AVC Funds Transfer	-	-	(4,800,000)	4,800,000	-	-
<b>2020 Forecasted Year-End Fund Balance</b>	<b>5,135,160</b>	<b>12,424,984</b>	<b>7,449,971</b>	<b>4,687,341</b>	<b>(1,670,995)</b>	<b>28,026,461</b>
2021 Adopted Budget	4,508,028	(972,689)	(369,770)	(304,774)	462,200	3,322,995
<b>2021 Estimated Enging Fund Balance</b>	<b>9,643,188</b>	<b>11,452,295</b>	<b>7,080,201</b>	<b>4,382,567</b>	<b>(1,208,795)</b>	<b>31,349,456</b>

# CAPITAL OUTLAY



## STRATEGIC INITIATIVES

During the Financial Strategy and Sustainability Study, the District separated recurring capital costs from planned capital improvement projects. Activities listed on this page are more fully discussed elsewhere in the Business Plan.



## Laying a solid foundation for the future

The District’s Financial Plan recognizes two types of Capital Improvement expenses:

**Recurring Capital** expenditures allow the District to fund activities outside the day-to-day operations of the District, but which occur on an annual or periodic basis.

**Capital Investment** expenditures are for a one-time funding of additions or upgrades.

District Recurring Capital Budget		2021
<b>Core Business</b>		
Vehicle		\$45,000
Facilities Update		52,000
Landscape		15,000
Information Technology (Records System)		95,000
<b>Future Water Supply &amp; Storage</b>		
Colorado River Issues		10,000
Recovery of Storage		300,000
Fry-Ark Features & Assets Valuation		--
Fry-Ark Condition Assessment		300,000
Watershed Management		10,000
Healthy Forest		20,000
<b>Water Supply, Protection &amp; Efficiency</b>		
Water Right Protection		235,000
District Boundaries		15,000
<b>Water Supply, Storage and Power</b>		
Streamflow Forecasting		10,000
<b>Total</b>		<b>\$1,107,000</b>

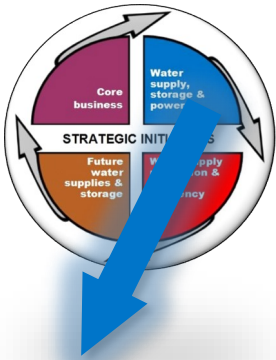
Enterprise Recurring Capital Budget		2021
Interfund Transfer		\$ 300,000
Upper Basin Storage		25,000
Restoration of Yield		7,500
<b>Total</b>		<b>\$ 332,500</b>

Enterprise Capital Improvement Budget		2021
ROY Storage Project		\$ 142,500

Capital Needs Budget	2021	2022	2023
District Recurring Capital	\$1,107,000	\$583,000	\$403,000
District Capital Projects	0	0	0
Enterprise Recurring Capital	\$332,500	\$332,500	\$332,500
Enterprise Capital Projects	\$142,500	\$200,000	\$200,000
Arkansas Valley Conduit Recurring Capital	0	0	0
Arkansas Valley Conduit Capital	\$2,443,720	\$3,809,003	\$9,816,144
Hydro Recurring Capital	0	0	\$20,000
Hydro Capital Projects	0	0	0



# FRYINGPAN-ARKANSAS PROJECT: MISCELLANEOUS REVENUES



## WATER SUPPLY, STORAGE AND POWER

Public Law 111-11, passed and signed in 2009, allows miscellaneous revenues from the Fryingpan-Arkansas Project to fund Project features. In 2019, the remaining debt on the South Outlet Works at Pueblo Dam and Ruedi Reservoir have been paid off. The Fountain Valley Authority debt will be repaid in 2021, freeing up revenues for the Arkansas Valley Conduit in 2022.

### Fry-Ark Project



Ruedi Reservoir

## Fry-Ark Contracts Renew Public Investment in Project

Public Law 111-11 provided a funding track for the Arkansas Valley Conduit (AVC), as well as the unpaid portions of the South Outlet Works, Ruedi Reservoir and the Fountain Valley Conduit. The Southeastern District repays Reclamation for the local share of joint-use features of the Fry-Ark Project, but not those that benefit only some stakeholders.

Three of the four Fryingpan-Arkansas Project features including in the federal legislation will be paid off by the end of 2021.

The South Outlet Works supply water to the Fountain Valley Conduit, Pueblo Board of Water Works, Pueblo West and the future AVC. At the time PL111-11 passed, \$2.2 million was still owed, and was paid off in 2011 ahead of the other features.

Ruedi Reservoir was paid off in 2019, after West Slope water users agreed in 2013 to pay off \$34 million in interest payments since completion of the reservoir in 1968. Ruedi’s primary purpose is to provide compensatory storage to the West Slope. The Southeastern District paid off remaining construction costs.

The Fountain Valley Authority still owed \$59.2 million in 2010, and was making annual payments of about \$5 million to pay the debt and interest on a pipeline completed in 1985. Payments from miscellaneous revenues accelerated the payoff schedule.

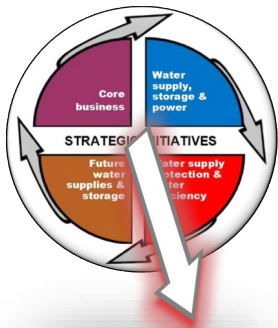
Beginning in 2022, miscellaneous revenues can be used for either construction or repayment of the AVC. Construction of the AVC trunk line by Reclamation is estimated to take at least 15 years.

### Miscellaneous Revenues Available for AVC Construction

2021	\$ —
2022	\$ 3,333,806
2023	\$ 3,494,542
2024	\$ 3,581,612
2025	\$ 3,684,085
2026	\$ 4,328,079
2027	\$ 4,435,125
2028	\$ 4,543,805
2029	\$ 4,655,089
2030	\$ 4,768,850
2031	\$ 4,900,506
2032	\$ 5,018,782
2033	\$ 5,139,777
2034	\$ 5,235,624
2035	\$ 5,333,271

Miscellaneous Revenues	2020	2021	2022	2023
Bureau of Reclamation collections (est.)	\$3,240,802	\$3,251,402	\$3,333,806	\$3,494,542

# FINANCIAL POLICIES



## STRATEGIC INITIATIVES

During discussions with the Board and Executive Committee in 2017, it was determined that water rates do not reflect the true cost of doing business in the District. Financial Strategy and Sustainability Study is expected to more closely align revenues and expenses for the District and Enterprise. The District also adopted practices, based on the Study's recommendation. Previously, the District had an investment policy, as well as guidelines and procedures, which are listed in the accompanying table.



## Rate-Setting Policy

Water rates are set to recover costs, on a long-term basis, net of other revenue sources for the Southeastern Colorado Water Activity Enterprise (SECWAE).

SECWAE will review rates, at least, annually as part of the long-term planning process.

A cost-of-service study will be performed every three years, or as necessary, to forecast the revenue requirement. The cost-of-service study is based on a 10-year planning horizon, called the Forecast Period. Rates are set for one year only, called the Firm Year. The second and third years are Advisory Years and align with the District's three-year Business Plan.

Costs shall be allocated to two customer groups: Municipal and Irrigation customer groups.

Rates, under general circumstances, should only be set following public announcement and an adequate provision of time for public comment.

The Board retains its authority permitted under water delivery contracts to adjust rates, as deemed necessary, if rates prove inadequate to cover cost.



## Debt Management Policy

This policy is a guide to the Southeastern Colorado Water Conservancy District (SECWCD) and its Activity Enterprise (SECWAE) for the issuance and use of debt to fund capital projects or to refund/refinance/restructure outstanding debt. SECWCD and SECWAE will ensure compliance with all laws, legal agreements, contracts, best practices, and adopted policies related to debt issuance and management.

SECWCD and SECWAE will promote cooperation and coordination with all stakeholders in the financing and delivery of services by seeking the lowest cost of capital reasonably available and minimizing financing costs for capital projects and other debt issuances.

SECWCD's and SECWAE's Board is responsible for authorizing all debt issuance via a Board resolution. The Board is also responsible for approving the Debt Policy and any material changes to it. SECWCD and SECWAE Board members and staff, District officials, and outside advisors are critical in the debt issuance process.

## Other Policies, Practices and Guidelines

Policies	Practices	Guidelines	
Investment	Rate Setting	Accounting	Financial Reporting
	Debt Management	Auditing	Internal Control
	Unrestricted Reserves	Budgeting	Records Management
	Capital Planning	Cash Management	Other Issues



# FINANCIAL POLICIES



## Unrestricted Reserves

The Southeastern Colorado Water Conservancy District (SECWCD) and its Water Activity Enterprise (SECWAE) have established Unrestricted Reserve funds for: (i) operations and maintenance activities in years of below average income due to drought or other events or contingencies, (ii) major infrastructure or equipment failures, (iii) extraordinary expenses associated with major maintenance and rehabilitation projects, and (iv) new capital projects and programs.

Reserve Category	Purpose	Target Funding Level
<b>Cash Reserve</b>	Working cash sufficient to fund cash-flow variations in a typical operating cycle.	(To be determined)
<b>Operating Reserve</b>	Covers potential interruptions in District Operations and District Enterprise Fund revenue streams; and may be used to smooth and stabilize water rates over the short term.	(To be determined)
<b>Capital Reserve</b>	Funds capital repair, replacement, or betterment of SECWCD properties; funds other capital activities that may be undertaken by SECWCD.	(To be determined)
<b>Exposure Reserve</b>	Covers extraordinary, unforeseen events not otherwise covered by reserves or insurance.	(To be determined)

Reserve policies are to be established and accomplished in accordance with statutory and contractual requirements. This policy does not modify or supersede requirements to maintain certain levels of restricted reserves as specified within various existing and future agreements, including but not limited to Amendment No. 11 to Contract No. 5-07-70-W0086, Between the United States of America and the Southeastern Colorado Water Conservancy District, Fryingpan-Arkansas Project, Colorado, as it may be amended, supplemented or converted. The Board has the discretion to change funding priorities.

The SECWCD and SECWAE Board will establish funding targets and priorities of Unrestricted Reserves, and will adjust periodically as necessary.

The Executive Director is authorized to commit and expend reserve funds as necessary in his/her judgment to protect life and property, provided that as soon as practicable, the Executive Director shall notify the Board of such action and obtain Board approval for such commitment and expenditure in a timely manner.



## Capital Planning

The Southeastern Colorado Water Conservancy District (SECWCD) Capital Improvement Program (CIP) is a 20-year capital investment plan that encompasses all annual capital expenditures on individual capital projects—generally nonrecurring investments in new or existing infrastructure, including new construction, expansion, renovation, or replacement projects, with a useful life of at least 10 years.

This policy applies to the SECWCD and its Water Activity Enterprise.

The Executive Director, in consultation with the Board President, will be responsible for development of the CIP. The Finance Committee, a standing committee of the Board, will review the CIP annually and forward it to the Board for approval

The CIP presents the 20-year rolling plan for capital allocation and prioritization. The CIP will be updated and published each year. Capital projects will be required to identify benefits to justify the requested capital investment.







# 3-YEAR BUDGET PROJECTIONS

District (General Fund)

Fry-Ark Project

District Operations

## Southeastern Colorado Water Conservancy District

### 2021 Business Plan

#### District General Fund (Fry-Ark Project & District Operations)

#### Statement of Revenues and Expenditures

		2021 Adopted Budget	2022 Estimated Budget	2023 Estimated Budget
<b>Fry-Ark Project Revenue</b>				
Tax Collections				
Contract Mill Levy Collections	4510	8,625,941	8,803,148	8,979,211
Abatement and Refund of Tax Collections	4530	67,091	68,469	69,838
Prior Year Tax	4540	(6,623)	(6,755)	(6,891)
County Collection Fees	6340	(144,228)	(147,111)	(150,788)
Total Tax Collections		8,542,183	8,717,751	8,891,370
Fountain Valley Authority				
Fountain Valley Authority	4340	5,365,000	5,365,000	4,917,781
Total Fountain Valley Authority		5,365,000	5,365,000	4,917,781
Winter Water Storage				
Winter Water Storage	4330	117,600	117,600	117,600
Total Winter Water Storage		117,600	117,600	117,600
Excess Capacity Master Contract				
Excess Capacity Master Contract	4360	282,859	287,722	292,851
Total Excess Capacity Master Contract		282,859	287,722	292,851
Collection of RRA Fees				
RRA Fee Reimbursement	4135	20,000	2,000	2,000
Total Collection of RRA Fees		20,000	2,000	2,000
Total Fry-Ark Project Revenue		14,327,442	14,490,073	14,221,602
<b>Fry-Ark Project Expenditures</b>				
Contract Payments				
Fry-Ark Debt Payment	5010	1,467,572	1,467,572	1,467,572
Fry-Ark OM&R Charges	5060	3,300,928	2,855,114	2,409,003
Fry-Ark OM&R Credits	5061	(734,345)	(473,771)	(404,850)
Total Contract Payments		4,034,155	3,848,915	3,471,725
Fountain Valley Authority				
Payment - Fountain Valley Authority	5040	5,365,000	5,365,000	4,917,781
Total Fountain Valley Authority		5,365,000	5,365,000	4,917,781
Winter Water Storage				
Payment - Winter Water Storage - USBR	5030	117,600	117,600	117,600
Total Winter Water Storage		117,600	117,600	117,600
Excess Capacity Master Contract				
Payment - Excess Capacity Master Contract - USBR	5065	282,859	287,722	292,851
Total Excess Capacity Master Contract		282,859	287,722	292,851
RRA Fees				
Reclamation Reform Act Audit	6025	20,000	2,000	2,000
Total RRA Fees		20,000	2,000	2,000
Total Fry-Ark Project Expenditures		9,819,414	9,621,237	8,801,957
Total Fry-Ark Revenues Over (Under) Expenditures		4,508,028	4,868,836	5,419,645
<b>Grant Revenue</b>				
State				
Grant Revenue - Contingency	4170	400,000	400,000	400,000
Total State		400,000	400,000	400,000
Total Grant Revenue		400,000	400,000	400,000
<b>Grant Expenditures</b>				
Expenditures				
Contingency - Grants	7260	400,000	400,000	400,000
Total Expenditures		400,000	400,000	400,000



# 3-YEAR BUDGET PROJECTIONS

District (General Fund)

Fry-Ark Project

District Operations

**Southeastern Colorado Water Conservancy District**  
**2021 Business Plan**  
**District General Fund (Fry-Ark Project & District Operations)**  
**Statement of Revenues and Expenditures**

		2021 Adopted Budget	2022 Estimated Budget	2023 Estimated Budget
Total Grant Expenditures		400,000	400,000	400,000
Total Grant Revenues Over (Under) Expenditures		<u>0</u>	<u>0</u>	<u>0</u>
<b>Operating Revenue</b>				
<b>Tax Revenue for Operations</b>				
Specific Ownership Tax Collections	4420	776,145	791,668	807,501
Operating Tax Revenue	4520	<u>335,453</u>	<u>342,345</u>	<u>349,192</u>
Total Tax Revenue for Operations		1,111,598	1,134,013	1,156,693
<b>Interfund Reimbursements</b>				
Enterprise Admin Reimbursement	4440	<u>1,590,010</u>	<u>1,629,761</u>	<u>1,670,503</u>
Total Interfund Reimbursements		1,590,010	1,629,761	1,670,503
<b>Investment Revenue</b>				
Interest Income	4040	20,750	20,958	21,167
Interest on Bonds	4042	<u>113,811</u>	<u>114,949</u>	<u>116,099</u>
Total Investment Revenue		<u>134,561</u>	<u>135,907</u>	<u>137,266</u>
Total Operating Revenue		2,836,169	2,899,681	2,964,462
<b>Operating Expenditures</b>				
<b>Human Resources</b>				
Staff Payroll	5110	1,199,604	1,229,594	1,260,334
Incentive/Performance Capacity	5120	23,678	24,270	24,877
Directors Payroll	5140	36,000	36,900	37,823
Payroll Taxes	5210	89,599	91,839	94,135
HSA Contributions	5220	39,600	40,590	41,605
401 Retirement Contribution	5230	115,660	118,551	121,515
457 Retirement Contribution	5235	69,396	71,131	72,909
Health Insurance	5250	141,973	145,522	149,160
Life Ins - Staff & Directors	5254	8,188	8,393	8,603
Medical Reimbursement Expense	5255	4,950	5,074	5,201
LT Disability Ins	5256	7,052	7,228	7,409
Employee Assistance Program	5258	739	757	776
Dental Insurance	5260	10,386	10,646	10,912
Vision Insurance	5265	1,742	1,786	1,830
Worker's Compensation Insurance	5270	<u>2,800</u>	<u>2,869</u>	<u>2,941</u>
Total Human Resources		1,751,367	1,795,150	1,840,030
<b>Headquarter Operations</b>				
Admin Fees for Human Resources	6015	4,867	4,988	5,113
Bank Fees	6030	3,904	4,001	4,101
Board Awards/Gifts	6040	102	104	107
Board Memberships/Subscriptions	6070	9,050	9,276	9,508
Board Printing	6090	556	570	585
Board Room Presentation Equipment and Maintenance	6100	1,019	1,044	1,071
Board Room Accessories	6110	306	313	321
Board/Committee Meals	6120	6,345	6,503	6,666
Building Heating/Cooling	6130	2,038	2,089	2,141
Building Other/Misc Maintenance	6140	2,547	2,610	2,675
Building Plumbing & Electrical	6150	2,418	2,479	2,541
Building Tools & Equipment	6160	204	209	214
Computer - General Contracts	6250	27,818	28,514	29,227
Computer - Supplies	6260	172	177	181
Computer - Hardware	6270	16,289	16,696	17,113





# 3-YEAR BUDGET PROJECTIONS

District (General Fund)

Fry-Ark Project

District Operations

## Southeastern Colorado Water Conservancy District

### 2021 Business Plan

#### District General Fund (Fry-Ark Project & District Operations)

#### Statement of Revenues and Expenditures

		2021 Adopted Budget	2022 Estimated Budget	2023 Estimated Budget
Computer - Software and Licenses	6280	24,730	25,348	25,982
Insurance - Automobile	6580	1,894	1,942	1,990
Insurance - Excess Liability/Umbrella	6590	3,402	3,488	3,575
Insurance - General Liability	6600	14,598	14,963	15,337
Insurance - Property & Liability	6610	5,384	5,519	5,657
Insurance - Public Official Liability	6620	1,340	1,373	1,408
Legal Notices	6630	676	692	710
Maintenance - Backflow Testing	6640	143	146	150
Maintenance - Fire Extinguisher	6650	357	366	375
Maintenance - Janitorial Services	6660	3,610	3,701	3,793
Maintenance - Pest Control	6670	309	316	324
Maintenance - Waste Disposal	6680	1,841	1,887	1,935
Maintenance - Security	6690	1,223	3,253	3,335
Maintenance - Snow Removal	6700	1,916	1,964	2,013
Maintenance - Window Cleaning	6710	1,182	1,212	1,242
Maintenance Facilities - Blacktop	6720	1,019	1,044	1,071
Office - Equipment (New and Maintenance)	6730	1,566	1,605	1,645
Office - Coffee/Snacks	6740	685	702	719
Office - Copy Machine Color	6752	8,720	8,938	9,161
Office - General/Staff Memberships	6760	8,852	9,073	9,300
Awards & Gifts - Other	6765	429	440	451
Office - Printing	6770	3,537	3,625	3,716
Office - Publications & Subscriptions	6780	907	930	953
Phone - Cell	6790	5,000	5,125	5,253
Phone - Equipment Maintenance	6800	1,579	1,619	1,659
Phone & Internet	6810	14,429	14,790	15,160
Postage & Shipping	6820	4,718	4,836	4,957
Staff Awards and Gifts	6850	1,081	1,108	1,136
Supplies - Janitorial	7020	537	550	564
Supplies - Office	7030	3,954	4,053	4,154
Supplies - Paper	7040	1,075	1,102	1,129
Supplies - Toner	7050	1,149	1,178	1,208
Utilities	7070	18,592	19,056	19,533
Utilities - Airport Fee	7075	968	992	1,017
Vehicle R&M - 2014 Rav4	7112	415	425	436
Vehicle R&M - 2017 Rav4	7114	608	624	639
Vehicle R&M - 2019 Highlander	7115	352	360	369
Web Contracts - Design & Support	7120	1,997	2,047	2,098
Web Hosting	7130	376	385	395
Landscape - Materials, Supplies and Plants	7170	2,547	2,611	2,676
Landscape Maintenance & Contracts	7180	13,024	13,349	13,683
Contingency - Operating	7250	141,817	144,984	148,223
<b>Total Headquarter Operations</b>		<b>380,173</b>	<b>391,294</b>	<b>400,695</b>
<b>Meetings and Travel</b>				
Directors - Other Travel (Tip, Fax, Parking, Tel, etc.)	6370	352	361	370
Directors Airfare	6390	2,041	2,092	2,144
Directors Hotels	6400	6,436	6,597	6,762
Directors Meals	6410	370	379	389
Directors Meeting Registrations	6420	6,417	6,578	6,742
Directors Mileage Reimbursement	6430	12,310	12,618	12,933
Executive - Airfare	6480	1,264	1,295	1,328



# 3-YEAR BUDGET PROJECTIONS

District (General Fund)

Fry-Ark Project

District Operations

## Southeastern Colorado Water Conservancy District

### 2021 Business Plan

#### District General Fund (Fry-Ark Project & District Operations)

#### Statement of Revenues and Expenditures

		2021 Adopted Budget	2022 Estimated Budget	2023 Estimated Budget
Executive - District Vehicle Gas	6490	1,274	1,306	1,339
Executive - Hotels	6500	3,302	3,384	3,469
Executive - Meals	6510	587	602	617
Executive - Meeting Registrations	6520	3,041	3,117	3,195
Executive - Other Travel Expense	6530	263	270	277
Meeting Expense	6725	1,419	1,455	1,491
Meeting Meals - Non Staff Member	6727	300	308	315
Staff Travel -Airfare	6860	5,000	5,125	5,253
Staff Travel - District Vehicle Gas	6870	1,726	1,770	1,814
Staff Travel - Hotels	6880	8,264	8,470	8,682
Staff Travel - Meals	6890	1,955	2,004	2,054
Staff Travel - Registrations	6900	9,055	9,279	9,513
Staff Travel - Other Travel	6910	994	1,019	1,044
Staff Professional Certification /Licenses	6960	2,504	2,566	2,630
Staff Education (General Skills)	7010	10,000	15,250	15,631
<b>Total Meetings and Travel</b>		<b>78,874</b>	<b>85,845</b>	<b>87,992</b>
<b>Outside and Professional Services</b>				
Annual Audit	6020	42,531	43,595	44,684
Consultant HR Breadbasket	6328	10,000	0	0
Consultant/Lobbying Services - Federal	6330	43,337	44,420	45,531
Colorado River Services	6350	20,000	20,500	21,012
Legal Representation	6440	300,605	308,120	315,823
Water Policy Management Consultants	6455	30,000	30,750	31,519
<b>Total Outside and Professional Services</b>		<b>446,473</b>	<b>447,385</b>	<b>458,569</b>
<b>Water Conservation and Education</b>				
Tours & Anniversary Events	6540	3,309	25,000	5,000
Sponsorships, Exhibits & Ads	6840	21,411	21,839	22,385
ANS - Aquatic Nuisance Species Program	6845	19,750	19,750	19,750
Xeriscape Ed Programs & Publications	7240	510	520	533
<b>Total Water Conservation and Education</b>		<b>44,980</b>	<b>67,109</b>	<b>47,668</b>
<b>Recurring Capital</b>				
Recurring Capital - Core Business	6200	207,000	115,000	25,000
Recurring Capital-Future Water Supply & Storage	6210	640,000	590,000	620,000
Recurring Capital - Water Supply Protection & Efficiency	6211	250,000	250,000	250,000
Recurring Capital - Water Supply Storage & Power	6212	10,000	110,000	10,000
<b>Total Recurring Capital</b>		<b>1,107,000</b>	<b>1,065,000</b>	<b>905,000</b>
<b>Total Operating Expenditures</b>		<b>3,808,867</b>	<b>3,851,783</b>	<b>3,739,954</b>
<b>Total Operations Revenues Over (Under) Expenditures</b>		<b>(972,698)</b>	<b>(952,102)</b>	<b>(775,492)</b>
<b>Total Revenues Over (Under) Expenditures</b>		<b>3,535,330</b>	<b>3,916,734</b>	<b>4,644,153</b>



# 3-YEAR BUDGET PROJECTIONS

## Enterprise (Proprietary Fund)

Water and Storage

Arkansas Valley Conduit

Hydroelectric Power

## Southeastern Colorado Water Conservancy District

## 2021 Business Plan

## Enterprise Operations

## Statement of Revenues and Expenditures

(In Whole Numbers)

		2021 Adopted Budget	2022 Estimated Budget	2023 Estimated Budget
Total Grant Revenues Over (Under) Expenditures		0	0	0
Operating Revenue				
Water Sales, Surcharges and Fees				
Return Flow Water Sales	4010	94,164	94,164	94,164
Well Augmentation Surcharge	4030	13,671	13,671	13,671
Surcharge Revenue	4050	632,965	633,840	635,240
Storage Fees	4100	100,000	100,000	100,000
Project Water Sales	4320	584,914	584,914	584,914
Total Water Sales, Surcharges and Fees		1,425,714	1,426,589	1,427,989
Investment Revenue				
Interest Income	4040	19,740	19,938	20,137
Interest on Bonds	4042	88,253	29,159	29,450
Total Investment Revenue		107,993	49,097	49,587
Partnership Contributions				
Regional Resource Planning Payments	4205	110,000	110,000	110,000
Total Partnership Contributions		110,000	110,000	110,000
Other Operating Revenue				
Aurora IGA - Administration Fee	4090	50,000	50,000	50,000
Total Other Operating Revenue		50,000	50,000	50,000
Total Operating Revenue		1,693,707	1,635,686	1,637,576
Operating Expenditures				
Headquarter Operations				
Contingency - Operating	7250	84,685	81,784	81,879
Total Headquarter Operations		84,685	81,784	81,879
Outside and Professional Services				
Consultant/Lobbying Services - Federal	6330	48,705	49,922	51,170
Colorado River Services	6350	57,234	58,665	60,133
Engineering Outside Contracts	6470	10,000	10,250	23,000
Transit Loss Study Expenses	6826	3,201	23,281	23,863
Research Project Support	6830	2,000	2,050	2,101
Total Outside and Professional Services		121,140	144,168	160,267
Personnel and Overhead				
Office Overhead	6762	435,633	446,524	457,687
Project Directors Allocation	6821	24,120	24,723	25,341
Project Personnel	6822	711,053	728,829	747,050
Total Personnel and Overhead		1,170,806	1,200,076	1,230,078
Partnerships				
Safety of Dams - Pueblo	6170	60,000	60,000	60,000
Water Quality	7080	15,318	15,778	16,251
RRPG Project Costs	7085	135,000	135,000	135,000
Total Partnerships		210,318	210,778	211,251
Other Payments				
Reimbursement to Other Project/Fund	5047	1,528	1,566	1,605
Total Other Payments		1,528	1,566	1,605
Recurring Capital				
Recurring Capital - Core Business	6200	300,000	300,000	300,000
Recurring Capital-Future Water Supply & Storage	6210	32,500	25,000	25,000
Total Recurring Capital		332,500	325,000	325,000
Total Operating Expenditures		1,920,977	1,983,372	2,010,080





# 3-YEAR BUDGET PROJECTIONS

Enterprise (Proprietary Fund)

Water and Storage

Arkansas Valley Conduit

Hydroelectric Power

## Southeastern Colorado Water Conservancy District

2021 Business Plan

Enterprise Operations

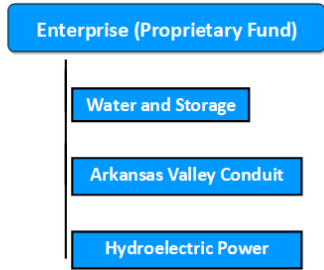
Statement of Revenues and Expenditures

(In Whole Numbers)

		2021 Adopted Budget	2022 Estimated Budget	2023 Estimated Budget
Total Operations Revenues Over (Under) Expenditures		<u>(227,270)</u>	<u>(327,686)</u>	<u>(372,504)</u>
Capital Outlay and Improvements				
Capital Outlay-Future Water Supply & Storage	7910	<u>142,500</u>	<u>200,000</u>	<u>200,000</u>
Total Capital Outlay and Improvements		<u>142,500</u>	<u>200,000</u>	<u>200,000</u>
Total Revenues Over (Under) Expenditures		<u><u>(369,770)</u></u>	<u><u>(527,686)</u></u>	<u><u>(572,504)</u></u>



# 3-YEAR BUDGET PROJECTIONS



**Southeastern Colorado Water Conservancy District**  
**2021 Business Plan**  
**Enlargement Project**  
**Statement of Revenues and Expenditures**  
(In Whole Numbers)

		2021 Adopted Budget	2022 Estimated Budget	2023 Estimated Budget
Operating Revenue				
Participant Payments				
Payments - Participants	4130	98,593	86,989	89,558
Total Participant Payments		98,593	86,989	89,558
Interfund Reimbursements				
Matching Project Contribution	4140	1,528	1,566	1,605
Total Interfund Reimbursements		1,528	1,566	1,605
Total Operating Revenue		100,121	88,555	91,163
Operating Expenditures				
Personnel and Overhead				
Office Overhead	6762	4,787	4,907	5,029
Project Personnel	6822	4,468	4,580	4,694
Total Personnel and Overhead		9,255	9,487	9,723
Partnerships				
Water Quality	7060	90,866	79,068	81,440
Total Partnerships		90,866	79,068	81,440
Total Operating Expenditures		100,121	88,555	91,163
Total Operations Revenues Over (Under) Expenditures		0	0	0
Total Revenues Over (Under) Expenditures		0	0	0



# 3-YEAR BUDGET PROJECTIONS

Enterprise (Proprietary Fund)

Water and Storage

Arkansas Valley Conduit

Hydroelectric Power

**Southeastern Colorado Water Conservancy District**  
**2021 Business Plan**  
**Excess Capacity Project**  
**Statement of Revenues and Expenditures**  
(In Whole Numbers)

		2021 Adopted Budget	2022 Estimated Budget	2023 Estimated Budget
Operating Revenue				
Participant Payments				
Payments - Participants	4130	100,678	90,110	92,730
Total Participant Payments		<u>100,678</u>	<u>90,110</u>	<u>92,730</u>
Total Operating Revenue		100,678	90,110	92,730
Operating Expenditures				
Personnel and Overhead				
Office Overhead	6762	4,787	4,907	5,029
Project Personnel	6822	11,378	11,662	11,854
Total Personnel and Overhead		<u>16,165</u>	<u>16,569</u>	<u>16,983</u>
Partnerships				
Water Quality	7060	84,513	73,541	75,747
Total Partnerships		<u>84,513</u>	<u>73,541</u>	<u>75,747</u>
Total Operating Expenditures		<u>100,678</u>	<u>90,110</u>	<u>92,730</u>
Total Operations Revenues Over (Under) Expenditures		<u>0</u>	<u>0</u>	<u>0</u>
Total Revenues Over (Under) Expenditures		<u>0</u>	<u>0</u>	<u>0</u>





# 3-YEAR BUDGET PROJECTIONS

## Enterprise (Proprietary Fund)

## Water and Storage

## Arkansas Valley Conduit

## Hydroelectric Power

## Southeastern Colorado Water Conservancy District

## 2021 Business Plan

## Arkansas Valley Conduit Project

## Statement of Revenues and Expenditures

(In Whole Numbers)

		2021 Adopted Budget	2022 Estimated Budget	2023 Estimated Budget
Operating Revenue				
Participant Payments				
Payments - Participants	4130	248,439	253,230	258,143
Total Participant Payments		248,439	253,230	258,143
Federal Appropriations & USBR				
Federal IPA USBR Contract	4163	218,000	223,450	229,037
Total Federal Appropriations & USBR		218,000	223,450	229,037
Loan Revenue				
Loan Revenue	4230	1,969,443	3,288,198	8,700,874
Total Loan Revenue		1,969,443	3,288,198	8,700,874
Grant Revenue				
Grant Revenue	4175	218,827	365,355	959,819
Total Grant Revenue		218,827	365,355	959,819
Investment Revenue				
Interest Income	4040	0	4,500	4,545
Interest on Bonds	4042	0	59,977	60,577
Total Investment Revenue		0	64,477	65,122
Total Operating Revenue		2,654,709	4,194,710	10,212,995
Operating Expenditures				
Headquarter Operations				
Board/Committee Meals	6120	116	119	122
Contingency - Operating	7250	54,774	83,894	204,260
Total Headquarter Operations		54,890	84,013	204,382
Meetings and Travel				
Directors Airfare	6390	1,000	1,025	1,051
Directors Hotels	6400	500	512	525
Directors Meals	6410	200	205	210
Directors Mileage Reimbursement	6430	200	205	210
Executive - Airfare	6480	1,000	1,025	1,051
Executive - Hotels	6500	500	512	525
Executive - Meals	6510	200	205	210
Executive - Other Travel Expense	6530	200	205	210
Meeting Expense	6725	2,180	2,234	2,290
Staff Travel - District Vehicle Gas	6870	6,329	6,487	6,650
Staff Travel - Hotels	6880	500	513	525
Staff Travel - Meals	6890	460	471	483
Total Meetings and Travel		13,269	13,599	13,940
Outside and Professional Services				
Consultant/Lobbying Services - Federal	6330	39,919	40,917	41,940
Legal Representation	6440	25,000	25,000	25,000
Water Policy Management Consultants	6455	25,000	25,000	25,000
Total Outside and Professional Services		89,919	90,917	91,940
Water Conservation and Education				
Tours & Anniversary Events	6540	2,180	2,234	2,290
Total Water Conservation and Education		2,180	2,234	2,290
Personnel and Overhead				
Office Overhead	6762	19,149	19,628	20,118
Project Personnel	6822	330,004	338,254	346,711
Total Personnel and Overhead		349,153	357,882	366,829
Partnerships				
Water Quality	7060	6,352	6,479	6,609



# 3-YEAR BUDGET PROJECTIONS

Enterprise (Proprietary Fund)

Water and Storage

Arkansas Valley Conduit

Hydroelectric Power

## Southeastern Colorado Water Conservancy District

2021 Business Plan

Arkansas Valley Conduit Project

Statement of Revenues and Expenditures

(In Whole Numbers)

	2021 Adopted Budget	2022 Estimated Budget	2023 Estimated Budget
Total Partnerships	<u>6,352</u>	<u>6,479</u>	<u>6,609</u>
Total Operating Expenditures	<u>515,763</u>	<u>555,124</u>	<u>685,990</u>
Total Operations Revenues Over (Under) Expenditures	<u>2,138,946</u>	<u>3,639,586</u>	<u>9,527,005</u>
Capital Outlay and Improvements			
Water Policy Management Consultants	7800	25,000	25,000
Engineering Outside Contracts	7810	2,413,270	3,778,553
Project Studies	7820	<u>5,450</u>	<u>5,450</u>
Total Capital Outlay and Improvements	<u>2,443,720</u>	<u>3,809,003</u>	<u>9,816,144</u>
Total Revenues Over (Under) Expenditures	<u>(304,774)</u>	<u>(169,417)</u>	<u>(289,139)</u>



# 3-YEAR BUDGET PROJECTIONS

Enterprise (Proprietary Fund)

Water and Storage

Arkansas Valley Conduit

Hydroelectric Power

## Southeastern Colorado Water Conservancy District

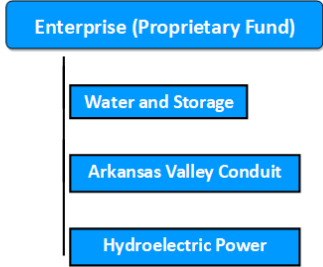
### 2021 Business Plan Hydroelectric Power Project Statement of Revenues and Expenditures (In Whole Numbers)

		2021 Adopted Budget	2022 Estimated Budget	2023 Estimated Budget
Operating Revenue				
Investment Revenue				
Interest Income	4040	600	606	612
Total Investment Revenue		600	606	612
Hydroelectric Generation Revenue				
Hydroelectric Power Loan	4200	172,200	0	0
Hydroelectric Generation Revenue-CS-U	4201	607,941	622,470	637,347
Hydroelectric Generation Revenue-Fountain	4202	629,269	639,966	655,261
Hydroelectric Power Transmission	4203	20,380	29,002	29,728
Total Hydroelectric Generation Revenue		1,429,790	1,291,438	1,322,336
Total Operating Revenue		1,430,390	1,292,044	1,322,948
Operating Expenditures				
Headquarter Operations				
Bank Fees	6030	3,171	3,250	3,332
Building Tools & Equipment	6160	4,277	4,384	4,493
Insurance - Automobile	6580	404	414	424
Insurance - Excess Liability/Umbrella	6590	18,734	19,203	19,683
Insurance - General Liability	6600	15,362	15,747	16,140
Insurance - Property & Liability	6610	36,274	37,181	38,111
Phone & Internet	6810	1,218	1,248	1,279
Postage & Shipping	6820	100	103	105
Supplies - Office	7030	100	103	105
Utilities	7070	15,283	15,665	16,057
Landscape Maintenance & Contracts	7180	2,800	2,870	2,942
Contingency - Operating	7250	71,520	64,602	66,147
Total Headquarter Operations		169,243	164,770	168,818
Meetings and Travel				
Staff Travel - District Vehicle Gas	6870	102	104	107
Staff Travel - Hotels	6880	611	624	639
Staff Travel - Meals	6890	102	104	107
Staff Travel - Other Travel	6910	102	104	107
Total Meetings and Travel		917	936	960
Outside and Professional Services				
Engineering Outside Contracts	6470	12,814	13,134	13,463
Total Outside and Professional Services		12,814	13,134	13,463
Personnel and Overhead				
Office Overhead	6762	14,362	14,721	15,089
Project Personnel	6822	30,269	31,026	31,801
Total Personnel and Overhead		44,631	45,747	46,890
Debt Service				
Hydroelectric CWCB Loan Payment	7300	0	428,716	428,716
Hydroelectric Interest During Construction	7301	347,844	347,844	347,844
Total Debt Service		347,844	776,560	776,560
Annual Project Expense				
Energy Transmission (BH)	7302	56,590	58,005	59,455
Operations & Maintenance Operator	7310	54,009	55,359	56,743
Operations & Maint Lubrication & Routine	7311	14,524	14,887	15,259
Operation & Maintenance (USBR & OM&R)	7312	5,639	5,780	5,925
Lease of Power Privilege-Annual Fee	7315	48,830	50,051	51,303
Scheduling & Firming	7325	40,760	41,779	42,823
Total Annual Project Expense		220,352	225,861	231,508





# 3-YEAR BUDGET PROJECTIONS



**Southeastern Colorado Water Conservancy District**  
**2021 Business Plan**  
**Hydroelectric Power Project**  
**Statement of Revenues and Expenditures**  
(In Whole Numbers)

	2021 Adopted Budget	2022 Estimated Budget	2023 Estimated Budget
Total Operating Expenditures	<u>795,801</u>	<u>1,227,008</u>	<u>1,238,199</u>
Total Operations Revenues Over (Under) Expenditures	<u>634,589</u>	<u>65,036</u>	<u>84,749</u>
Capital Outlay and Improvements			
Capital Improvement - Hydroelectric (CWCB)	6171	<u>0</u>	<u>0</u>
Total Capital Outlay and Improvements	<u>172,200</u>	<u>0</u>	<u>0</u>
Total Revenues Over (Under) Expenditures	<u>462,389</u>	<u>65,036</u>	<u>84,749</u>



# PROGRESS REPORT

Fry-Ark Operations		Lead Office (s)	Description/Goals	2020 Progress	2021 Target
Debt Repayment		Finance/Legal	Repayment of Fry-Ark Debt by 2031	81%	83%
Project Reserve Fund		Finance/Legal	Establish Project Reserves	25%	50%
Fry-Ark OM&R		Finance	Payments for District share of Project	100%	100%
Asset Valuation		Engineering Water Resources	Inventory of Fry-Ark features	75%	100%
Condition Assessment		Engineering Water Resources	Condition assessment of Fry-Ark features	0%	50%
Hydrologic Variability		Engineering Water Resources	Streamflow Forecast Improvement	25%	50%
Pueblo Dam Interconnect		Engineering Planning	Connect North and South Outlets at Pueblo Dam	5%	5%
Fry-Ark Administration		Lead Office (s)	Description/Goals	2020 Progress	2021 Target
Reclamation Reform Act		Engineering Water Resources	Ongoing program to track irrigated acres	100%	100%
Transit Loss Modeling		Engineering Water Resources	Ongoing program to track Fountain Creek flows	100%	100%
Boundaries & Inclusion		Engineering Water Resources	Accurate District boundaries and inclusions	75%	80%
Water Rights Protection		Legal	Diligence filings in Districts 2 and 5	100%	100%
Colorado River Programs		Legal	Ongoing programs for Colorado River activities	90%	90%
Conservation Plan		Communications	Completion of next plan in 2022	40%	60%
Water Quality Monitoring		Engineering Water Resources	USGS cooperative monitoring programs	90%	100%
District Operations		Lead Office (s)	Description/Goals	2020 Progress	2021 Target
Financial Studies		Finance	Financial study initiated in 2019	75%	100%
Headquarters		Administration	Operation and maintenance of building and grounds	100%	100%
Fleet Management		Administration	Replace three vehicles, 6-year rotation	100%	100%
Information Technology		Administration	Hardware, software, broadband, phones	100%	100%
Records Management		Communications	Develop electronic filing system	5%	50%
Human Resources		Administration	Transitional planning and sustainability	90%	100%
Communication & Outreach		Communications	Develop Communication Plan	75%	100%
Enterprise Operations		Lead Office (s)	Description/Goals	2020 Progress	2021 Target
Hydroelectric Power		Engineering Planning	Construct, operate James W. Broderick Hydropower	100%	100%
Excess Capacity Contract		Programs	Institute contract for Pueblo Reservoir accounts	100%	100%
Arkansas Valley Conduit		Programs/Engineering	Begin construction of Arkansas Valley Conduit	25%	50%
New Water Sources		Engineering Water Resources	Investigate acquisition of new water rights	0%	0%
Storage Programs		Lead Office (s)	Description/Goals	2020 Progress	2021 Target
Recovery of Storage		Engineering Planning	Recover storage lost to sedimentation (study)	10%	40%
Excess Capacity Contract		Programs	Institute contract for Pueblo Reservoir accounts	100%	100%
Long-Term Excess Capacity		Programs	Monitor all excess capacity accounts	100%	100%
Expansion of Storage		Engineering Planning	Develop additional storage	5%	5%
Restoration of Yield		Engineering Water Resources	Develop storage east of Pueblo	20%	60%
John Martin Reservoir		Engineering Water Resources	Establish account in John Martin Reservoir	10%	25%
Upper Basin Storage		Engineering Water Resources	Participate in Upper District storage program	10%	25%
Winter Water		Engineering Water Resources	Coordinate Winter water storage program	100%	100%
Safety of Dams		Finance	Repayment obligation by 2024	84%	88%
Water Sales and Storage Fees		Lead Office (s)	Description/Goals	2020 Progress	2021 Target
Project Water Municipal		Finance	Establish rates per Financial Study	80%	100%
Project Water Irrigation		Finance	Establish rates per Financial Study	80%	100%
Municipal Carryover Storage		Finance	Establish rates per Financial Study	20%	100%
Return Flows		Finance	Establish rates per Financial Study	80%	100%
First Right of Refusal		Engineering Water Resources	Develop guidelines	75%	100%
Winter Water		Finance	Establish rates per Financial Study	20%	100%
Surcharges		Finance	Establish rates per Financial Study	25%	100%
Partnerships		Lead Office (s)	Description/Goals	2020 Progress	2021 Target
Fountain Creek Transit Loss		Engineering Water Resources	Ongoing program to track Fountain Creek flows	100%	100%
Water Quality Monitoring		Engineering Water Resources	USGS cooperative monitoring programs	100%	100%
Regional Resource Planning		Engineering Water Resources	Annual meeting to determine work plan	0%	100%
Water Basin Forum		Communications	Participate in planning for April event (canceled in 2020)	50%	100%
Ark Basin Roundtable		Communications	Participate in basin planning activities	75%	100%
Voluntary Flow Program		Engineering Water Resources	Coordinate summer boating flow augmentation	100%	100%
Watershed Health		Engineering Water Resources	Protection of watersheds above reservoirs	25%	100%
Reserves		Lead Office (s)	Description/Goals	2020 Progress	2021 Target
Fry-Ark Reserves		Finance	Establish Project Reserves	25%	50%
Cash Reserve		Finance	Establish Targets, Funding mechanisms	50%	100%
Operating Reserve		Finance	Establish Targets, Funding mechanisms	50%	100%
Capital Reserve		Finance	Establish Targets, Funding mechanisms	50%	100%
Exposure Reserve		Finance	Establish Targets, Funding mechanisms	50%	100%
District Fund Balance		Finance	Track Revenues and Expenditures	100%	100%
Enterprise Fund Balance		Finance	Track Revenues and Expenditures	100%	100%

KEY

Completion

Implementation

Design

Planning







